1	COURT OF APPEALS
2	STATE OF NEW YORK
3	MATTER OF PEOPLE,
4	Appellant,
5	-against-
6	No. 58 CONRADO JUAREZ; FRANCES ROBLES,
7 8	Respondent.
9	20 Eagle Street Albany, New Yor
10	June 5, 2018 Before:
11	CHIEF JUDGE JANET DIFIORE
12	ASSOCIATE JUDGE JENNY RIVERA ASSOCIATE JUDGE LESLIE E. STEIN
13	ASSOCIATE JUDGE EUGENE M. FAHEY ASSOCIATE JUDGE MICHAEL J. GARCIA
14	ASSOCIATE JUDGE ROWAN D. WILSON
15	ASSOCIATE JUDGE PAUL FEINMAN
16	Appearances:
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20	KATHERINE M. BOLGER, ESQ.
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23	
24	
25	Sara Winkeljohr Official Court Transcriber



1 CHIEF JUDGE DIFIORE: Number 58, Matter of People 2 v. Juarez. 3 Counsel. 4 MS. PRINC: Your Honor, we would request two 5 minutes reserved for rebuttal. 6 CHIEF JUDGE DIFIORE: Of course you may. Please 7 take the podium. 8 MS. PRINC: May it please the court, Diane Princ 9 on behalf of the People, the appellant in this matter. 10 Your Honors, I will first discuss jurisdiction, and then I will discuss the merits in the event this court 11 12 finds that there is jurisdiction to consider this appeal. 13 First, with - - - with respect to jurisdiction, the order 14 appealed from is a non-appealable order that arose in a 15 criminal proceeding, and it's a criminal proceeding because 16 it relates to a pending criminal action. An accusatory 17 instrument has been filed, indeed, the defendant has been 18 indicted. 19 JUDGE FEINMAN: All right. So - - - so assuming 20 that what is the statutory authorization to hear it? 21 MS. PRINC: There is no statutory authorization. 22 JUDGE FEINMAN: So in order to hear it we have to 23 create something out of whole cloth or, you know, where - -24 - where do we get that authority? Under the Constitution

or someplace else? I mean -

MS. PRINC: If it's a criminal proceeding there has to be statutory authorization found within the Criminal Procedure Law.

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JUDGE FAHEY: Well, but isn't the argument that the case law at this point has been in place for a while that allows this proceeding to go forward jurisdictionally, I think the Newsday case being the most recent. And - - - and on numerous Appellate Division cases - - - the most prominent that sticks in my mind I think is the Marin case from the Second Department that established an equitable foundation for the argument that the appeal should be allowed to go forward.

MS. PRINC: Your Honor, first with respect to this court's decisions, this court has never found an appealable order or deemed civil a subpoena arising after a criminal action has commenced. Indeed, the two times it was asked to do that in Santos and Matter of Hopes v - - - or Morganthau v. Hopes, it expressly declined to do so, and that is for a very important reason. The entire Criminal Procedure Law is structured to limit appellant proliferation in criminal actions. That is because both parties, the defendant and the People - - -

JUDGE RIVERA: So what - - - what's the recourse for a nonparty?

MS. PRINC: Well - - -



1 JUDGE RIVERA: I get - - - I get your point. 2 There's always the appeal process that the defendant can go 3 What about a nonparty? through. 4 MS. PRINC: A nonparty - - -5 JUDGE RIVERA: What - - - what do they have 6 available? 7 MS. PRINC: A nonparty does have recourse. 8 First, if you look at this case, the trial court did 9 consider the merits of the - - - the motion to quash the 10 subpoena. This is a CPL 640.10 provision requiring the 11 attendance of a witness from out of state. So the court 12 determined - - - there is a judicial determination that she 13 was a material witness and that the People had set - - -14 satisfied the three-prong showing for her test - - -15 testimony with respect to nonconfidential news material. 16 17

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Second, as this court has also recognized, a third-party - - - if the third-party is dissatisfied with the trial court's order, the third party can be held in contempt, and that gives rise to an appealable order. And so there will be appellate review in that circumstance.

JUDGE FAHEY: So basically, you're saying you've got the article - - - an Article 78 and the possibility of going to jail and being fined and then appealing that.

