1	COURT OF APPEALS
2	STATE OF NEW YORK
3	BANK OF AMERICA,
4	
5	Appellant,
6	-against-
	KESSLER,
7	Respondent.
9	20 Eagle Stree Albany, New York January 4, 202
LO	Before:
L1	ACTING CHIEF JUDGE ANTHONY CANNATARO
L2	ASSOCIATE JUDGE JENNY RIVERA ASSOCIATE JUDGE MICHAEL J. GARCIA
	ASSOCIATE JUDGE ROWAN D. WILSON
L3	ASSOCIATE JUDGE MADELINE SINGAS ASSOCIATE JUDGE SHIRLEY TROUTMAN
L 4	
L5	Appearances:
L 6	SUZANNE M. BERGER, ESQ.
L 7	BRYAN CAVE LEIGHTON PAISNER Attorney for Appellant
L 8	1290 Avenue of the Americas
	New York, NY 10104-3300
L9	CHARLES WALLSHEIN, ESQ. Attorney for Respondent
20	35 Pinelawn Rd, Suite 106E
21	Melville, NY 11747
22	
23	
24	Xavier Austin Reyna
25	Official Court Transcribe



ACTING CHIEF JUDGE CANNATARO: Good afternoon, 1 2 and welcome. Our first appeal on today's calendar is number 4, 3 Bank of America vs. Kessler. 4 5 Counsel? 6 MS. BERGER: Thank you, Your Honor. 7 Good afternoon. I'd like to reserve three 8 minutes for rebuttal. 9 ACTING CHIEF JUDGE CANNATARO: You have three 10 minutes. 11 MS. BERGER: May it please the court. My name is 12 Suzanne Berger, and I am here today for the appellant, Bank 13 of America. 14 The question presented is whether RPAPL 1304 15 prohibits a lender or a servicer from including in the 16 ninety-day notice, quote, additional material, close quote, 17 germane to the purpose of the statute, i.e. material that 18 will further bridge the communication gap between the 19 lender and the borrower facing foreclosure. 20 JUDGE GARCIA: So how would a court determine if 2.1 that's the case with a particular item included in this 2.2 envelope? 23 MS. BERGER: It would - - - whether it goes to the fact that the borrower is in default, here the notices 24



25

are - -

JUDGE GARCIA: Well, assume the borrowers are kind of in default - - - that's why you're sending a notice, right? So what can you put in there? What's the test?

2.1

2.2

MS. BERGER: For - - - the test is whether it further helps the borrower and doesn't undermine the purpose of the statute.

So for example, here we have as one example the bankruptcy disclaimer, so that it tells the borrower if they have received a discharge in bankruptcy that this is for information purposes only. That's integral to the notice so that the borrower receiving the notice doesn't misunderstand what the notice is trying to tell that person.

ACTING CHIEF JUDGE CANNATARO: Does this rule create a series of ad hoc disputes over whether it meets the requirements of your rule, or that it's extraneous, distracting information?

MS. BERGER: I don't think so. I don't think so for two reasons.

One is we've had this rule for ten years, and until the Kessler case came down in Westchester in 2017, we didn't - - - there were a few minor cases, but we didn't have that as an issue. It wasn't being contested.

Everybody understood that as long as the notice was in the

proper size font and contained language that was required - and remember, the statute says, "shall include". So
the legislature knew that there might be other things that
were germane.

2.1

2.2

I do not see satellite litigation growing from this. In fact, if the court were to say, yes, you can have a Fair Debt Collection Practices Act disclaimer, the mini Miranda, which some courts post-Kessler have said is - - - a problem with how the Second Department interpreted Kessler because it doesn't allow for what's required by federal law. So if this court were to say, compliant - - - JUDGE WILSON: Judge Marrero said that, right?

MS. BERGER: Judge Marrero, yes.

JUDGE WILSON: Yeah.

In the Southern District.

JUDGE SINGAS: So if it's so widespread and everyone appreciates it and understand, then what's the - - why do we need a separate envelope requirement?

MS. BERGER: I believe the intention was not to put what I'm going to call regular periodic notices in.

In other words, it shouldn't be enclosed just with the monthly mortgage statement or the escrow analysis you get every year or that the bank's offering a toaster if you make a - - - you know, open a new account, that it's only for information focused on the issue, which is that



the borrower is facing foreclosure if the default is not cured within ninety days, and these are various ways the borrowers can be assisted.

