1 COURT OF APPEALS 2 STATE OF NEW YORK 3 ______ 4 IN THE MATTER OF MARIAN T. 5 LAUREN R., et al. 6 Respondents, 7 -against-8 No. 49 MARIAN T., 9 Appellant. 10 -----20 Eagle Street 11 Albany, New York October 14, 2020 12 Before: 13 CHIEF JUDGE JANET DIFIORE ASSOCIATE JUDGE JENNY RIVERA 14 ASSOCIATE JUDGE LESLIE E. STEIN ASSOCIATE JUDGE EUGENE M. FAHEY 15 ASSOCIATE JUDGE MICHAEL J. GARCIA ASSOCIATE JUDGE ROWAN D. WILSON 16 ASSOCIATE JUDGE PAUL FEINMAN 17 Appearances: CAILIN CONNORS BRENNAN, ESQ. 18 Mental Hygiene Legal Service Third Judicial Department 19 Attorney for Appellant 286 Washington Avenue Extension 20 Suite 205 Albany, NY 12203 21 DOUGLAS A. ELDRIDGE, ESQ. 22 LAW OFFICES OF DOUGLAS A. ELDRIDGE Attorney for Respondents 23 9 Pinedale Avenue Delmar, NY 12054 24 Sharona Shapiro Official Court Transcriber 25 cribers (973) 406-2250 operations@escribers.net www.escribers.net

1 CHIEF JUDGE DIFIORE: The next appeal on this 2 afternoon's calendar is appeal number 49, the Matter of 3 Marian T. Let's just wait a moment until counsel clears 4 out. 5 Okay. Good afternoon, counsel. 6 MS. BRENNAN: Good afternoon. I'm Cailin Connors 7 Brennan. I would like to reserve two minutes for rebuttal, 8 if I may. 9 CHIEF JUDGE DIFIORE: Of course. 10 MS. BRENNAN: This case involves the adoption of an adult woman who is not capable of providing consent to 11 12 the adoption. We take the position - - -13 JUDGE WILSON: Well, wait, how do we know that? 14 MS. BRENNAN: The - - -15 JUDGE WILSON: The court - - -16 MS. BRENNAN: - - - respondent - - -17 JUDGE WILSON: - - - couldn't make a finding 18 about that, right? 19 MS. BRENNAN: Your Honor, with respect, I believe 20 that, you know, all of the lower courts, you know, both the 21 trial court, the Surrogate's Court, and the Appellate 22 Division did conclude that Marian does not have consent - -23 - does not have the capacity to give consent for this. I 24 honestly don't think that that's an issue on this record, 25 and I don't - - - I think that, you know, looking at the cribers (973) 406-2250 operations@escribers.net www.escribers.net

1 facts of this case, whether or not she has that capacity is 2 not one of the - - - one of the problems before the court. 3 JUDGE STEIN: Well, this surrogate did an 4 investigation, if you will, into that question, correct? 5 MS. BRENNAN: There was some investigation done 6 into that question. 7 JUDGE STEIN: There were experts that gave 8 reports and - - - and so on? 9 MS. BRENNAN: That's correct. There were two 10 psychologists who did examinations and provided reports. 11 The court also did do its own - - - had a meeting with - -12 - the Surrogate's Court did have a meeting with respondent 13 to assess for himself whether or not he believed she had 14 other capacity to provide the consent. The guardian ad 15 litem also offered an opinion that - - - that she didn't 16 have capacity to provide consent. And she has been, for 17 her whole life, diagnosed with profound intellectual 18 disability. 19 JUDGE RIVERA: Did I misunderstand the record? Ι 20 thought Fox had said she had consented. Am I wrong about 21 that? 22 Dr. Fox attempted to distinguish MS. BRENNAN: 23 between her lack of capacity in all other areas and her 24 ability to consent to an adoption. He attempted to say 25 that, although she lacks the capacity to consent to routine cribers (973) 406-2250 operations@escribers.net www.escribers.net

medical procedures, she does have the capacity to say yes if somebody asks her whether or not she wants to be adopted. I - - - I don't believe that his opinion was really worthwhile, and it wasn't explored during the hearing. Neither of the experts testified at the hearing, and there was no direct or cross-examination of their opinions.