MS. PRINC: That is the - - - the recourse available and it's - - - I'm not saying that, that's what



1	the legislature has envisioned. The legislature has not
2	granted third-party rights to appeal in these
3	circumstances, and as this court has recognized in prior
4	cases, those arguments are should be directed toward
5	the legislature, not to the courts. It's not for the
6	JUDGE WILSON: Well, are there are there
7	prior cases involving a third party that that we've
8	spoken to?
9	MS. PRINC: The the Santos and the Hopes
10	decisions involve those parties, but the court did not bas
11	its decision on the status of the parties before it. If
12	you look at the Santos decision, it based the court
13	based its decision finding no jurisdiction on the fact tha
14	a criminal action had commenced.
15	JUDGE WILSON: And the and the investigate
16	if the subpoena had issued in aid of a grand jury
17	investigation, it would be appealable. Do you agree with
18	that?
19	MS. PRINC: Yes. That's well-settled, and the
20	court most recently in Facebook reaffirmed that.
21	JUDGE WILSON: And where is the CPL authorizatio
22	for that?
23	MS. PRINC: As this Court recognized in the
24	Cunningham decision, there the analytical basis for
25	that line of reasoning is peculiar, but on the basis of

1	stare decisis the court reaffirmed it.
2	JUDGE GARCIA: But isn't it also considered not
3	civil criminal proceeding, right?
4	MS. PRINC: It is. And
5	JUDGE GARCIA: That's the difference? It's hard
6	to say this isn't a criminal proceeding.
7	MS. PRINC: Yes, this is a criminal proceeding.
8	It relates directly to a pending criminal action.
9	JUDGE RIVERA: Well, it it's a fiction
10	because the statute's about investigations, is it not?
11	MS. PRINC: I'm sorry?
12	JUDGE RIVERA: I mean you've got you've go
13	a fiction that the court has come up with. You've got an
14	exception that the court has made that's driven by a
15	particular policy, so really the question is why wha
16	policy is there that supports the exception here? And
17	you're arguing there is none because it's exactly as it
18	would be if there is a because you've got the
19	proceeding.
20	MS. PRINC: Exactly, Your Honor. And I would -
21	_
22	JUDGE RIVERA: Okay. But what but there i
23	a countervailing policy which is about the third party
24	which is I why I asked you about what recourse they
25	have, and it does sound like your recourse is they get to

1	break the law. They get to break the law, be held in
2	contempt, right, refuse to comply with an order, and maybe
3	they'll find a judge that will disagree?
4	MS. PRINC: Well, that's what this court has said
5	in the past with respect to other
6	JUDGE RIVERA: Well, but the question is what we
7	have now before us, so why why can't we carve out
8	again an exception the way we have before? Those
9	those are all based on fictions.
10	MS. PRINC: Because this there is a strong
11	policy interest in having speedy resolutions of criminal
12	trials.
13	JUDGE RIVERA: Well, why doesn't what you've
14	suggested slow it down anyway?
15	MS. PRINC: That is what the that is what
16	the legislature has envisioned.
17	JUDGE RIVERA: So so let's go through what
18	you say is is available to them. So they refuse
19	- the journalist refuses to turn it over. Held in
20	contempt; is that what you're saying?
21	MS. PRINC: If they
22	JUDGE RIVERA: How would that work? Just walk me
23	through it. How would that work?
24	MS. PRINC: It's no different than any other

third party. I - - - I recognize that - - -

1	JUDGE RIVERA: But okay. That's fine, but
2	just walk me through it.
3	MS. PRINC: And so the court the third-
4	party witness
5	JUDGE RIVERA: Yes.
6	MS. PRINC: either a reporter or someone
7	else who has another privilege
8	JUDGE RIVERA: Yes.
9	MS. PRINC: spousal privilege, this court
10	wouldn't find jurisdiction just because of the that
11	interest. There's a there's a
12	JUDGE RIVERA: No, no, no. Walk me through the
13	alternative that's available to the third party. Let's
14	just stay with the journalist here.
15	MS. PRINC: The third-party
16	JUDGE RIVERA: She refuses. She's not going to
17	turn it over. She says I I don't care what the judge
18	tells me. I'm not going to do it.
19	MS. PRINC: She's held in contempt, and that
20	gives rise to a final appealable order. And that's what
21	the legislature intended.
22	JUDGE RIVERA: And why all I'm saying is
23	why doesn't that slow down the criminal process anyway?
24	And if it does that, why don't we just recognize here that
25	she can proceed as she had and it's appealable and she'll

work the process?