2.1

2.2

They can go to one of the housing counselors in the region; that is part of the required notice. Or if they're a service member, for example, they can call the number that's listed in the additional information provided in the Kessler notice and get additional help because service members have additional rights to delay litigation when they're overseas.

JUDGE WILSON: Do you know whether the bank had a concern that the 1304 notice without the bankruptcy disclaimer might be viewed as an interference of an automatic stay?

MS. BERGER: There have been cases that have suggested that, yes. And that depends on the facts and circumstances.

But throughout the nation, courts have said, if you have the disclaimer, that that's a safe harbor for the person sending the notice, and that alleviates confusion.

And - - so yes.

JUDGE RIVERA: Is the standard strict or substantial compliance, or do we even have to decide that?

MS. BERGER: I don't - - - I have an opinion about the answer, but I don't think you have to decide



that, meaning I think we - - - I will - - - we can presume that you need strict compliance in the sense that a 1304 notice must be sent to natural persons and other people having home loans, you know, and so that has to be strictly complied with.

2.1

2.2

The language of the notice can substantially comply, I would argue. I don't think you have to get there because I think this one does comply given the "shall include" language, which is nonexclusive.

The substantial compliance standard would be helpful in perhaps some satellite litigation, but I don't think it's necessary for this notice to make that decision.

JUDGE GARCIA: If this is affirmed, can't you refile after dismissal under the provision of the CPLR that gives you six months?

MS. BERGER: In this case, I believe one could, unless it was dismissed, for example, for a delay in prosecution or one of the other reasons that are not allowed under 2005 - - - CPLR 2005.

And you know, this default was in 2013. It's taken a while to wind its way through the courts. The appellate division sat on it for over two years.

So I can't tell you for certain that some judge might not say there's been delay for that reason and prohibit it from being refought. I would hope not, based



1 on the facts of this case. 2 I see my time has expired, and I have three 3 minutes reserved for argument, unless somebody else has a 4 question right now. 5 ACTING CHIEF JUDGE CANNATARO: Thank you. 6 MS. BERGER: Thank you. 7 MR. WALLSHEIN: May it please the court. Charles Wallshein for the defendant/respondent, Andrew Kessler. 8 9 The - - - there are two things I believe that's 10 squarely before this court. The first is the strict 11 compliance standard required by 1304, and second is, does 12 this statute accomplish its purpose. 13 JUDGE TROUTMAN: Where does the statute say it 14 may only include certain language? 15 MR. WALLSHEIN: Well, that's the "shall" 16 language, Your Honor. There's two parts. There's the 17 1304(1), which identifies - - -18 JUDGE TROUTMAN: Is "shall" inclusive or 19 excluding? 20 MR. WALLSHEIN: Well, it includes the language 2.1 that's provided in the statute, and in 1304(2), it says 2.2 only this - - - with no other - - - in no other envelope. 23 In other words, this is the single-envelope requirement 24 with nowhere to go to.



ACTING CHIEF JUDGE CANNATARO: Section 2 says

only this and nothing else in the envelope?

2.1

2.2

MR. WALLSHEIN: It says no other notices in the same envelope.

JUDGE WILSON: But doesn't that beg the question of what another notice is and whether other notice is on a different subject or other notice is something different from the exact words in the statute?

MR. WALLSHEIN: This isn't the first time I've heard that. I argued this - - -  $\!\!\!$ 

JUDGE WILSON: Then you should have a good answer for it.

MR. WALLSHEIN: In this particular - - - in this context, you have to read the two parts together, and I don't believe that the - - - you know, whether these other notices, in this particular instance the SC - - - SCRA, the FDCPA, the mini Miranda, and the bankruptcy notice - - I don't think there is - - - it's ever been, like, litigated whether those are actually notices or not. I included - - - or actually the defendant/respondent included it - - - included the Black's Law dictionary, which is an accepted definition of notice, in the original brief with the appellate division and before that with - - - you know, with - - at the trial level. And I don't think that issue is preserved for interpretation here - - not that, of course, this panel can't interpret what a notice is, but

I believe that that's - - - issue's been resolved.

2.1

2.2

JUDGE WILSON: I guess I'm thinking of it this way. If I say, my sandwich shall include mayonnaise and it shall be on a separate plate, I would be really surprised to get a plate of mayonnaise.

