1 COURT OF APPEALS 2 STATE OF NEW YORK 3 _____ 4 MATTER OF ALLEN B., 5 Respondent, 6 -against-No. 73 7 SPROAT, (papers sealed) 8 Appellant. 9 -----10 MATTER OF ROBERT T., 11 Respondent, 12 -against-No. 74 13 SPROAT, (papers sealed) 14 Appellant. 15 _____ 20 Eagle Street 16 Albany, New York 12207 March 24, 2014 17 Before: 18 CHIEF JUDGE JONATHAN LIPPMAN 19 ASSOCIATE JUDGE VICTORIA A. GRAFFEO ASSOCIATE JUDGE SUSAN PHILLIPS READ 20 ASSOCIATE JUDGE ROBERT S. SMITH ASSOCIATE JUDGE EUGENE F. PIGOTT, JR. 21 ASSOCIATE JUDGE JENNY RIVERA ASSOCIATE JUDGE SHEILA ABDUS-SALAAM 22 23 24 25

1	Appearances:
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1	CHIEF JUDGE LIPPMAN: Number 73 and 74.
2	Counselor?
3	MR. AMEND: Good afternoon. Andrew Amend,
4	for the appellants. With the court's permission, I'd
5	like to reserve three minutes for rebuttal, please?
6	CHIEF JUDGE LIPPMAN: Sure, go ahead,
7	counselor. You're on.
8	MR. AMEND: These appeals involve a limited
9	measure, whose sole purpose and effect is to allow a
10	psychiatric evaluation of an insanity acquittee, who
11	refuses to be examined, after violating court-ordered
12	conditions of release. All that is permitted is an
13	evaluation. And the reason for that evaluation is
14	the compelling need to address the danger that
15	noncompliant acquittees with a history of a dangerous
16	mental disorder
17	JUDGE PIGOTT: Just offhand. Why do you
18	need it at all? I I mean, you this
19	person is being treated and I think, in one of
20	them, you know, you're seeing a psychiatrist almost
21	every week, and there's there's monthly
22	reports. I I just don't know why you would
23	need somebody else to come in and evaluate him, when
24	someone's evaluating him almost constantly.
25	MR. AMEND: Well, I mean, there's the rub,

1 actually. He's evaluated cons - - - these 2 individuals are evaluated constantly in the community 3 as long as they voluntarily comply with the evaluation process. We found - - - or OMH, I should 4 5 say, has found that - - - and this is what this 6 provision is really designed to address - - -7 sometimes an individual will not comply and will, you know, in some cases, abscond from treatment 8 9 altogether. 10 CHIEF JUDGE LIPPMAN: Counsel, what about 11 the liberty and due process protections of the 12 statute? Why - - - why would we have a - - - allow 13 an ex parte application to do this, as opposed to the protections that are built into the statute? 14 15 MR. AMEND: Well, there's nothing about 16 this order that says ex parte. And what - - - all 17 this order says, actually, is that the Commissioner 18 of OMH shall apply to the court. Ordinarily an 19 application - - -20 CHIEF JUDGE LIPPMAN: Yeah, but the statute 21 has very specific protocols when you're going to - -22 - to commit someone to a secure facility, right? 23 MR. AMEND: Well, it has very specific 24 protocols. I believe what Your Honor is referring to 25 is for a full six-month secure recommitment under

1 subsection 14. To get back - - -2 CHIEF JUDGE LIPPMAN: Why is this anything 3 other than a recommitment? MR. AMEND: Well, you're talking, not about 4 5 - - - first of all, six months of recommitment, which is the mandatory period for - - -6 7 CHIEF JUDGE LIPPMAN: No, no, but you're putting the person back in a secure facility, right? 8 9 MR. AMEND: Only if that individual refuses 10 to be evaluated in the community, and we're only 11 doing this for the purpose, and for as long as it takes for them to be evaluated. 12 13 JUDGE PIGOTT: Well, let me go back. JUDGE READ: Which is what? Twenty-four or 14 15 forty-eight hours or something you suggested? 16 MR. AMEND: The period that is prescribed 17 in Kendra's Law and that this court upheld and that also is found in other statutes, is seventy-two 18 19 hours. 20 CHIEF JUDGE LIPPMAN: What about notice and 21 opportunity to be heard? Why - - -22 MR. AMEND: Well - - -23 CHIEF JUDGE LIPPMAN: Why isn't - - - why 24 aren't they entitled to that? 25 MR. AMEND: We - - - no one - - - we - - -

1	we have not maintained that they aren't entitled to
2	that. They
3	JUDGE GRAFFEO: But why why wasn't
4	that part of the order? Why wasn't that recommended?
5	Then you'd avoid that issue.
6	MR. AMEND: Well, a couple of points on
7	that. One, what we have is an order that says
8	the conditions says shall make that the the
9	Commissioner of OMH shall apply to the court.
10	There's nothing to suggest that that application
11	wouldn't be handled there's no
12	JUDGE GRAFFEO: Well, I'm saying. Rather
13	than put the burden on the judge to determine if
14	should there there should be notice and a
15	hearing, why not put it in your proposed order?
16	MR. AMEND: Okay, a couple of reasons for
17	that. One, because these we're we're
18	dealing with a situation where potentially this could
19	be a volatile situation. The what what
20	the language of the order allows is flexibility for
21	the court to be able to address
22	JUDGE SMITH: So you might some of -
23	some of the applications might be ex parte, then?
24	MR. AMEND: It's conceivable that some
25	could be ex parte in emergent circumstances, but we -

1 2 JUDGE SMITH: You'd have to - - - you'd 3 have to - - - your position is you'd have to show 4 some special need to make them ex parte and the 5 normal course should be on notice? MR. AMEND: Yes, which is the standard way 6 7 that courts address applications all the time - - -8 JUDGE PIGOTT: This doesn't say that, 9 though. 10 MR. AMEND: - - - in the state. Well - - -11 JUDGE PIGOTT: And I think that's part of 12 what your opponents are - - - are concerned about. 13 MR. AMEND: I suppose - - - well, there are 14 a couple of things. One, they never objected to us, 15 hey, you didn't say that this was going to be on 16 notice and a hearing, and in fact, their position is, 17 that even if the order said that, it would still be barred by the statute, and we're here, you know, on a 18 19 writ of mandamus - - - or pardon me, a writ of 20 prohibition, so the Second Department's holding, you 21 know, I think, effectively, you know, assumes that 22 courts will not put those in. 23 We think the presumption is actually the 24 other way; that's what happens when someone calls for 25 an application.