MS. PRINC: Because this - - - that would invent this out of whole cloth, Your Honor. It's already done that in - - - $\frac{1}{2}$

JUDGE RIVERA: But - - - but you've said that your concern is the policy, and I'm saying I don't see how it's any different based on what you say is available to her.

MS. PRINC: The policy is one consideration, but this court also has to reaffirm the - - - the statute at issue, the Criminal Procedure Law which does not give rise

JUDGE RIVERA: But we've already come up with an exception to that in the grand jury context because the statute covers investigations too.

MS. PRINC: And this court should not extend that after criminal actions have commenced.

JUDGE RIVERA: Yes, and I've asked you why. And you've told me it's the policy and again - - - you can correct me if you think I'm wrong. That's what I'm asking you about. It seems to me that the alternative that you concede is available also slows down the process.

MS. PRINC: But - - -

JUDGE RIVERA: Because she's not going to turn it over.



1	JUDGE STEIN: Can I ask you this? So she doesn'
2	turn it over and there's a there's a separate
3	proceeding and an appeal from that, does that necessarily
4	affect whether the criminal proceeding goes forward?
5	MS. PRINC: No, Your Honor. We can go forward -
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7	JUDGE RIVERA: Well, if well, if you want
8	the evidence, what are you going to go
9	MS. PRINC: Well
10	JUDGE RIVERA: Isn't that the point?
11	MS. PRINC: That bleeds into the merits. But I
12	will say that this is the
13	JUDGE RIVERA: No, no, no. If you want if
14	the People want the evidence aren't you going to wait to
15	see what happens in that other proceeding?
16	MS. PRINC: That is a bridge that we would have
17	to cross if we determine that the evidence was that
18	critical.
19	JUDGE RIVERA: But is
20	MS. PRINC: But in this case
21	JUDGE RIVERA: But aren't you asking us now to
22	decide whether or not these other available avenues are
23	good enough?
24	MS. PRINC: What I'm asking this court to decide
25	is to apply the law as it is settled and that these

these policy discussions we're having are better left to the legislature. As this court has said in the past and reaffirmed, once we're in the - - - the land of criminal proceedings you have to have statutory authorization for the appeal.

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CHIEF JUDGE DIFIORE: Counsel, let's move to the merits issue.

MS. PRINC: Assuming this court finds that there is jurisdiction, the Appellate Division was incorrect in reversing the trial court's order. Quite frankly, Your Honor, this evidence is critical to our case. It is likely to turn a juror's head. In this case, the defendant's confession is the sole evidence leaking - - linking him to the commission of this crime. And the defendant's inculpatory statements and a freely given interview with the journalist in which he reaffirmed his admission regarding the relationship with the victim, the child, his access to her, and the inculpatory statement that he disposed of her body, as well as the demonstrably false explanation for her death. He told the journalist - - -

JUDGE RIVERA: Can I just be clear what you're trying to get to? So - - - so the journalist publishes in the article certain statements. Obviously, you want her to testify about that, correct?

MS. PRINC: Yes, absolutely. And I - - -



1 JUDGE RIVERA: Okay. But you also want the notes 2 that may contain her recollections of what he has said, her 3 impressions and so forth, that never made it to the 4 article, correct? 5 MS. PRINC: If - - - we don't know if they - - -6 what the - - - the notes are unpublished, but what they 7 contain as far as we can tell - - - I see that my light has 8 9 CHIEF JUDGE DIFIORE: You may continue. 10 MS. PRINC: Thank you. Are that her recollection to the best of her memory of what he said to her during 11 12 that interview. And so we haven't seen the notes yet. The 13 court ordered them for in camera review. But it's a fair 14 inference based on that statement that they contain 15 critical evidence given that the article contains critical 16 evidence. And that was published, so there is no privilege 17 with respect to that. Keep in mind. 18 CHIEF JUDGE DIFIORE: Thank you, counsel. 19 MS. PRINC: Thank you. 20 CHIEF JUDGE DIFIORE: Counsel. Counsel, where's 21 the statutory authority? 2.2 MS. BOLGER: Your Honor, Katherine Bolger, by the 23 There is no statutory authority of the kind that I way. 24 think you're asking me about. But the Shield Law was

enacted after Cunningham was decided, and Cunningham which

unequivocally says that subpoenas to third parties in criminal proceedings and actions are appealable. But - - -

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CHIEF JUDGE DIFIORE: Yeah, but what about the fact that that was dealing with a grand jury investigation prior to the filing of an accusatory instrument?