MR. WALLSHEIN: You might, but that's the - - - that's the reason I think we're here, is that it says, "nothing else" and, you know, and there these other things are.

But I think the core, if you now - - - if this court wants to reach the core purpose of the statute, it's to essentially have the borrower, whoever receives the notice, to make a phone call or to reach out in an email or something, I need help; I'm about to go into foreclosure.

That's the purpose of this statute.

JUDGE WILSON: So what if the lender - - - what if the lender put it in huge red type at the front of the required notice, This is really important; please read it. That's not - - it doesn't strictly comply if you read this language as the only language that can be in there, but would you have a problem with that? Does that violate the statute?

MR. WALLSHEIN: Well, it's in --- I think in twenty-point print. I think it says, This is --- you know, at the very top ---



JUDGE WILSON: No, it's - - - yeah, fourteen, I 1 2 think. 3 But I'm saying if they added some extraneous things saying, This is really important; please read. 4 It's 5 not in the text of the statute if they added that to those. 6 Is that - - - if you want a strict standard, is there any 7 exception to that? MR. WALLSHEIN: Well, it's not a matter - - - I 8 9 don't think it's a matter of exception, Your Honor. 10 believe that when it says that, "use this language," I 11 think the lender should actually use that language. 12 JUDGE WILSON: Right, but suppose you use that 13 language and you added something else. And the something 14 else, let's say, is something that is - - - it has no 15 substantive content other than, This is super important; 16 please read this; don't ignore this. But that's added; 17 that's not in the statutory language. 18 MR. WALLSHEIN: No, no. I understand that. 19 But if the question is are there a certain - - -20 are there certain - - - is there certain language that 2.1 would be - - -2.2 JUDGE WILSON: No, would that void the 23 foreclosure action, the inclusion of that language? 24 MR. WALLSHEIN: I don't know. And the reason I



don't know is because it's not before us, and - - - it's

not really before us. And you know, and I understand this 1 2 is the nuance of this argument, right, is that there are 3 certain things that would be more clear than others, like -4 5 JUDGE RIVERA: But I'm confused. If your 6 argument is it's strict compliance, isn't the next step of 7 that is, in response to Judge Wilson, if I'm understanding 8 his question, that no, you can't add another single word, 9 not even a comma. 10 MR. WALLSHEIN: Well, that's - - - now, that's -11 - - that's a little bit more clear, because you couldn't 12 add a comma because I don't think anybody would argue that 13 a comma is a notice. 14 But I don't - - - in this particular case, what's 15 before this panel is, are these other three bodies of 16 information that appear on the last page of the mailing -17 - do those constitute notices? 18 JUDGE RIVERA: So if the court determined it was 19 notices, then you concede there's no problem, that there's 20 compliance? In this case, on the facts of this case.

MR. WALLSHEIN: If these are not notices?

JUDGE RIVERA: If they are a type of notice.

MR. WALLSHEIN: Oh, if they are a type of notice. Well, they should be - - - they should be clear there's no notices allowed and these are notices, and it was in this -



2.1

2.2

23

24

- - these notices were in this envelope and they didn't belong there, I would say then the decision would be rather easy.

2.1

2.2

JUDGE RIVERA: And if they are the type of notice, if I'm understanding your adversary's argument, that are permissible under 1304 because they are of the same - - let me call it the species as the notice that is set out as must - - shall be included -- excuse me, shall include.

MR. WALLSHEIN: Well, that goes again - - - that goes again to the core meaning of the statute. I think the legislature realized early on that foreclosure was - - - there was a crisis, and it says so right in the - - - right - - - I think the first couple of lines of the - - - of the legislative memo.

And this statute was designed specifically to keep cases out of the supreme court. And the reason - - - the thing that they did, and what the governor actually funded, and the legislature actually funded were housing counselors that were foremost impartial. They were not the loan servicer. They were HUD-approved, DHCR-certified housing counselors. They're someone you can call - - - now, you keep in mind that when the statute was written, it had to be written for everybody. It wasn't necessarily written for Mr. Kessler. It may have been written for

somebody who has extreme skill in something else, maybe a nurse, who doesn't know anything about law.