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I think the court essentially moved on after receiving those reports. And everybody agreed that, you know, the consent issue was - - - her capacity to provide consent was agreed upon; she did not have that capacity. What the surrogate court then did was subsume her capacity - - - her consent into the best-interest analysis, and then also seemingly accepted a - - - a consent on her behalf that the guardian ad litem actually never provided. So it was the issue of - - -

17 JUDGE STEIN: Can I ask you a question about 18 that, because I know that that's one of the main points of contention here is - - - is when the ability to consent 19 20 comes - - - is explored, or in what context. So it's a 21 process, right? So if - - - if you - - - if you say that 22 consent - - - ability to consent has to be determined 23 first, okay - - - and again, this is assuming that the 24 court can dispense with that consent - - - then - - - then 25 you have to go through this whole process, right, whatever

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1 that may be, to determine her ability to consent. And then 2 - - - and then, let's say the court finds that she doesn't 3 have the ability to consent, and then moves on to the best 4 interest, what difference does it make, if it's all done at 5 once, as long as the ability to consent is a required 6 finding in the process? Why - - - you know, why does it 7 make such a difference whether we call it a threshold 8 determination or whether it's just part of the overall 9 determination? 10 MS. BRENNAN: Well, Your Honor, part of the 11 problem would be that notice of the proceeding is only 12 required, by the statute, to be given to those who - - -13 whose consent is required. So if - - - if the consent of -14 - - of an adult - - -15 JUDGE STEIN: But how could you determine if her 16 consent was required unless you determined whether she was 17 capable of giving consent? So wouldn't that presume some 18 notice and some involvement of - - - of her and - - - and people around her who know? 19 20 MS. BRENNAN: So petitioners could submit an 21 22 support it with the opinion of an expert and some 23 documentation that - - - that the individual to be adopted 24 lacks the capacity to provide consent and ask the court to 25 dispense with the consent and proceed without any notice or cribers

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1 any further examination of the issue. 2 They have - - - the court would have in front of 3 it an expert opinion and other documentation supporting the 4 fact that there's - - - you know, this person lacks 5 consent, lacks the ability to provide consent, and so we 6 don't need to - - - we don't need to visit that issue; 7 let's move on to the best interest. 8 JUDGE STEIN: Well, so in this particular 9 situation, she was in the custody of the State of New York, 10 correct? 11 MS. BRENNAN: That's correct. 12 JUDGE STEIN: So does the State have to be given 13 any notice? 14 MS. BRENNAN: Not under the adoption statute. 15 JUDGE STEIN: Well, how - - -16 MS. BRENNAN: It doesn't - - -17 JUDGE STEIN: How did she end up getting a 18 lawyer? 19 MS. BRENNAN: I believe that she ended up getting 20 a lawyer because the surrogate had never been faced with 21 such a situation, had no idea how to proceed with such a 22 situation, and had a good relationship with the Mental 23 Hygiene Legal Service attorney who covered that area, and 24 decided that he needed to bring her in and have her - - -25 JUDGE STEIN: So would it, arguably, be an abuse cribers (973) 406-2250 operations@escribers.net www.escribers.net

of discretion not to somehow get the - - - the alleged 1 2 incapacitated person to be heard in some fashion? 3 MS. BRENNAN: I think what - - - what is an abuse 4 of discretion is dispensing with the consent of an adult. 5 I think that that's - - - that's the ultimate abuse of 6 discretion in this case. 7 JUDGE GARCIA: But counsel, if she could not 8 consent, and we can't dispense with consent, then anyone in 9 this situation, over the age of eighteen, could not be 10 adopted. 11 MS. BRENNAN: If there's not an ability to 12 provide consent - - -13 JUDGE GARCIA: Right. 14 MS. BRENNAN: - - - and there's no way to, you 15 know, support their decision-making and - - - and educate 16 them and get them to be able to consent, then no, they 17 can't - - -18 JUDGE GARCIA: No matter what procedure, no 19 matter the best interest of the child, there's just a bar, so if you start a petition before, and the person's 20 21 seventeen, but you don't get a ruling, they turn eighteen, 22 you're done, it's over, you can't - - - you can't consent, 23 you're eighteen, we're - - - we dismiss, you can never get 24 adopted. 25 MS. BRENNAN: Not under the current statute. cribers (973) 406-2250 operations@escribers.net www.escribers.net

1 This - - - this court would be creating a whole new 2 statutory scheme to allow something like that happen. 3 JUDGE GARCIA: Actually, we'd be reading the 4 statute in a way that you don't agree with, but I don't 5 think we would be creating a new scheme. 6 JUDGE STEIN: How can such a person consent to 7 being in the care and custody of the State? 8 MS. BRENNAN: She actually was placed into the 9 care and custody of the State by her biological parents 10 when she was still a child. 11 JUDGE STEIN: So but she never had the right, 12 when she became eighteen, to make a different choice, 13 right? 14 MS. BRENNAN: She could have; she never did. You 15 know - -16 JUDGE STEIN: Well, how could she have if she 17 doesn't have the capacity, the mental capacity to - - - to 18 make that determination? 19 MS. BRENNAN: Well, it is a voluntary program, 20 and people can sign themselves out. If someone - - - if 21 she attempted to sign herself out, and somebody believed 22 that that was dangerous and that she lacked capacity to be 23 able to do that, then again, the legislature has created a 24 large statutory scheme in order to deal with this through 25 guardianships. And practically anybody can bring a cribers (973) 406-2250 operations@escribers.net www.escribers.net

guardianship proceeding to try and protect the interest of 1 2 a vulnerable adult, either under a Surrogate's Court 3 procedure, Act 17-A - - -4 JUDGE RIVERA: Okay. So - - -5 MS. BRENNAN: - - - or under Mental Hygiene Law 6 81. 7 JUDGE RIVERA: - - - your red light is on. To be 8 clear, what - - - very quickly, what is your position on 9 what should have happened here? Since you're starting from 10 the point that she couldn't consent, what should have 11 happened? 12 MS. BRENNAN: The petition should have been 13 dismissed. It couldn't go forward. She couldn't provide 14 consent; it can't go forward. 15 CHIEF JUDGE DIFIORE: Thank you, counsel. 16 Counsel? 17 MR. ELDRIDGE: Yes, that's the worst of it. A 18 whole class of people are excluded, people who are the most 19 vulnerable, least protected, unable to articulate their own 20 desires, not even asked. Marian wasn't asked if she wanted 21 an attorney. Marian wasn't asked if she wanted to appeal 22 her case to the Appellate Division. Marian didn't send me 23 here. Marian hasn't - - - Marian believes that she should 24 have the ability to be autonomous and make decisions, but 25 Marian cannot articulate, in a conventional fashion, a cribers (973) 406-2250 operations@escribers.net www.escribers.net

consent - - - a legally cognizable consent because she 1 can't talk that way. 2 3 JUDGE RIVERA: Can she communicate that in some 4 other way? 5 MR. ELDRIDGE: Yes, she - - -6 JUDGE RIVERA: Are you saying she actually could 7 consent but just not verbally? 8 MR. ELDRIDGE: Absolutely. That's exactly right. 9 JUDGE RIVERA: Okay. So then if - - -10 MR. ELDRIDGE: Which is why - - -11 JUDGE RIVERA: Let me just - - - please, to 12 clarify. Is it your position that there was not a finding 13 that she couldn't consent? Sorry for the double negative. 14 MR. ELDRIDGE: I draw a distinction, Judge - - -15 JUDGE RIVERA: Okay. 16 MR. ELDRIDGE: - - - between the consent that she 17 can give and the consent that the court was looking for. 18 The Court was looking for an understanding of the adoption 19 process and what that meant. And Marian doesn't understand 20 that, I don't believe. But Marian does very clearly 21 understand the family that she's a part of, that she's been 22 adopted into, what they mean to her, that she was very 23 insecure when she was removed from that family by the State 24 who was in control of her life then. 25 JUDGE RIVERA: So then is your position - - - I cribers (973) 406-2250 operations@escribers.net www.escribers.net

think it's along the lines of what Judge Garcia was asking about before that if an - - - an adult individual cannot give consent, given the nature of their disability, is not able, as you're saying with this description, able to appreciate what adoption means, therefore cannot really give legal consent, that a judge or the surrogate should dispense with the consent requirement and move forward with the petition?

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MR. ELDRIDGE: I think that's what the courts have concluded. They did take a convoluted route to get I'm not sure that that's required. But ultimately, there. if they determine that someone cannot consent, they can look all around at the other components of the decisionmaking process, the best interest of the child - - -

15 JUDGE RIVERA: But if a judge chooses not to do 16 that, would it be an abuse of discretion?

17 MR. ELDRIDGE: If the judge chooses to find no 18 consent and - - -

19 JUDGE RIVERA: If a judge concludes - - -20 MR. ELDRIDGE: - - - but says - - -21 JUDGE RIVERA: - - - this person cannot consent, 22 but I'm not going to dispense with the consent requirement, 23 I'm going to dismiss the petition, would that be an abuse of discretion? 24 25

I think without more, I think he MR. ELDRIDGE:

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1 has to examine - - -2 JUDGE RIVERA: He or she, yeah. 3 MR. ELDRIDGE: - - - the situation to determine 4 what the best interests of the child are. Otherwise you 5 would have this automatic preclusion of the entire class of 6 vulnerable people. 7 JUDGE RIVERA: So you're saying under this 8 particular factual scenario, a judge cannot conclude that 9 they do not want to exercise their discretion in a way to 10 dispense with consent? 11 MR. ELDRIDGE: I think the judge can exercise his 12 - - - his discretion - - -13 JUDGE RIVERA: His or her. 14 MR. ELDRIDGE: - - - to not dispense - - - his or 15 her - - - to dispense with the consent requirement based on 16 facts that he has to support such a decision. He can look 17 behind the petition. He, as they did here, call witnesses, 18 examine Marian - - -19 JUDGE RIVERA: Okay. 20 MR. ELDRIDGE: - - - talk to the guardian ad 21 litem. All of that was done here, and I think that is 22 appropriate in determining the best interests - - -23 JUDGE FAHEY: Let me ask you a question, if I 24 could. If - - - if Marian hadn't been removed from the 25 home, and there had been - - - I guess it was a Justice cribers (973) 406-2250 operations@escribers.net www.escribers.net

Center that did an investigation; is that right? 1 2 MR. ELDRIDGE: The State - - -3 JUDGE FAHEY: It was an agency of the State; I 4 don't know which one it was. I thought it was the Justice 5 Center. 6 MR. ELDRIDGE: Well, what do they call it, the 7 local entity of - - -8 JUDGE FAHEY: Okay. 9 MR. ELDRIDGE: - - - the - - -10 JUDGE FAHEY: If that hadn't taken place, would we be here today with this adoption petition? 11 12 MR. ELDRIDGE: Yes. 13 JUDGE FAHEY: Well, how so? 14 MR. ELDRIDGE: Well, I hope we wouldn't be here. 15 We would have been - - -16 JUDGE FAHEY: Fair enough. 17 MR. ELDRIDGE: - - - in the adoption. 18 JUDGE FAHEY: How would this have gone forward in 19 the absence of that? 20 MR. ELDRIDGE: The adoption petition preceded the 21 removal by the State component. 22 JUDGE FAHEY: I see. Now, taking it to the next 23 level, it's clear, even in - - - in the record that we do 24 have, that there is a loving bond between Marian and - - -25 and the petitioners here. cribers (973) 406-2250 operations@escribers.net www.escribers.net

1 MR. ELDRIDGE: Absolutely. 2 JUDGE FAHEY: I think that's clear, and the court 3 understands that. I guess my question to you is consent to 4 adoption isn't the same for an adult as a loving bond. You 5 can certainly have a loving bond, and have it strongly, but 6 not necessarily say or agree that you want to be adopted. 7 How are we to reconcile those two things? 8 MR. ELDRIDGE: I think that's where the exercise 9 of discretion comes in and why the statute plainly says the 10 judge can - - -11 JUDGE FAHEY: So are we saying that perhaps 12 something similar to Bennett v. Jeffreys, kind of an 13 extraordinary-circumstances evaluation that needs to take 14 place, and then you look at the best interests of the 15 person? 16 MR. ELDRIDGE: Yes. It is an unusual 17 circumstance. I'm not sure it amounts to extraordinary, 18 but yes. 19 JUDGE FAHEY: And - - -20 MR. ELDRIDGE: Look underneath the petition and 21 see it. There was a case out of Chemung County last year 22 where the petition was found to be based on a malicious 23 motive, and that was not - - - the adoption wasn't allowed 24 to go forward. This is entirely different. There is no 25 evidence that there is any untoward aspect of this family, cribers (973) 406-2250 operations@escribers.net www.escribers.net

and Marian has been part of it for more than a decade. 1 2 JUDGE FEINMAN: I want to change tracks for a 3 moment. Over here. And it's a statutory interpretation 4 question. So why isn't an interpretation of 111(1)(a), 5 that limits the definition of adoptive child to minor 6 children between fourteen to seventeen, why isn't that the most consistent interpretation with the legislative history 7 8 that underlies that provision? 9 MR. ELDRIDGE: I can't explain the operations of 10 the legislature. I don't know. 11 JUDGE FEINMAN: Okay. Fair enough. 12 CHIEF JUDGE DIFIORE: Thank you, counsel. 13 Counsel? 14 MS. BRENNAN: Yes. So two things, if I may. I 15 want to address the - - - the concerns - - - the stated 16 concerns that an entire class of people would lose out on 17 the ability to be adopted. And I want to point out that, 18 you know, the risk of adopting out people who are not able 19 to object to that adoption is so much greater. Those 20 people will have all of their family ties, all of their 21 biological family ties cut, and a whole new family 2.2 structure put in place. 23 JUDGE STEIN: But isn't that true of anyone 24 subjected to an adoption? And isn't that why there's a 25 best-interest determination to be made in every adoption cribers (973) 406-2250 operations@escribers.net www.escribers.net

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1	case, whether it's a child, whether it's an adult?			
2	MS. BRENNAN: But Your Honor, there's also			
3	consents required in every other adoption case, either the			
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5	JUDGE GARCIA: But your rule			
6	MS. BRENNAN: consents of the parents			
7	JUDGE GARCIA: Your rule to follow up on			
8	Judge Stein's point, your rule and this is something			
9	the court, in many contexts, has been very hesitant to do -			
10	your rule is reading the best interests of the child or			
11	adult out of the adoption process, right?			
12	MS. BRENNAN: You still get there after you get			
13	through the consent. The legislature simply has not put			
14	into place			
15	JUDGE GARCIA: But you're making consent			
16	MS. BRENNAN: a structure to allow			
17	something like this to happen.			
18	JUDGE GARCIA: You're making consent a bar to			
19	that reaching that issue. I mean, in your rule you			
20	never get to best interest because you can't get through			
21	the consent doorway, right?			
22	MS. BRENNAN: Under the particular circumstances			
23	here of this this vulnerable class of adults who are			
24	not able to provide the requisite consent.			
25	JUDGE GARCIA: And why isn't this vulnerable			
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class of adults even more in need of a best-interest type 1 2 analysis than - - - than anyone else? 3 MS. BRENNAN: But what they're in need of is 4 protection from being adopted over their objection, or if 5 they may have - - -6 JUDGE GARCIA: But they can - - -7 MS. BRENNAN: They may object - - -8 JUDGE GARCIA: - - - object or consent. 9 MS. BRENNAN: - - - or they may not. But we 10 don't know, which is why they need to be protected from 11 their assets being distributed, even during their lifetime, 12 let alone after they've passed on. 13 JUDGE GARCIA: And I think that is a legitimate 14 concern, of course, and I - - - I thought, from this 15 record, that that was one of the things that the 16 Surrogate's Court went into. 17 MS. BRENNAN: I don't know that there was really 18 very much examination. The - - - the examination into the 19 best interests really involved whether or not Marian was 20 going to lose a lot of services that are currently avail -21 - - that were available to her. She's not going to lose a 22 lot of services. She loses a lot of oversight. She 23 potentially, and her family members potentially lose the 24 distribution of assets. She also cannot inherit from any 25 of her other family members after being adopted. cribers

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1 JUDGE STEIN: She could inherit from her adoptive 2 parents. And again, that's true of any adoption. I mean, 3 there are certainly infants that are adopted possibly from 4 very wealthy families to not as well-off families. 5 MS. BRENNAN: But consents have been given. 6 Consents have been obtained from - - -7 JUDGE STEIN: From the parents. 8 MS. BRENNAN: From the biological parents. 9 JUDGE STEIN: Biological parents, not by the 10 adoptee. 11 MS. BRENNAN: But we're talking about an adult, 12 not a child, and that's why the adult - - - an adult 13 adoptee provides their own consent. 14 JUDGE STEIN: But neither the child nor the adult 15 in this situation is capable of consent. 16 MS. BRENNAN: But she's still an adult, and her 17 interests are still different, and she's still an 18 individual with all of the rights, privileges, and 19 obligations of any other adult. And she needs to be able 20 to make those decisions for herself. And if she can't, 21 nobody should be able to impose a new legal family 22 structure on her, all of the legal -23 JUDGE STEIN: But - - -24 MS. BRENNAN: - - - trappings that come along 25 with an adoption. criper (973) 406-2250 operations@escribers.net www.escribers.net

JUDGE RIVERA: So then what - - - over here. So then what - - - does she then get a guardian? If she's not adopted, she remains in this home and has a separate guardian? MS. BRENNAN: She could get a guardian. She

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doesn't have to. There are many people who don't have - -- you know, live in these circumstances that don't have guardians, but she certainly can have a guardian, if somebody wanted to apply. And through the guardianship statutes that have been put in place thoughtfully by the legislature, there are all kinds of protections there to make sure that her assets are not, you know, dispensed with, that she is, you know, getting all of the services that she's entitled to. There's, you know, reporting to the court to make sure that the guardian is following through with their duties. They have fiduciary duties, much different - - -

JUDGE RIVERA: If I could just quickly interrupt you. I see the red light is on.

MS. BRENNAN: I'm sorry.

JUDGE RIVERA: So right now your position is based on statutory interpretation. You're not making some argument that the legislature couldn't change the statute to - - -

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MS. BRENNAN: That's correct.

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1	JUDGE RIVERA: to allow for this best-		
2	interest analysis to apply, as opposed to the result that		
3	you describe, which is if you can't provide consent, they		
4	can't be adopted.		
5	MS. BRENNAN: That's correct. If there's a hole,		
6	it's a hole for the legislature to fill.		
7	JUDGE RIVERA: Um-hum. Okay.		
8	CHIEF JUDGE DIFIORE: Thank you, counsel.		
9	(Court is adjourned)		
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