MS. BOLGER: Cunningham makes no such distinction. It makes no distinction on the - - - on the state of the criminal proceeding, and in fact, that was the argument that was made by the deputy attorney general. They actually made their argument based on exactly the same provision of the CPLL - - - CPL that the district attorney's office does today, and the court rejected exactly that argument - - exactly the same argument that's made today.

But I - - - just to talk a little bit about authority, I wanted to just focus for a second on - - - in the Matter of Codey case, which is actually a case about Section CPL 640.10. It is about a subpoena to a journalist for nonconfidential newsgathering materials, and it is about that journalist's attempt to seek appellate review. In that case, this court said that because this is an - - - because, "An application conducted pursuant to CPL 640.10 is analytically analogous to a motion to quash a subpoena, it is deemed civil in nature." And then it concluded it was appealable.



There was no statutory authority in Codey. This court filled the hole, as it is entitled to do, by making a Common Law rule that a Section 640.10 order could be appealed because it was civil. It was determined by a Supreme Court, which sits in both civil and criminal jurisdiction, and it was therefore appealable.

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Codey was followed by this court in 2013 in the Holmes case, which was also a 640.10 subpoena involving a journalist. And in that case, this court actually didn't address the issue of appealability, but it made what I think is really an interesting comment. And I think it goes to your point, Judge Rivera. The court said - - - this court said, "No legitimate purpose would be served by requiring the witness to go through the formality of appearing before the trial court only to refuse to answer questions concerning the information sought." That's the practical piece I think of what's at issue here. The - - practically speaking, the option of going into contempt or having to bring an Article 78 proceeding is not going to cause - - -

JUDGE STEIN: But isn't it a question not whether it's practical or not but whether it is within our jurisdiction or any appellate court's jurisdiction or whether it is a separation of powers issue? That means if the legislature wants to do that - - obviously, these are



- - - these are strong policy considerations on both sides. 1 2 But - - - but - - - and of course what we do on this court 3 involves policy sometimes. But when it is creating 4 something out of whole cloth that is specifically not 5 within the statutory authorization of our jurisdiction, why 6 shouldn't the legislature be looking at those policy issues 7 and making those determinations? 8 MS. BOLGER: Two answers to that. The first is 9 that you have determined this over the course of 80 years. 10 You determined it in Cunningham; you determined it in 11 Newsday; you determined it in Codey. 12 JUDGE STEIN: Well, but - - - but let's just

JUDGE STEIN: Well, but - - - but let's just start with Cunningham for a second. We do sometimes as a court say things that go beyond what the issues are before us, but it's pretty generally accepted that when we do that it's dicta. So why isn't it dicta in Cunningham?

MS. BOLGER: Because you doubled down on it in Newsday, Your Honor. In Newsday, it wasn't dicta. In fact, in Newsday the court went out of its way - - - it was a footnote.

JUDGE STEIN: In - - -

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MS. BOLGER: It actually wasn't even - - -

JUDGE STEIN: Excuse me.

MS. BOLGER: It was a search warrant case and this court chose to drop a footnote saying we'll still



maintain the vitality of the appealability of motions to quash subpoena. So I agree that occasionally there's loose language and - - and like any good lawyer, I try to hold onto the loose language. But this wasn't loose language.

JUDGE STEIN: But it was - - -

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MS. BOLGER: This is language you doubled down on.

JUDGE STEIN: It was also loose language in Newsday because it didn't involve a subpoena in Newsday.