2.1

2.2

JUDGE SINGAS: Well, how do these additional - 
- the additional information included detract from the

statutory purpose? Or is that something we shouldn't

consider at all?

MR. WALLSHEIN: Well, out of the respect to the court, I will answer that. I mean, of course I will say that it's not - - - that it shouldn't be before the court because the language is clear enough that you don't have to interpret anything. There's no extra - - - there's nothing extra this court has to do beyond reading the actual plain language.

JUDGE SINGAS: Well, I might agree with you if it said, "shall only include", but since it doesn't say, "shall only include", we have to figure out - - -

MR. WALLSHEIN: That's the exact problem that

Justice Miller identified in his dissent that was 3-1

below. But if you read sections 1 and 2 together, which is

the rule of statutory construction - - - you read the

statute as a whole, it said, You must have this; shall not

contain that.

Now, if we're all - - - you know, as attorneys, we understand how to read these things, but if you put your mindset into your average borrower who's probably scared to



death - - - they get - - - they're starting to get - - - maybe they have already received an acceleration letter, and they're scared - - - literally scared to death. They don't know where to turn. This letter says, Call a housing counselor; you can save your home. They want to call that person.

Now, you get a Miranda or you call the loan servicer, the first thing you hear is, This is an attempt to collect a debt; anything you say - - - and it says the same thing in writing on the note on many of these notices. That's scary. And chances are you're not going to talk to that person.

And this is written, and I think this was in my brief - - - I tried to really put a lot of accent on it.

In the brief is that all these statutes, especially this one is written for the least sophisticated consumer, means it's meant to be understood by everyone.

ACTING CHIEF JUDGE CANNATARO: What if an unsophisticated consumer didn't have Internet and the lender, in what I would assume would be an effort to helpful, went to the website and produced the list of housing counselors and included that with the notice?

These are the housing counselors in your area. That's not a notice, obviously, so that's - - - you can't include that because it's not strictly required?



1 MR. WALLSHEIN: That would be on the website, and 2 that's got nothing to do with what had to be mailed by 3 regular and certified mail to each borrower. 4 ACTING CHIEF JUDGE CANNATARO: No, but I'm 5 saying, they know the borrower doesn't have Internet. So 6 they're just helping a person out by giving them the 7 information that they would get on the website. 8 MR. WALLSHEIN: I don't really understand the 9 question. 10 ACTING CHIEF JUDGE CANNATARO: I'm just saying, 11 they decided to print out the list of housing counselors 12 and include that in the mailing. 13 MR. WALLSHEIN: Your Honor, there's a lot of 14 things that a lender could do; this is what the legislature 15 says the lender must do. And it also says - - - what the 16 legislature says what the lender cannot do. 17 ACTING CHIEF JUDGE CANNATARO: I know, Counselor, 18

but we're here to decide what else can they do besides what they must do.

MR. WALLSHEIN: Well, the legislature says nothing. And I think it's clear, and I think that it serves a legitimate purpose, and - - -

19

20

2.1

2.2

23

24

25

JUDGE RIVERA: Well, under your reading, you would send out this notice only as set out in 1304(1) - --(1)(a), right? And then any other notice, whether it's a



type of - - - point that Judge Wilson was making or your 1 2 adversary's reference or what went on here, would have to 3 be in a bunch of separate envelopes. How does that help 4 the borrower, who is, according to these notices, a person 5 who may be at risk of foreclosure? 6 MR. WALLSHEIN: You may be speaking, and please 7 correct me if I'm wrong, to the bright-line rule? 8 JUDGE RIVERA: Um-hum. 9 MR. WALLSHEIN: The bright-line rule, which I 10 know you're familiar with because you've - - - they're helpful. The bright-line rule here avoids a case-by-case 11 12 analysis in front of different judges - - -13 JUDGE RIVERA: That may be helpful to the court. 14 How's it helpful to the borrower? I mean, isn't that the 15 point of the legislation? This is to help someone -16 MR. WALLSHEIN: They receive - - -17 JUDGE RIVERA: - - - avoid foreclosure, at least 18 be given assistance in a foreclosure proceeding.

MR. WALLSHEIN: Yeah, that's absolutely true.