1 JUDGE PIGOTT: Well, one - - - one of the 2 things that concerned me - - - Judge Read mentioned 3 part it - - - but the examination order duration 4 that's spelled out in 330.20(4), says that they shall 5 be no longer than thirty days. And it struck me that if - - - if this order is the way it is, why wouldn't 6 7 that be the assumption? That if you're applying for an order for an examination that it would be for no 8 9 more than thirty days, which would mean that it could 10 be up to thirty days, which is a substantial liberty 11 interest, I would think. 12 MR. AMEND: We're not seeking - - - I 13 should say - - - well, absent extraordinary 14 circumstances, what this is meant to deal with is a 15 situation where someone has absconded from treatment. 16 We don't know how they are. We want to reestablish 17 that contact. 18 JUDGE PIGOTT: Wouldn't the treating 19 physician be in the best position to do that? That -20 - - I'm still wondering why you need an independent 21 person, a fringe - - -22 MR. AMEND: It's not an independent person. 23 In fact, part of the problem is that sometimes 24 individuals abscond from treatment, and then there is 25 no contact with their treating team or any other

1 authority until there's a, you know, a violent 2 relapse or some sort of other attack, and then their 3 first contact with any mental health authority is 4 when - - -5 JUDGE ABDUS-SALAAM: So how does that work, 6 counsel? 7 MR. AMEND: - - - the police arrest them. JUDGE ABDUS-SALAAM: How does that work? 8 9 Does that mean the treating team would contact OMH to 10 say, this acquittee hasn't been around, and they're 11 not following the orders of condition, and then the 12 Commissioner would go in and apply for this effective 13 eval. Is that - - - is that how it would work? 14 MR. AMEND: Yes. 15 JUDGE ABDUS-SALAAM: The treating team 16 would give you some basis for making the application? 17 MR. AMEND: Yes, and the treatment team is - - - the treatment teams for these individuals are 18 19 at OMH facilities. These - - - this is, you know, 20 all within the auspices of - - - of OMH. 21 JUDGE RIVERA: So you - - -22 JUDGE GRAFFEO: Before you started using 23 these orders, how did you deal with acquittees that 2.4 failed to comply with their orders of condition? 25 MR. AMEND: There were a few options that

were available. None of them that - - -1 2 JUDGE GRAFFEO: Other than this - - - other 3 than the recommitment process that results in six 4 months? 5 MR. AMEND: Well, I will say on that point, 6 actually, there are occasions when OMH tried 7 recommitment. Recommitment applications were denied, 8 because that's a very high substantive bar. The 9 individual - - -10 JUDGE GRAFFEO: You need to have the 11 dangerous mental condition for the recommitment? 12 MR. AMEND: Yes. 13 JUDGE SMITH: No, you have to - - - you're 14 saying, in effect, you had to have the answer to the 15 question before you could ask the question? 16 MR. AMEND: Precisely. This is designed to 17 allow us to evaluate the patient - - -JUDGE RIVERA: You look at his - - -18 19 CHIEF JUDGE LIPPMAN: But how do you get 20 around - - - how do you get around the statute? 21 Isn't the statute unequivocal really, in the - - -22 the protocols that it lays out? MR. AMEND: The statute, well - - -23 2.4 CHIEF JUDGE LIPPMAN: Does this comply - -25 - your - - - is your argument that this complies with

1	the your your procedure here complies
2	with the terms of the statute, or you don't have to
3	comply with the terms of the statute?
4	MR. AMEND: Our argument is that the
5	recommitment procedures that are spelled out in
6	paragraph 14 are an extreme remedy designed to deal
7	with an extreme situation, in which someone has
8	essentially totally decompensated
9	JUDGE SMITH: But but the the
10	question is the question is whether the statute
11	permits it or not.
12	MR. AMEND: Yes, well, the statute permits
13	recommitment to deal with that extreme circumstance,
14	but it also permits, twice, any reasonably necessary
15	or appropriate provision the court includes in an
16	order of conditions.
17	JUDGE PIGOTT: Well, this isn't a
18	condition. Would you concede that?
19	MR. AMEND: No, no, we do not concede that.
20	JUDGE PIGOTT: Okay, so why why when
21	I look at the order, it says, "order the above-named
22	defendant shall comply with the following
23	conditions", and it goes through ten conditions. And
24	then it says, "order that should the defendant fail
25	to comply with any of the above, or in the event the
I	

1 treatment team becomes aware" and it goes on and on. Then you have this remedy. It's not a condition. 2 3 It's a remedy for violation of the conditions, right? MR. AMEND: I think that's a false 4 5 distinction, honestly, for - - -JUDGE PIGOTT: That's what the order reads. 6 7 I'm just telling you. MR. AMEND: Well, they - - - there are 8 9 certain - - -10 JUDGE PIGOTT: Was the judge - - - was the 11 judge in error when he said - - - when - - - he or she said, that - - - that condition eleven is that 12 13 should he fail to comply with the above conditions? MR. AMEND: Just because their section 11 14 15 references the above conditions, doesn't stop number 11 from being a condition. 16 17 JUDGE PIGOTT: Well, you're making - - -MR. AMEND: A condition is something that 18 19 is a predicate for his safe release into the 20 community. 21 JUDGE PIGOTT: No, a condition is what's spelled out in O, and there's nothing in O that 22 23 comports with what you're saying this is. 24 MR. AMEND: I'm sorry? Sorry, I - - -25 JUDGE PIGOTT: The conditions are under - -

- under subdivision O, or that you're trying to fit 1 it under, and it's not there. 2 3 MR. AMEND: Well, what subdivision O says is, and subdivision 12, a written service plan and 4 5 any other condition the court deems reasonably 6 necessary or appropriate. These are conditions in a 7 couple of senses. First of all, because they are predicates -8 9 - - necessary predicates in the view of the court and 10 OMH for the safe release of the individual into 11 society. His safe release is conditioned on this 12 being a restriction that he's subject to. 13 Beyond that, brief periods of 14 rehospitalization, even involuntary 15 rehospitalization, as various courts have recognized, 16 are often simply part of a course of rehabilitative 17 therapy so it's a condition in that sense as well. But even if this isn't - - -18 19 JUDGE PIGOTT: I don't mean to keep beating 20 this drum, but if you've got somebody who's treating 21 him for three years, five years, however long it's 22 gone on, and he absconds, or does something that 23 offends the order, why wouldn't they just petition to 2.4 do whatever they want to do? I mean, I'm missing why 25 you - - - you say you need another exam. I would

1	think that if he violated the order, you go and say,
2	he violated the order.
3	MR. AMEND: This the entire goal of
4	what we're trying of what OMH is trying to do
5	in this condition is to reestablish a therapeutic
6	regimen. To preserve the treatment gains that have
7	allowed an individual to go from living in secure
8	confinement to nonsecure confinement to being
9	released.
10	JUDGE PIGOTT: And you think that you need
11	that commitment this temporary commitment
12	in order to establish, what?
13	MR. AMEND: Well, if the individual doesn't
14	comply or and has disappeared, and we have no
15	other way of getting in contact with them, this
16	allows the treatment team to understand the causes
17	and effects of his of his condition.
18	JUDGE RIVERA: So just to clarify then. So
19	you're what you're saying is, that if they
20	violate one of the conditions and they refuse the
21	psychiatric evaluation, that every single time that
22	would happen, the Commissioner would always seek to
23	impose the psychiatric evaluation? Is there any
24	discretion by you or the team? Is that
25	MR. AMEND: There there

1	JUDGE RIVERA: I just want to understand
2	what leads you to this particular remedy that you say
3	you need every single time?
4	MR. AMEND: This condition would be subject
5	to discretion. And it's also subject to
6	JUDGE RIVERA: But whose discretion?
7	MR. AMEND: Sorry. Well, it would be first
8	to OMH. OMH would have to
9	JUDGE SMITH: But doesn't
10	JUDGE RIVERA: Well, it says "shall". It
11	says the Commissioner shall. I'm just trying to
12	understand if there's now no opportunity for the
13	exercise of discretion.
14	MR. AMEND: The OMH does not view this as a
15	directive to apply necessarily every single time.
16	There are all sorts of
17	JUDGE RIVERA: But that's what it says.
18	JUDGE SMITH: Well, of course
19	JUDGE RIVERA: I'm sorry.
20	MR. AMEND: I I
21	JUDGE RIVERA: But I
22	MR. AMEND: I suppose
23	JUDGE RIVERA: Just reading it on its face,
24	that is what it says.
25	It doesn't say "may".

MR. AMEND: That's true, but if this is - -1 - you know, we're talking - - -2 3 JUDGE SMITH: But it's triggered - - - it's triggered by - - - by the person's refusal to be 4 5 examined. I guess someone has to have asked him before he's refused, right? 6 MR. AMEND: He has - - - someone has to 7 have asked him. He has to have refused. 8 9 JUDGE SMITH: And who would normally ask 10 him? 11 MR. AMEND: His treatment team and his 12 intensive case manager. 13 JUDGE RIVERA: Well - - -14 JUDGE SMITH: But is it - - - go ahead, 15 sorry. 16 JUDGE RIVERA: Or in your example, you said 17 he may have just have disappeared. So there may not 18 have been the - - - sort of the request, as you're 19 saying. He may have missed a regularly scheduled - -20 21 MR. AMEND: He missed a regularly scheduled 22 appointment, in which case, you know - - - OMH 23 intensive case managers go out. They'll knock on the 24 guy's door. They - - - we'll send a written notice 25 to his residence.

1	CHIEF JUDGE LIPPMAN: Yeah, but but
2	in the circumstance you're describing, doesn't
3	recommitment become sort of a fait accompli? And I
4	guess, you know, what's bothering me is, it
5	recommitment's a fait accompli and it and it
6	totally shortcuts the statute, and I'm from my
7	perspective, I'm not saying that it's not that
8	you're not trying to protect the public or, you know,
9	what you think might be a dangerous situation.
10	But it it seems to me you're
11	you're taking a shortcut that's that's not
12	allowed by the statute. And as Judge Pigott
13	indicated before, I'm not sure this is a condition.
14	MR. AMEND: That's it is it
15	would be purely speculative to think that
16	recommitment is a fait accompli. Recommitment under
17	330.20(14) cannot happen under this order, unless the
18	results of the evaluation would support an evaluation
19	or pardon me, an application
20	CHIEF JUDGE LIPPMAN: Yeah, but you're
21	pulling the person in. You're pulling the person
22	_
23	MR. AMEND: For
24	CHIEF JUDGE LIPPMAN: into a secure
25	facility.

1	MR. AMEND: For a brief period to evaluate
2	them.
3	CHIEF JUDGE LIPPMAN: Pursuant to what, I
4	guess, is my question?
5	MR. AMEND: Pursuant to the authority of
6	the courts to issue any reasonably necessary or
7	appropriate measure. And under look, the
8	and this also to answer Judge Pigott's question,
9	whether or not this is technically styled a
10	condition, the ability to impose conditions of
11	release in the first place implies necessary
12	authority to take reasonable steps to affect
13	CHIEF JUDGE LIPPMAN: So you have kind of
14	the inherent authority to do this? Is that your
15	argument? That once you that the statute says
16	something, you have the ability to do conditions, you
17	can go to this point and say if you're resisting the
18	the examination, we pull you back in?
19	MR. AMEND: That's
20	CHIEF JUDGE LIPPMAN: That's not a
21	rhetorical question. I'm
22	MR. AMEND: No, no, well, that's I
23	mean, that is not the primary grounds that we're
24	arguing, but it's not so much a question of inherent
25	authority in that case, as reading the statute to

1	make sense of
2	CHIEF JUDGE LIPPMAN: Reading the statute
3	broadly?
4	MR. AMEND: Well, reading the statute
5	yes, as this court has done in numerous cases to give
6	effect to its purpose to protect the public.
7	CHIEF JUDGE LIPPMAN: Okay, counsel, let's
8	you'll have time on your rebuttal. Let's hear
9	from your adversary.
10	MS. VOLPE: Good afternoon, Your Honors,
11	may it please the court, my name is Lisa Volpe of the
12	Mental Hygiene Legal Service, and I'm here on behalf
13	of the respondents Robert T. and Allen B.
14	JUDGE PIGOTT: Why didn't you appeal? It
15	seemed I'm I know it's not raised, but
16	I'm curious to what how we ended up in a
17	prohibition here. It it's a clear order with a
18	provision, an ordered provision, that it seems to me
19	would have been easy to appeal to the Appellate
20	Division. It is it just because your time ran
21	out?
22	MS. VOLPE: No, Your Honors, we have no
23	right of appeal from an order of conditions by
24	statute. And so this was our only way to get into
25	court to address the Constitutional due process

issues. So - - -

2	JUDGE GRAFFEO: But why is this not a
3	better alternative than OMH starting a recommitment
4	proceed proceeding, where your your
5	client ends up with a six-months commitment. Isn't
6	this an attempt to try to im get them to
7	recognize needed services at an earlier point of
8	their decomposition than waiting until they enter
9	that range of dangerous mental illness?
10	MS. VOLPE: Well, there are a couple of
11	things. The order of conditions is quite specific
12	and detailed as to the kinds of treatment and
13	supervision that are afforded to the clinicians
14	JUDGE GRAFFEO: Right, but we're talking
15	about someone here that has been noncompliant with
16	those orders.
17	MS. VOLPE: Well, if they're noncompliant,
18	and we have a violation of the order of conditions,
19	this court has said, and it's certainly true, that
20	you you cannot just simply pull somebody off
21	the street and put them into secured confinement
22	without a finding of dangerousness.
23	JUDGE SMITH: What can you do?
24	JUDGE READ: But what are they sup
25	what are they supposed to do? What should happen

then? How does the Commissioner enforce his order? 1 MS. VOLPE: They for - - - enforce it 2 3 through the recommitment provision. 4 JUDGE READ: So that's the only option, 5 they have to go - - - and how do they have the material for the recommitment if they can't do the 6 7 evaluation? MS. VOLPE: Well, they have been following 8 9 this individual and certainly in this case, they've 10 been following these individuals who have been out in 11 the community for years. And - - -12 JUDGE SMITH: So you're - - - but you're 13 saying then, that if somebody violates the 14 conditions, and you can't prove a recommitment, then 15 the Commissioner's without a remedy? 16 MS. VOLPE: Well, I would suggest that if 17 somebody is not complying with their treatment program, that that is a sufficient basis for 18 19 commencing a recommitment application. 20 JUDGE SMITH: I mean, any - - - anybody who 21 misses a condition can be recommitted? 22 MS. VOLPE: Well, again, there has to be 23 some showing that there is a decompensation, but 24 there are other remedies. 25 JUDGE SMITH: But - - - no, there has to be

1 a showing that he has a dangerous mental illness, 2 doesn't there? 3 MS. VOLPE: Dangerous mental disorder, that's where - - -4 5 JUDGE SMITH: The dangerous mental disorder. Suppose there is somebody who is not 6 7 compliant and you don't know whether he has a dangerous mental disorder; isn't it almost necessary 8 9 in the system, you've got - - - got to have a way of 10 finding out? 11 MS. VOLPE: Well, I would suggest that the 12 legislature has considered that in balancing the - -13 14 JUDGE SMITH: So you say there's just a gap 15 in the statute, that there's no - - - no way to fix? 16 MS. VOLPE: There is a way for OMH to 17 address issues. If they feel that somebody is in the 18 community and may be dangerous, they can resort to 19 the Mental Hygiene Law, which has - - -20 CHIEF JUDGE LIPPMAN: But on - - - but on -21 - - on - - but they have to do notice, hearings, et 22 cetera, to - - -23 MS. VOLPE: No, Your Honor, there is a 24 medical model of admission in New York. Anybody 25 could - - -

1	JUDGE GRAFFEO: Do you mean Article 9?
2	MS. VOLPE: Through Article 9.
3	CHIEF JUDGE LIPPMAN: Oh, I see. Under
4	Article 9?
5	JUDGE GRAFFEO: You mean, we should refer
6	to Article 9?
7	MS. VOLPE: Yes, that's correct.
8	JUDGE GRAFFEO: But that also is longer
9	period of commitment.
10	MS. VOLPE: Well, no
11	JUDGE GRAFFEO: If someone fails to take
12	their medication and is not showing up at their
13	outpatient appointments, then the system has to wait
14	until they decompose to a level that they're going to
15	meet the dangerous mental illness?
16	MS. VOLPE: Under
17	JUDGE GRAFFEO: There's nothing in between
18	that can be done under the statute?
19	MS. VOLPE: Under the emergency admission
20	provisions of Article 9, an individual can be brought
21	in if they appear to have be at a substantial
22	risk of harming themselves or others.
23	CHIEF JUDGE LIPPMAN: So that's the two
24	options, basically: this statute, you move to
25	recommit with notice, hearing, et cetera, or you move

1	under Article 9. Does that happen?
2	MS. VOLPE: And under
3	CHIEF JUDGE LIPPMAN: Does that happen that
4	
5	MS. VOLPE: Oh, yes, it absolutely does.
6	CHIEF JUDGE LIPPMAN: That they move under
7	9?
8	MS. VOLPE: As a matter of fact we have a
9	track 3 individual back in the early 2000
10	who was in the community by with an order of
11	conditions. He began to decompensate, and he was
12	bought into the hospital on a Mental Hygiene Law 9.39
13	admission, which means that he can be held for forty-
14	eight hours, while the hospital staff evaluates him.
15	So that is the ability to evaluate.
16	JUDGE ABDUS-SALAAM: Maybe I have it wrong,
17	but aren't you making the argument that 330.14 is the
18	exclusive remedy for recommitment. And you're
19	then you're saying and I thought that this
20	statute 330, under Article 10 was the exclusive way
21	to deal with acquittees who've committed who
22	obviously have pled guilty or committed or have been
23	convicted of committing crimes, which is not the case
24	with Article 9.
25	MS. VOLPE: No

1 JUDGE ABDUS-SALAAM: So aren't you 2 undermining your own argument by saying Article 9 is 3 a remedy? 4 MS. VOLPE: I'm saying that that is a way 5 of filling the gap. But in order to recommit, which means confining somebody in a secure facility for 6 7 treatment, you must not only have the violation of the order of conditions; this court has said you 8 9 can't have that alone. You must also have a 10 dangerous - - -11 JUDGE SMITH: But why - - - why can't you 12 fill the gap with a - - - with - - - under this - - -13 under the part of the statute that says the court can 14 impose any - - - can impose any conditions it thinks 15 is appropriate? What's inappropriate about this one? MS. VOLPE: Well, first of all, this is not 16 17 a condition; this is the consequence. 18 JUDGE SMITH: Suppose - - - suppose it was 19 listed as a condition in the order. That - - -20 suppose they didn't - - - they moved it over a few 21 inches and put it on - - - put it as condition 13, 22 instead of a separate paragraph. 23 MS. VOLPE: Your Honor, even if we were to 24 consider that this somehow that - - - that there is a 25 gap, I would suggest that it's for the legislature to

1 fill that gap and not the courts. JUDGE SMITH: Well, but, no - - - but my 2 3 question is why can't it be a condition? MS. VOLPE: Because it is a - - - an 4 5 enforcement provision. It doesn't speak to keeping 6 somebody safely in the community which is what the 7 purpose of the conditions are. I would suggest that under subsection 12 and under subsection 1(0), which 8 9 are the definitions - - -10 JUDGE SMITH: But why - - - why doesn't it 11 speak to keeping someone safely in the community? 12 You say if they're - - - among the things you have to 13 do, if you're going to keep someone safely in the 14 community, is have a way of monitoring whether he can 15 continue to be kept safely in the community. Why 16 isn't that a perfectly reasonable condition? 17 MS. VOLPE: Because what this does is remove him summarily, yanks him off the street, 18 19 without notice, without an opportunity to be heard. 20 JUDGE SMITH: Well, where - - - where does 21 it say without notice, without an opportunity to be 22 heard? But why do you - - -23 MS. VOLPE: It's not provided for in that -2.4 - - in that - - -25 JUDGE SMITH: But why do you assume that

1 that - - - when it doesn't say whether there's notice 2 or not, why do you assume they'll do it the 3 unconstitutional way instead of the constitutional 4 way? 5 MS. VOLPE: Well, I would certainly hope, Your Honors, that the courts would do it in a 6 Constitutional way, but there is no guarantee that 7 that will occur. And the - - -8 9 JUDGE SMITH: No guarantee except the 10 Constitution. 11 MS. VOLPE: But - - - but the purpose of 12 330.20 is that the legislature has balanced the 13 protections of the public with the needs for treatment of the individuals and their due process 14 15 They have already - - rights. 16 JUDGE SMITH: But - - - but in doing that, 17 they said, you put any condition you think is 18 appropriate in the order. 19 MS. VOLPE: Well, again, I think that they 20 have made the dis - - - the distinction between 21 conditions which they describe as a written service 22 plan, and they describe it as a detailed statement in subsection 12. 23 2.4 JUDGE SMITH: But I thought it said, shall 25 have a written service plan and any other conditions

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you think are appropriate.

MS. VOLPE: I believe that that - - - that they have made the distinction between the conditions in subsections 12 and 1(o) and the enforcement provisions of 14.

JUDGE ABDUS-SALAAM: But even if they - - counsel, even if they've made the distinction, are we stuck with that? We can - - - can't this court look at it as a condition? And your scenario of just snatching someone off the street doesn't seem to comport with that particular condition. The 12 Commissioner has to apply to the court, who is 13 supervising this individual and who issued the order in the first instance.

So it would be the court who would be 15 16 determining whether the acquittee needs to be taken 17 off the street, not the Commissioner just scooping them up and putting them in an ambulance or something 18 and taking them to a secure facility. So if the 19 20 court decides that, you know, it would be appropriate 21 to bring the person in, to hear from the person about 22 why they haven't been complying with the order, wouldn't that make some sense? 23

MS. VOLPE: Well, it certainly does make 2.4 25 sense, but in the context of what the legislature has

1 provided for, and that is subsection 14. It is a 2 detailed step-by-step procedure that insures the due 3 process rights of this individual who is in the 4 community. They are not somebody who has been 5 already deprived of their - - -JUDGE ABDUS-SALAAM: But if they're - - -6 7 if they're not compliant, the premise of this effective evaluation is that this individual is in 8 9 the community, and not complying with the orders of 10 condition. And rather than just, as you said, 11 scooping them up, even under Article 9, and putting 12 them in some secure facility to be evaluated, there's 13 a court order. There's an application to the court 14 to find out what's going on with this person. What's 15 wrong with that? 16 MS. VOLPE: Well, it doesn't comply with 17 the statute. I think that's the simplest answer, 18 that the legislature balanced and thought, I would -19 - - I am sure that they thought about all the 20 different ways that they could insure the safety of 21 the - - -22 CHIEF JUDGE LIPPMAN: Your argument is even 23 with notice, it - - - it still does not comply with 2.4 the statute? 25 MS. VOLPE: I think that it is duplicative

1 at best of what the statute already provides for. 2 JUDGE GRAFFEO: But the - - -3 MS. VOLPE: And it is - - - in - - - it's 4 vague as to whether it's necessary. 5 JUDGE SMITH: Can you - - - can you get - -6 - can you get a writ of prohibition if it's 7 duplicative at best? MS. VOLPE: I think in this circumstances -8 9 - - stance - - - because there is no other remedy, 10 the writ is certainly the right way to go, but also 11 because we're talking about Constitutional due 12 process rights that are being deprived. 13 JUDGE GRAFFEO: Well, assuming you had 14 notice or - - - and a hearing in front of the judge 15 before this, one of these individuals had several 16 times attempted to commit suicide. If you have that 17 kind of person who the treatment folks are dealing 18 with, and they abscond, they're not reporting, they 19 can't necessarily, easily locate the person, how does 20 the - - - how is the recommitment process going to 21 deal with that person? I mean, the threat there is 22 to that individual's very own life. 23 MS. VOLPE: Well, it's a very specific 2.4 process. 25 JUDGE GRAFFEO: Is it - - - isn't it a

1 better policy to try to get this person evaluated and 2 convince them to get back into treatment, then to 3 wait until they attempt suicide again? 4 MS. VOLPE: Well, if they are able to be in 5 touch, they can certainly, as the clinical staff, be 6 working towards bringing them back into treatment. 7 But in the meantime, an application for recommitment 8 can be filed. He can give - - - be given notice that 9 he has to appear in court. 10 And if he's not showing up for anything and 11 he doesn't appear in court, the court can issue a 12 warrant, and it can issue a temporary confinement 13 order, which is the very temporary confinement order that the Office of Mental Health is attempting to put 14 15 into this enforcement provision, when it is already 16 provided for. 17 JUDGE ABDUS-SALAAM: It's very different -18 19 JUDGE GRAFFEO: But then he's exposed to 20 six months - - -21 JUDGE ABDUS-SALAAM: Yeah. JUDGE GRAFFEO: - - - in a secure facility 22 23 as opposed to a couple of days. 2.4 MS. VOLPE: Your Honor, this is - - -25 JUDGE GRAFFEO: I'm trying to see why

1 that's the better - - - why that's the better course 2 for some of these people. 3 MS. VOLPE: If there's - - -4 JUDGE GRAFFEO: And then they're removed 5 from the community. MS. VOLPE: If there is a determination 6 7 that this individual suffers from a dangerous mental disorder after that hearing, then that is the remedy 8 9 that it will insure proper treatment. 10 JUDGE RIVERA: But they're also making the 11 argument that - - - that they're concerned about the 12 person who, perhaps, has not yet gotten to the point 13 where - - - right, they now, are indeed showing signs of the mental - - - mental disease - - - illness. 14 15 That they want to get to people before they get to 16 that stage. They want to insure that they stay on track with - - - with the plan. 17 MS. VOLPE: Well - - -18 JUDGE RIVERA: What - - - what right now 19 20 exists to make it possible insure that - - - that the 21 acquittee stays on track with the plan, and does not begin to fail? 22 MS. VOLPE: It is the conditions in the 23 24 order of conditions. They are very detailed and 25 comprehensive.

1	JUDGE RIVERA: Okay, and so and so -
2	and so, they say, all right. So, we went to the
3	judge, and we said, please, put something in that
4	insures, or the judge says I'm going to put something
5	in that insures that this person stays on track,
6	because I'm going to create a consequence to that,
7	which is that they can come back to me and tell me
8	that they haven't stayed on track.
9	MS. VOLPE: But again, as Your Honor said,
10	it is the consequence of not having of
11	violating the orders of conditions that this
12	provision speaks to.
13	CHIEF JUDGE LIPPMAN: Counsel, is is
14	your answer, essentially, that you're not disputing
15	the fact that it might make sense as a policy, as
16	some of the questions that you've received, that
17	bring him in for a day or two, might make sense?
18	You're not really disputing that? You're just saying
19	they can't do it under the statute?
20	That is, I think Judge Smith said earlier,
21	that there's a gap, and you just can't do it this
22	way, and right now, at least, based on the statute,
23	based on Constitutional protections, if there was no
24	notice, that the only real thing the only real
25	option is is 9.

1	MS. VOLPE: Is is
2	CHIEF JUDGE LIPPMAN: In your in your
3	experience, that's what happens because because
4	whether you call it a gap, whether you call it good
5	from a policy perspective, your your bottom
6	line is, you can't go there; you can't do it that
7	way.
8	MS. VOLPE: That's right, and there
9	CHIEF JUDGE LIPPMAN: Because because
10	it's a consequence, not a condition.
11	MS. VOLPE: It is, absolutely.
12	CHIEF JUDGE LIPPMAN: And it would be
13	stretching the statute? I mean, that's the nub of
14	your your argument?
15	MS. VOLPE: And and it's it's
16	removing somebody even even on an order of the
17	court, it's removing somebody and placing them in
18	secure confinement, a massive curtailment of liberty.
19	CHIEF JUDGE LIPPMAN: Once you go into a
20	secure facility, you're in a whole different
21	ballgame, right?
22	MS. VOLPE: Yes, absolutely. I think then
23	it's the opportunity for the state to evaluate with
24	the purpose of creating the recommitment application.
25	Whereas if the person is in the community and is

1 indeed - - - is decom - - - in - - - excuse me - - -2 decompensating, and is at the point that recommitment 3 is necessary, there is a procedure for that. 4 And if for some reason, there is something 5 so emergent that they must deal with it immediately, Article 9 is available to the state. It's available 6 7 to any person who - - - a family member, to bring 8 that individual in for a very short period of time. 9 JUDGE PIGOTT: Before you go, I - - -10 MS. VOLPE: Yes. 11 JUDGE PIGOTT: - - - I know it's not an 12 issue, but I got to go back to this, why there wasn't 13 an appeal here. You're saying - - - I look at the 14 order and it says - - - you know, and it's got the 15 part - - - the phrase we're talking about, but it also says, "The defendant shall comply with this 16 17 order for five years from the date of issuance of 18 this order." He can't appear - - - appeal - - -19 MS. VOLPE: No. 20 JUDGE PIGOTT: - - - the fact that it says 21 five years? He - - - he's stuck in a place without 22 any remedy for five years? 23 MS. VOLPE: Yes, that's right, Your Honor. 24 Under the statute, the appellate statute - - - I see 25 my time is up - - -

1 CHIEF JUDGE LIPPMAN: Go ahead; to answer 2 the question, sure. 3 MS. VOLPE: Under the appellate provision, an order of conditions is not one of the orders from 4 5 which an acquittee can - - -JUDGE PIGOTT: No, this is - - - no, this 6 7 is an order saying - - - saying you've got - - -8 you've got five years of - - - of supervision. 9 You're - - - it's like a pin - - - it can't be 10 appealed. 11 MS. VOLPE: This is what the legislature 12 deemed to be the appropriate appeal. 13 JUDGE SMITH: So this is - - - this is - -- because you're in a criminal case, not a civil - -14 15 - in a civil case, you can appeal from interlocutory 16 orders, but this is criminal in form. 17 MS. VOLPE: Well, this is civil commitment of an individual who's deemed not responsible, so I -18 19 - - I guess it has a - - - kind of a - - -20 JUDGE SMITH: The statute is in the 21 criminal procedure law. 22 MS. VOLPE: It is in the criminal procedure 23 law, but at the point that you're dealing with 24 commitment, it is civil commitment. But 25 nevertheless, Your Honors, the legislature said that

this is not an order which is appealable. Other 1 orders are, but this is not. 2 3 CHIEF JUDGE LIPPMAN: Okay, counsel, 4 thanks. Appreciate it. 5 MS. VOLPE: Thank you very much, Your 6 Honors. 7 CHIEF JUDGE LIPPMAN: Counselor, rebuttal? Counselor, what about the use of Article 9? 8 9 Is that - - - would that be a better way for you to 10 go in this kind of circumstance rather than try and 11 cut through these - - - these statutory problems - -12 13 MR. AMEND: Well - - -14 CHIEF JUDGE LIPPMAN: -- and maybe 15 Constitutional problem. 16 MR. AMEND: Well, I'm glad Your Honor asked 17 that question, because MHL Article 9 is problematic 18 for several reasons. One - - -CHIEF JUDGE LIPPMAN: Why? Go ahead. 19 20 MR. AMEND: It doesn't take account of 21 anyone's previous contact with the - - - the criminal 22 justice system. Two, it's not - - - it is something 23 that requires ultimately observation of the patient, 24 and the problem that OMH is trying to solve is where 25 the patient's noncompliance and refusal to be

1 examined have prevented observation. And three, the 2 standard of dangerousness under Article 9, because 3 again, it's designed to apply to anyone, a civil 4 acquittee as well as a criminal acquittee, is quite 5 high. It requires - - -6 CHIEF JUDGE LIPPMAN: Have you used Article 7 9 in this kind of circumstance? MR. AMEND: In circum - - - in certain 8 9 circumstances, where we've been fortunate enough to -10 - - to observe the patient. There are examples for -11 - - for instance, where a patient has been arrested, 12 and then, you know, we've been able to - - or OMH 13 has been able to examine them and do a 2 PC. But Article 9, just to take someone, you 14 15 know, off the street and commit them, requires homicidal or other violent behavior by which others 16 17 are placed in reasonable fear of serious physical 18 harm. That's the standard. That's the type of 19 deterioration that - - - frankly, is what, you know, 20 conditions of release are designed to prevent. 21 JUDGE PIGOTT: One of the conditions that's in this one is that they'll - - - the person will 22 23 refrain from the use of drugs and alcohol. If they -24 - - if they violate that, what do you do? 25 MR. AMEND: If there's someone who - - -

1	who's still compliant, they also, you know, have the
2	that they'll submit to drug testing as their
3	treatment team directs. The preferred method
4	all of this, by the way, is is a last resort.
5	The preferred method is for the treatment team to,
6	you know, deal with that in the ordinary course,
7	increase their drug test, increase, you know, their
8	participation in the programs.
9	JUDGE PIGOTT: But you all have to at
10	some point, don't you just apply for recommitment,
11	because obviously, if he's out on the street, and
12	he's doing this stuff, you want him to stop?
13	MR. AMEND: That wouldn't necessarily meet
14	the condition under for for recommitment
15	
16	JUDGE SMITH: As I think about it, these -
17	none of these conditions is a true condition of
18	his release, is it? Because you can't lock him up
19	just for violating the condition.
20	MR. AMEND: We can't lock him up we
21	wouldn't try to lock him up just for violating the
22	condition. The query whether well
23	JUDGE SMITH: But whether whether you
24	would try to not, the statute wouldn't let you unless
25	you can show he's got a dangerous mental disorder.

1	MR. AMEND: That statute wouldn't let us.
2	We could, conceivably, move for contempt. That's
3	been an option that we've tried and that courts have
4	sometimes granted in the past. That's not the option
5	we want. It's not therapeutically optimal; we want
6	to get into treatment.
7	JUDGE SMITH: So in theory in theory
8	the guy could be locked up for civil contempt for not
9	taking his medications?
10	MR. AMEND: We don't
11	JUDGE RIVERA: Not according to this order,
12	right? The order says, "Failure to comply with any
13	of the conditions and refusing to appear for or
14	comply with a psychiatric exam". The reality is that
15	your trigger is the psychiatric exam.
16	MR. AMEND: Yes. The no one will
17	ever be confined who agrees to be examined. And no
18	one
19	JUDGE PIGOTT: What's this exam
20	what's this exam designed to do? I hate to go back
21	to this; you've been examining him every month for
22	years. So
23	MR. AMEND: Assuming that he's been show -
24	
25	JUDGE PIGOTT: So he does something. He -

1	yeah; you're worried more about absconding,
2	right? Where they
3	MR. AMEND: That is absconding
4	followed by a violent attack, which has happened
5	-
6	JUDGE PIGOTT: Okay.
7	MR. AMEND: in cases that
8	JUDGE PIGOTT: So what do you need an
9	evaluation for if you've had one every month for six
10	years? Why do they have to appear for an evaluation?
11	I I'm just wondering why a you know, just
12	like in a in an Article 9 where you have the 2
13	PCs, you've got you've got a whole record of
14	what this person was supposed to do. I would think
15	you'd go into court and say, we want him recommitted;
16	he's not, you know, he took off and he's not
17	complying.
18	MR. AMEND: Courts have not agreed with us
19	under those circumstances. People
20	CHIEF JUDGE LIPPMAN: Yeah, but isn't that
21	the statutory scheme? What Judge Pigott just laid
22	out, isn't that the normal way this is supposed to
23	work?
24	MR. AMEND: The statute is clearly, broadly
25	and flexibly worded. It allows yes, it has

this recommitment remedy, but it also has remedy allowing anything else that's reasonably necessary or appropriate.

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And reading a statute that provides for continued supervision, subject to conditions after release that are designed to preserve sta - - - to preserve sanity and protect the public safety, reading the full six-month recommitment that follows a severe mental decompensation as the only means of giving effect to the conditions that are meant to prevent that outcome, doesn't - - -

12 JUDGE RIVERA: Can I - - - can I ask if the 13 following is an outrageous hypothetical or would be 14 possible? An acquittee whose relative passes away, 15 and they leave the jurisdiction to go to the funeral 16 and the wake, as a result, they - - - and they're - -17 - and they're grieving, so they don't remember to call anybody to tell them they're going to be out of 18 19 They don't call to say I'm going to miss the town. 20 appointment.

They miss the appointment. You say they go to their home. They send them some correspondence. Of course, they're out of town; they don't respond. You go to a judge. The judge decides, because it doesn't say it's required here, no notice, no

1	hearing, because you can't find them. As far as you
2	know, you believe they've absconded.
3	And they come back; you pick them up, and
4	you commit them?
5	MR. AMEND: No, the evaluation first
6	of all
7	JUDGE RIVERA: Yes.
8	MR. AMEND: I would hope, and this is
9	something that when we would go to pick them up
10	JUDGE RIVERA: Yeah.
11	MR. AMEND: OMH would certainly, at
12	least, try to have a treatment member go along with
13	the police officers.
14	JUDGE RIVERA: Right.
15	MR. AMEND: We would imagine that would be
16	I would hope that would be the end of it from
17	that point.
18	JUDGE RIVERA: So if they said my sister
19	died, and I've been out of town. That would be
20	enough to stop it, although you have an order?
21	MR. AMEND: The question would be whether
22	that person at that point meets the conditions of
23	having refused a psychiatric examination. If that
24	person says, I'm sorry; I was out of town; I'll go,
25	please examine me, that ends the need for anything.
I	

1	And also, as far as secure recommitment,
2	this order could from OMH's perspective
3	just as well be worded to say evaluation in a place
4	to be designated by the Commissioner of Mental
5	Health. The OMH would prefer actually not to
6	do this
7	JUDGE RIVERA: The the order doesn't
8	require the the team member to go, though.
9	MR. AMEND: The order doesn't require, but
10	it is possible
11	JUDGE RIVERA: It is possible, you would
12	pick them up, correct?
13	MR. AMEND: No, and O that would be
14	OMH's preferred, you know
15	JUDGE SMITH: Well well, because you
16	have to in theory, he has to have refused
17	refused to be examined.
18	MR. AMEND: Correct.
19	JUDGE SMITH: I mean, I suppose in the
20	hypothetical case where he hasn't where he
21	can't be found, maybe he sort of implicitly refused.
22	Would that be your theory?
23	MR. AMEND: Implicitly refused, absent some
24	valid excuse, like I a relative died; I was out
25	of town; I

1	JUDGE GRAFFEO: But why
2	JUDGE RIVERA: My point is he might be put
3	away before you know it. He might be confined before
4	you have the opportunity to under figure that
5	out for him to tell you.
6	MR. AMEND: The
7	JUDGE RIVERA: And that might he
8	might be confined for quite some period of time.
9	MR. AMEND: That would be a it would
10	be difficult to imagine under the circumstances of
11	this order. If however, what is at stake is
12	preventing that kind of eventuality, the order can be
13	modified to specify, in detail, procedures that, you
14	know, if at any time, the individual agrees to be
15	_
16	JUDGE RIVERA: And and and if
17	it's done ex parte, who's going to argue for these
18	modifications?
19	MR. AMEND: We would be what
20	sorry, my my point was that could be all
21	of these points could be specified in the order of
22	conditions when it is implemented. When we're here -
23	
24	JUDGE SMITH: So so
25	JUDGE GRAFFEO: It's it's so unclear

what the statute provides for based on our discussion 1 2 here this afternoon. Why doesn't OMH seek to clarify 3 this in Article 10? Have they attempted to pursue a 4 legis - - - a legislative amendment? 5 MR. AMEND: The legislature has shown 6 little interest, but it's also not necessary, 7 certainly for the legislature - - - the legislature 8 created a broadly worded statute. And the question 9 here is whether - - -10 JUDGE GRAFFEO: But you want to do 11 something less than recommitment. 12 MR. AMEND: We want to do something less 13 than recommitment - - -JUDGE GRAFFEO: So doesn't that - - -14 15 doesn't that need a legislative amendment to do that? 16 MR. AMEND: Not in - - - not in a statute 17 that says any reasonably necessary or appropriate condition can be applied. Other courts have 18 19 recognized that that meant - - -20 CHIEF JUDGE LIPPMAN: Okay, counsel. 21 JUDGE RIVERA: I'm sorry, may I - - - I'm 22 sorry. 23 CHIEF JUDGE LIPPMAN: I'm sorry, Judge 24 Rivera. Go ahead. 25 JUDGE RIVERA: I just want to follow up on

1	what you said.
2	MR. AMEND: Sorry.
3	JUDGE RIVERA: Can you clarify what you
4	mean by the legislature has not seemed to have shown
5	an interest. Has there been some bills that have not
6	been successful or
7	MR. AMEND: This is based on my
8	understanding from talking with OMH. They've
9	attempted to speak with legislature.
10	CHIEF JUDGE LIPPMAN: Okay, counsel.
11	JUDGE RIVERA: Thank you.
12	CHIEF JUDGE LIPPMAN: Thank
13	MR. AMEND: I'm sorry; may I briefly
14	respond?
15	CHIEF JUDGE LIPPMAN: No, thank
16	that's it. Thank you all. Appreciate it, both of
17	you.
18	(Court is adjourned)
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2	CERTIFICATION
3	
4	I, Karen Schiffmiller, certify that the
5	foregoing transcript of proceedings in the Court of
6	Appeals of Matter of Allen B. v. Sproat, No. 73, and
7	Matter of Robert T. v. Sproat, No. 74, was prepared
8	using the required transcription equipment and is a
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