MS. BOLGER: Well, it's hard to say it's loose language when you all made the choice to put it in a footnote. And it certainly isn't loose language in Codey. It is a specific articulated discussion in Codey. And it was then followed again in Winter. And I - - and I think that's really the - - - the compelling thing here is that in this context in a out-of-state subpoena to a reporter who doesn't live in New York for nonconfidential newsgathering materials this court determined such an order is appealable.

And I also think it's consistent with the policy of the State of New York, and I don't just mean for reporters. I'll talk about reporters in a second. But I'm an attorney. In a position an attorney is put in where an attorney seeks to assert an attorney-client privilege over client communications and a trial court rules they have to

be turned over, realistically, an attorney in the state of New York can't have the luxury of saying put me in contempt so I can appeal, right? It forces the - - - it would force disclosure or potentially force the disclosure of communications with attorney - - - with the - - - with that client. These are significant interests.

In the case of the reporter, of course, this court has said time and time again - - and it's something about the state of New York that I'm very proud of - - that we are more protective of free speech rights and free press rights than anywhere else. We have staked our claim on it. It is one of Judge Kaye's great contributions to - - to the canon of - - of New York law. To now say that we will change a rule that has been in existence for 80 years such that - - and that's undeniable because there's the Marin case, there's the Bagley case, there's the many cases that are cited - -

JUDGE GARCIA: But - - - I'm sorry. Did all those cases involve grand jury subpoenas?

MS. BOLGER: Marin does not, that's the Second Department case. There's also - - -

JUDGE GARCIA: All right. All right. But I mean our cases. We've never ruled on a trial subpoena, right?

MS. BOLGER: But Codey does not - - - Codey does not and Winter does not. In both the Codey case and the

Winter case, those cases were trial subpoenas that came to this court through the 640.10 proceeding. Those cases were trial subpoenas to reporters for their newsgathering materials in the Codey case and the confidential source in the Winter case. Those were these cases. So for this court to conclude that a reporter must be held in contempt when in other states in the nation reporters do not have to be held in contempt would be a tremendous retreat from our position as one of the - - - the most protective courts in the country.

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As to the merits, very quickly, Ms. Princ said that this was evidence that was likely to turn a juror's head. Likely to turn a juror's head, of course, is not the standard. The standard is that the information must be critical and necessary to the maintenance of the prosecution. In the - - - in O'Neill, this court described critical and necessary as, "Essential to the maintenance of a claim." Here there is videotaped evidence that has already been deemed admissible without Ms. Robles's testimony. It's videotaped evidence of the interrogation of the defendant, of the confession of the defendant, and the State also has the ability to bring in the police officers who took that testimony and the DA who took that confession. It has all of that evidence.

It - - - it does not need - - - it is not



essential to the prosecution to call in a reporter who spoke to the defendant four days later and who the defendant, I would remind you, said was - - he told the reporter he had been coerced by the police into test - - into confessing and in fact he had not done it. That can't be critical and necessary here. I think in particular that efforts to liken this case - -

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JUDGE RIVERA: Can I ask about what actually got into the article that's public? She says that has no protection.

MS. BOLGER: Your Honor, the law is - - - is particularly clear that information that is published is not protected and we're not asserting the privilege over it. The - - - the defendant in this case has articulated that he intends to seek very broad cross-examination of the newsgathering ability - - - of the newsgathering activities. And of course, when you take into account what is protected by the Shield Law you would take into account both the direct and cross-examination that's the bigger case, the Eisinger case in our - - in our papers. And so that's where the Shield Law comes in, in addition to the notes. So yes, Your Honor, I agree that the article - - authenticating the article would not be as a matter of law protected.

But I did just want to make one distinction



between the Combest case and this case. The - - - the People rely very heavily on Combest. I think Combest is completely sui generis, but in Combest what was at issue was the videotape evidence of the confession. It was the video itself. It wasn't something else. It was the only evidence of the videotaped confession, which the police, for some reason, had agreed to give to a video company. And in fact, this court expressed some annoyance that this material should have been turned over by the police, not by the video company. So Combest doesn't particularly communicate broadly on really anything other than that sort of unique situation. If it could be said to say anything it would be about a defendant's rights against the Shield Law, but that of course is not - - - not at issue here. Unless you have any further questions, I'll sit down.

CHIEF JUDGE DIFIORE: Thank you, counsel.