But to - - - the question is what's helpful? The

legislature decided that they wanted - - - they wanted the

lenders, the loan service, to send one letter that says, Go

get - - - this is how far you are behind, this is what's

going to happen within - - - could be within ninety days or

at least ninety days, and we want you to call these people

19

20

2.1

2.2

23

24

because it's gonna - - - we believe - - -

2.1

2.2

JUDGE GARCIA: What about an active service member who gets that notice without this one, the additional one, and doesn't realize for days until this other notice gets here that they may have a completely independent avenue to get relief here? How is that consistent with the legislative purpose?

MR. WALLSHEIN: Because in the - - - they're receiving that notice in other mailings.

JUDGE GARCIA: But it might come a week later.

MR. WALLSHEIN: Well, they haven't started the foreclosure yet. This foreclosure still hasn't started.

JUDGE GARCIA: You're talking about how scary it is to get a notice that says, I'm a debt collector; isn't it scary to spend a week thinking, I'm an active service member whom, you know, is now subject to this. I'm trying to reach one of these counselors, and I have an independent government agency established to help specifically me?

MR. WALLSHEIN: Well, as Judge Scheinkman pointed out, there's a way for them to stage their notices - - - for the lenders to stage the mailings. They could mail all of this other stuff first and then mail this one, which says, Just - - just include five counselors; this is how far apart - - behind you are; this is how many days behind you are; and call these - - - you have an option to



2 JUDGE WILSON: So could they comply with the 3 statute by putting a required notice in an envelope, 4 putting a bankruptcy and service person into a separate 5 envelope, putting those two envelopes into a bigger 6 envelope, and mailing that? Does that comply with the 7 statute literally? 8 MR. WALLSHEIN: You know, I've been asked that 9 question. I would say no because it's still in - - -JUDGE WILSON: Well, it's in a separate envelope 10 11 from the other mailing. 12 MR. WALLSHEIN: Well, it's in the same mailing if 13 it ends up in the house - - -14 JUDGE WILSON: I didn't say separate mailing. 15 It's a separate envelope. 16 MR. WALLSHEIN: Well, again, I don't think that's 17 - - - I don't think that question's before us. 18 JUDGE WILSON: It is if I'm asking you. 19 MR. WALLSHEIN: It's before me now. 20 JUDGE WILSON: Yeah. 2.1 MR. WALLSHEIN: I would say no because it's in a 2.2 single mailing. 23 JUDGE WILSON: Okay. Even though the statute 24 doesn't say single mailing? 25 MR. WALLSHEIN: It says single envelope, but it's

call these five independent agencies to help you.



like - - - well, it's a little envelope, one little envelope, and a big envelope.

2.2

Well, it's a good question, and it's - - - I
don't - - - I wouldn't know. I would say no, but again,
not before us. I mean, I'm sure I can research something
about multiple envelopes - - -

JUDGE WILSON: I'm just trying to see how literally you want us to read the words here.

 $$\operatorname{MR.}$$  WALLSHEIN: I think the - - - and I see my red light is on.

But I think the decision ultimately from this court would be to look into the legislature's minds somewhat and say, What did they mean? And they meant - - - they want to help people. They don't want them to panic. They don't want them to do nothing. They want them to save their homes.

Now, clearly I believe that Judge Scheinkman and the other chief judges and administrative judges for these - - - they spent a lot of money. They funded - - - they have in the basement especially of Nassau County; they run a top-notch - - - top-notch shelf there - - - show there.

And what they do is the housing counselors usually carry the person through. They do the same thing in Suffolk; they do the same thing in Queens. And I'm mentioning these counties because those are the ones I'm

1 familiar with. Also the same thing in Br - - - in Kings 2 County. 3 These people are helped all the way through the process, and these - - - the housing counselors, which is, 4 5 I would hope - - - I'm glad I had this opportunity to talk 6 about what they do - - - is they actually help people. 7 And if anything - - - and I believe that the 8 legislature believes - - - and listen, no statute is 9 perfect, right? None of them are perfect. But the 10 legislature says, Accept this one literally. That we want 11 people - - - and give it the purpose for this panel to read 12 the purpose - - - call a housing counselor, because we are 13 going to keep foreclosure cases out of the IAS part. 14 That's the ultimate goal, and I think this statute does 15 exactly that. 16 And to start wondering what would be and what 17 would not be an acceptable notice, helpful or not helpful, 18 you can send those in other envelopes. 19 ACTING CHIEF JUDGE CANNATARO: Thank you, 20 Counsel. 2.1 MR. WALLSHEIN: You put them somewhere else. 2.2 ACTING CHIEF JUDGE CANNATARO: Thank you. 23 MR. WALLSHEIN: Thank you very much, Your Honor. 24 MS. BERGER: A couple of points.



One is with the best of intentions you can mail

separate notices on the same day, and they may or may not arrive on the same day.

2.1

2.2

So I think one way to look at what's a separate notice, to answer your question, is if you got in the mail the paragraph - - - the last page, page seven of seven in this notice, and it came all by itself, would you have any understanding of what it was trying to tell you? I don't think so. That's why it's not an "other notice or mailing". An "other notice or mailing" is something that's completely - - -

JUDGE RIVERA: Well, that's because it's written in a way that it follows, right?

MS. BERGER: Correct.

JUDGE RIVERA: As opposed to you could rewrite it in a way with an appropriate preface that would make it clear, no?

MS. BERGER: Yes. And in fact, lenders do send out separate notices to service members and so forth, but this is a reminder to service members that they have additional rights. And this idea that the legislature wanted you to call only housing counselors is not - - -

JUDGE RIVERA: All my point was that is - - - in response in part to what you're saying, is whether or not the court says you can do this doesn't mean you have to do this.



MS. BERGER: That is true. 1 2 JUDGE RIVERA: Right? You could send it in a 3 separate envelope if you wanted to - - -4 MS. BERGER: Yes. 5 JUDGE RIVERA: - - - unless there's a federal 6 requirement that it be the first mailing and there's some 7 other issue around that, but let's put that one to the side. 8 9 MS. BERGER: But there's a case that's part of 10 the record where a borrower challenged as a separate notice 11 the cover page, which had the address of the borrower, and 12 then the prescribed language was on a second page. And the 13 court said, well, under Kessler, that's a separate notice because it has the letterhead of the servicer and it's the 14 15 address.

So that can't be what - - - we can't read the statute literally. We don't have to because it says, "shall include". And if the legislature wanted to say, "shall only include" - - - they went to back into session today - - you know, they can do that.

I just wanted to pick up - - -

16

17

18

19

20

2.1

22

23

24

25

JUDGE RIVERA: Let me ask you this. What if it said - - I know it doesn't, but let's just work with this for a moment - - shall give notice to the borrower in at least fourteen-point type, stating. It said nothing else,



stating, or stating the following, we'll keep it similar to 1 2 the language. Instead of "shall include?" 3 MS. BERGER: 4 JUDGE RIVERA: Correct. What about that? Is 5 that now exclusive? 6 I don't think it is exclusive MS. BERGER: 7 because it doesn't say "only". It might be closer to 8 exclusive, but I would say no. 9 JUDGE RIVERA: It's a hard argument, I think, for you to make on that one. And it's purely hypothetical, but 10 11 that's not the statutory language. 12 MS. BERGER: Right, because it says, "shall 13 include". 14 And this - - - I was starting to say before that 15 this idea that this - - - the legislature was focused 16 solely on housing counselors is not correct because the 17 prescribed text requires the lender to include a phone 18 number for the lender or servicer to contact as an option. 19 It requires in the required language to include a phone 20 number for department of - - - New York State Department of 2.1 Financial Services to call. So it's giving the borrower 22 several options to avail themselves of. The last page of 23 this notice gives more options. 24



that would be contra to the language. I think, as the

25

So I - - - you know, it's hard to understand how

court knows, you have to look at - - -JUDGE RIVERA: Does it matter that it's only one page and two other points? If you had twenty-five pages, would that somehow be undermining the purpose and intent? MS. BERGER: It could if the twenty-five pages had a lot of material that was not germane here. I gave some examples before. I don't think the number of pages, per se, is what's determinative. I think it's the content and whether it's designed to bridge that communication gap. ACTING CHIEF JUDGE CANNATARO: Thank you.



## CERTIFICATION

I, Xavier Austin Reyna, certify that the

foregoing transcript of proceedings in the Court of Appeals

of Bank of America v. Kessler, No. 4 was prepared using the

required transcription equipment and is a true and accurate

eScribers Agency Name:

record of the proceedings.

Signature:

Address of Agency: 7227 North 16th Street

Phoenix, AZ 85020

Date: January 16, 2023

Suite 207