MS. BOLGER: Thank you.

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CHIEF JUDGE DIFIORE: Counsel.

MS. PRINC: Thank you, Your Honor. First, I want to clarify Codey did not involve a trial. At the very beginning of the decision, the court said and references that a grand jury investigation was pending, so this court has never found appealable an order arising after a criminal action has commenced. Holmes of course - - - or Winter was a trial in Colorado, not in this state so that

is just incorrect.

Turning to the - - - the merits briefly, Your

Honor, the statue says critical or necessary. And this

court has - - - in Combest, it never endorsed a finding

that our claim has to rise or fall on this material. And

in this case, yes, we have a videotaped confession, but

that is the sole evidence of this defendant's guilt. This

is a case that went unsolved - - -

JUDGE RIVERA: But isn't - - - I'm sorry. But isn't the argument about the voluntariness and isn't that what the jury can observe by looking at the video as opposed to whatever the journalist may have - - - what impression the journalist may have noted in - - - on some piece of paper when she walked out of that prison?

MS. PRINC: We're not going to ask the journalist's impressions. What we're asking the journalist to testify about are the defendant's inculpatory statements to her in what is undisputedly a voluntarily given interview. And his false exculpatory explanation - - -

JUDGE RIVERA: No, I'm saying that question about voluntariness, isn't the jury going to observe the video and learn from that and make the conclusion based on that?

MS. PRINC: Well, as this court recognized in Combest, a jury's analysis of the voluntariness and truthfulness, which it's supposed to consider both, can



2 And in this case, there isn't an - - -3 JUDGE RIVERA: Yes, but in Combest, it's the 4 intangibles of - - - of the interaction between the 5 defendant and the interrogator, and you're going to get 6 that on the video, no? 7 MS. PRINC: You can get that on the video, but 8 you also have a defendant's repeated admissions to a third 9 party in what is undisputedly a voluntary interview. 10 is critical evidence that a jury should consider when determining whether that defendant's confession to law 11 12 enforcement was truthful and voluntary. 13 JUDGE RIVERA: Your concern is that he's made 14 some statement during that interview that somehow one could 15 infer, if it's not expressed, that his statements to the 16 police were absolutely voluntary even though what the 17 journalist writes is that he says it's coerced? 18 MS. PRINC: He doesn't just say it's coerced. Не 19 also gives a demonstrably false explanation for her and 20 that is - - -21 JUDGE RIVERA: For? I'm sorry. 22 MS. PRINC: For the - - - for the child's death. 23 He said she fell down - - - fell down the stairs. 24 medical evidence shows that's not true. She - - - the - -25 - Ms. Robles is the only source of that evidence.

turn on intangibles beyond what is said to the defendant.

1	didn't give that false exculpatory statement to the police
2	And in these circumstances, if this court finds that this -
3	there is jurisdiction for this appeal I see that
4	my time is out. I'll briefly conclude. It was critical or
5	necessary. But we do ask this court to find
6	JUDGE FEINMAN: So on that last question, you
7	want us to reverse with a direction to the Appellate
8	Division to dismiss the appeal?
9	MS. PRINC: Yes. Because if this court lacks
10	jurisdiction
11	JUDGE FEINMAN: I just want to be clear what
12	you're
13	MS. PRINC: Yes.
14	JUDGE FEINMAN: asking. You're not asking
15	us to dismiss this appeal. You're asking us to reverse
16	with a direction to the Appellate Division to dismiss?
17	MS. PRINC: Yes.
18	JUDGE FEINMAN: Okay.
19	MS. PRINC: Because they'd also lack
20	jurisdiction.
21	JUDGE FEINMAN: All right.
22	MS. PRINC: Thank you, Your Honor.
23	CHIEF JUDGE DIFIORE: Thank you.
24	(Court is adjourned)
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CERTIFICATION I, Sara Winkeljohn, certify that the foregoing transcript of proceedings in the Court of Appeals of Matter of People v. Conrado Juarez; Frances Robles, No. 58 was prepared using the required transcription equipment and is a true and accurate record of the proceedings. Cazieria oo Signature: Agency Name: eScribers Address of Agency: 352 Seventh Avenue Suite 604 New York, NY 10001 June 11, 2018 Date:

