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COURT OF APPEALS

STATE OF NEW YORK

BURTON, et al.,

Appellants,

-against-

No. 115

NEW YORK STATE DEPARTMENT OF
TAXATION AND FINANCE,

Respondent.

20 Eagle Street
Albany, New York 12207
June 4, 2015

Before:

CHIEF JUDGE JONATHAN LIPPMAN
ASSOCIATE JUDGE SUSAN PHILLIPS READ
ASSOCIATE JUDGE EUGENE F. PIGOTT, JR.
ASSOCIATE JUDGE JENNY RIVERA
ASSOCIATE JUDGE SHEILA ABDUS-SALAAM
ASSOCIATE JUDGE LESLIE E. STEIN
ASSOCIATE JUDGE EUGENE M. FAHEY

Appearances:

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Karen Schiffmiller
Official Court Transcriber

1 CHIEF JUDGE LIPPMAN: We're going to start
2 with number 115, Burton v. New York State Department
3 of Taxation.

4 Counselor, do you want any rebuttal time?

5 MR. MOORE: Yes, Your Honor, I'd like to
6 reserve three minutes.

7 CHIEF JUDGE LIPPMAN: Three minutes, go
8 ahead. You're on, counselor.

9 MR. MOORE: Thank you. Good afternoon,
10 Your Honors. My name is Kenneth Moore. I represent
11 the appellants in this case of first impression
12 before this court. The issue being, of course,
13 whether or not the Constitution controls in this
14 instance to make the - - -

15 CHIEF JUDGE LIPPMAN: Well, what does the
16 Constitution say about this issue?

17 MR. MOORE: The Constitution - - - the
18 first sentence of the Constitution says that money,
19 credits, securities and other intangible personal
20 property not employed in carrying on any business by
21 the owner in the state, is deemed to be located, or
22 sitused, in the domicile of the nonresident.

23 CHIEF JUDGE LIPPMAN: So what is inta - - -
24 intangible personal property mean?

25 MR. MOORE: In this instance, stock of a

1 corporation - - -

2 CHIEF JUDGE LIPPMAN: So if you have stock
3 in - - - in New York and you live out of New York
4 State, it's not going to be taxed?

5 MR. MOORE: The stock itself - - - you
6 can't have a property tax on - - - on stock.

7 CHIEF JUDGE LIPPMAN: But you could have a
8 tax on the income from the stock?

9 MR. MOORE: You could have a tax on the
10 income if the stock is being used by its owner, a
11 nonresident, in a separate trade or business in New
12 York.

13 CHIEF JUDGE LIPPMAN: Okay, so - - - so how
14 does - - -

15 MR. MOORE: That gets to the situs of New
16 York.

17 CHIEF JUDGE LIPPMAN: So how does this
18 impact on the facts in our - - - our case?

19 MR. MOORE: Well, in our case you have
20 Tennessee residents owning stock in a Tennessee
21 corporation that sold it to another non-New York
22 corporation. The corpora - - - the stock that - - -
23 the corporation of the stock that was sold did a
24 small part of its business in New York.

25 CHIEF JUDGE LIPPMAN: Right.

1 JUDGE ABDUS-SALAAM: So they're only
2 looking to tax the portion of the business that was
3 done in New York, not the entire proceeds, correct?

4 MR. MOORE: Yes, they can tax the portion
5 of the corporation's business that was done in New
6 York, but the stock does not belong to the
7 corporation. The stock belongs to a nonresident
8 individual who was not doing business in New York.
9 And under the Constitution - - -

10 JUDGE ABDUS-SALAAM: So this - - - there is
11 no pass-through from the corporation to - - -

12 MR. MOORE: There would be a pass-through -
13 - -

14 JUDGE ABDUS-SALAAM: - - - these are S
15 corporations, right?

16 MR. MOORE: Yes.

17 JUDGE ABDUS-SALAAM: Yes.

18 MR. MOORE: There would be a pass-through
19 of income - - - the corporation's income. Any
20 interest, dividends or - - - not dividends - - -
21 interest that the corporation owns on carrying on
22 business in New York and deductions all would pass
23 through to the shareholder in computing his income.

24 JUDGE STEIN: But where - - - where does it
25 say that - - - that it applies to gains from the sale

1 of these assets?

2 MR. MOORE: I'm sorry?

3 JUDGE STEIN: Where - - - where does the
4 Constitution - - - how does the Constitution apply to
5 the gains from the sale of these assets, as opposed
6 to the income that the assets generate just from
7 being there?

8 MR. MOORE: The - - - the - - - it's the
9 intan - - - the corpora - - - the Constitution talks
10 about the intangible asset, not income. It doesn't
11 talk about income, but if the asset can't be taxed in
12 New York, income from that asset can't be taxed,
13 because it's deemed to be located or sitused in this
14 - - - the domicile of the nonresident. Now, the
15 situs rule is state - - -

16 JUDGE READ: What's - - - what's your
17 authority for that? That if the intangible asset
18 can't be taxed, the income derived from it can't be
19 taxed as well.

20 MR. MOORE: The - - - well, there's the old
21 cases - - - there were Supreme Court cases going back
22 into the 20s that said you can't do that.
23 Eventually, the Supreme Court overruled those in 1942
24 in the Aldrich - - - Utah v. Aldrich case, but
25 Justice Jackson stated that that rule is still good;

1 even if it's an old situs rule, it's still good in
2 New York, because they incorporated it into its
3 Constitution, and as the Constitution says, if the -
4 - - if the property is sitused outside, New York has
5 no jurisdiction to tax it.

6 JUDGE READ: Okay, so there's no New York
7 case that says that?

8 MR. MOORE: No. There's - - - the only New
9 York case close - - - and - - - and the State raises
10 a number of cases, but those are excise tax cases.
11 There's a - - - the commercial rent tax, I think, was
12 the major case, Ampco Printing, but the - - - there
13 the issue was whether the commercial rent tax - - -
14 New York City's rent tax on the use of commercial
15 premises was an ad valorem levy, which would be
16 prohibited. And of - - - this court said, no, it's
17 merely an excise tax for the use of property, and it
18 doesn't come within the prohibition of the
19 Constitution.

20 JUDGE STEIN: How - - - how was this - - -
21 this sale reported on the federal income tax returns?
22 Was it reported as a gain from sale of stock? Or was
23 it reported as a sale of assets?

24 MR. MOORE: It's for federal income tax
25 purposes - - -

1 JUDGE STEIN: Federal.

2 MR. MOORE: - - - the election is a federal
3 election. And for federal income tax purposes, they
4 reported it as a sale of property and of the assets.
5 But it's a fiction. It didn't happen. There - - -

6 JUDGE STEIN: Well, it was a fiction for
7 federal - - --

8 MR. MOORE: For federal purposes.

9 JUDGE STEIN: - - - income tax purposes as
10 well, right?

11 MR. MOORE: Right.

12 JUDGE STEIN: Yes. And - - - and why
13 wouldn't it - - -

14 MR. MOORE: And it doesn't - - -

15 JUDGE STEIN: - - - why wouldn't there be -
16 - -

17 MR. MOORE: Conformity?

18 JUDGE STEIN: - - - the same - - - yeah,
19 uniformity with the State?

20 MR. MOORE: Generally, there is conformity,
21 but it's not absolute. The statute itself - - -

22 JUDGE STEIN: But why wouldn't it - - - why
23 shouldn't it be absolute here?

24 MR. MOORE: Because the Constitution
25 prohibits it.

1 JUDGE STEIN: Okay, so if we disagree with
2 you about the Constitutional prohibition, then we
3 have a different - - -

4 MR. MOORE: You have a different case.

5 JUDGE STEIN: - - - a different question,
6 okay.

7 MR. MOORE: Because they changed the law.
8 Without that law change, the State's own Tax Appeals
9 Tribunal said you can't tax it.

10 JUDGE READ: Well, they changed the law, I
11 guess, after the Tax Tribunal - - -

12 MR. MOORE: Yes.

13 JUDGE READ: - - - said that, right?

14 MR. MOORE: Exactly.

15 JUDGE FAHEY: And you didn't argue
16 retroactivity? Or I'm - - -

17 MR. MOORE: I'm sorry.

18 JUDGE FAHEY: I'm sorry. You abandoned
19 retroactivity in the lower court?

20 MR. MOORE: Yes, we did. We - - -

21 JUDGE FAHEY: That's what I thought.

22 MR. MOORE: - - - we knew that that issue
23 was being raised and - - - which you'll address in
24 the next case - - -

25 JUDGE READ: Why - - -

1 MR. MOORE: - - - and we wanted to focus on
2 the substantive issue, because whether it's
3 retroactive or prospective, we think that that law
4 was unconstitutional in that it violated the Section
5 3 Article 16.

6 JUDGE ABDUS-SALAAM: So counsel, the - - -
7 there was no explicit provision that says that the
8 income or gains can - - - cannot be taxed. It's only
9 that the asset is sited in some other state besides
10 New York.

11 MR. MOORE: That's right.

12 JUDGE ABDUS-SALAAM: And so you infer from
13 that that there can be no tax on the - - -

14 MR. MOORE: On the income.

15 JUDGE ABDUS-SALAAM: - - - sale or gain.

16 MR. MOORE: Yes.

17 JUDGE ABDUS-SALAAM: Okay.

18 JUDGE RIVERA: What about - - -

19 MR. MOORE: Now - - - now - - -

20 JUDGE RIVERA: What about the - - -

21 MR. MOORE: - - - that's not to say a
22 transfer tax or these other excise taxes, because the
23 Constitution - - -

24 JUDGE RIVERA: Well, those are specifically
25 - - - the history of Section 3 makes clear that it's

1 not the transfer taxes - - -

2 MR. MOORE: Right.

3 JUDGE RIVERA: - - - those kinds of taxes -

4 - -

5 MR. MOORE: Stock transfer.

6 JUDGE RIVERA: - - - were not prescribed by

7 Section 3.

8 MR. MOORE: Right.

9 JUDGE RIVERA: So but what about Tamagni?

10 What about Tamagni?

11 MR. MOORE: The Tamagni is an interesting
12 case, but there, this court didn't address the issue
13 of the Constitution. It wasn't raised before this
14 court. The Appellate Division said it doesn't apply
15 because he's a resident, a statutory resident, and a
16 resident - - -

17 JUDGE RIVERA: You're saying the question
18 is open, but doesn't the Third Department case go
19 directly against your position?

20 MR. MOORE: The Appellate Division said it
21 - - - it doesn't apply to a statutory resident.
22 We're not dealing here with a statutory resident.
23 And that quest - - - that case actually has been
24 called into question now by the U.S. Supreme Court
25 decision on May 18th, just last month, which said

1 that - - - giving rise to double taxation, not
2 allowing a credit.

3 CHIEF JUDGE LIPPMAN: Why - - - why from a
4 - - - from a more policy-related perspective, why is
5 it - - - why - - - why shouldn't this be taxed?
6 What's wrong with it? I understand your argument to
7 the violate - - -

8 MR. MOORE: It may be that the situs rule
9 is old-fashioned and out-of-date, as the State seeks
10 to say, but until - - - as Judge - - - Justice
11 Jackson said in the Aldrich case, unless the State
12 changes its Constitution, it can't take advantage of
13 the new rule - - -

14 CHIEF JUDGE LIPPMAN: Yeah, but - - - but
15 who's being taken advantage of if they can't tax you?
16 I mean, why - - - it's - - -

17 MR. MOORE: Well, it was the intention of
18 the Constitution not to tax it. They want - - -

19 CHIEF JUDGE LIPPMAN: All right. So you're
20 strictly arguing on the Constitution - - -

21 MR. MOORE: Yes.

22 CHIEF JUDGE LIPPMAN: - - - not necessarily
23 on fairness or - - - to you or to the State?

24 MR. MOORE: There's nothing fair about
25 taxes.

1 JUDGE READ: There's just - - - just
2 inevitability, right?

3 CHIEF JUDGE LIPPMAN: I think that's a good
4 point. Keep going.

5 JUDGE FAHEY: Not everybody out there is
6 entitled to comments.

7 CHIEF JUDGE LIPPMAN: Anything else,
8 counselor?

9 MR. MOORE: No, and just to get back to the
10 conformity. New York State does not have absolute
11 conformity with the federal law. Its own statute,
12 Section 607, I believe, says that you only conform
13 unless a different meaning is required.

14 JUDGE STEIN: I think we're just trying to
15 figure out why - - - why a taxpayer would get the
16 benefits of a capital gains treatment, but then not
17 have to pay.

18 MR. MOORE: Well, it's a benefit - - - New
19 York doesn't even recognize capital gain treatment.
20 It's taxed as ordinary income, so you don't have that
21 conformity there. But typically, the nonresident
22 would pay a tax in his state of domicile.

23 JUDGE FAHEY: Yeah, but - - - but that's -
24 - - the core of the argument is - - - is - - - to
25 follow up on what Judge Stein just - - - just said is

1 - - - in each jurisdiction, why should you get the
2 benefit of recharacterizing a particular asset in a
3 different way solely to benefit you and to work
4 against the taxing jurisdiction? Because - - -

5 MR. MOORE: What we're dealing with is the
6 substantive - - - the substantive item was a sale of
7 stock. If the feds - - -

8 JUDGE FAHEY: I - - - I just - - - I'm
9 saying - - - as a - - -

10 MR. MOORE: - - - want to create a fiction,
11 that's their business.

12 JUDGE FAHEY: As a policy matter.

13 MR. MOORE: As a policy matter.

14 JUDGE RIVERA: Okay. So - - - so are you
15 saying that you'd be double taxed because you're
16 clients paid - - -

17 MR. MOORE: Typically.

18 JUDGE RIVERA: - - - in Tennessee or
19 wherever they paid - - - they paid a state tax on
20 this somewhere, even if not in New York?

21 MR. MOORE: At - - - to be honest,
22 Tennessee doesn't tax it, but I would think - - -

23 JUDGE RIVERA: How convenient.

24 MR. MOORE: - - - the forty-nine other
25 states would have - - - would have taxed the

1 nonresident on the sale of the stock. Tennessee has
2 a strange rule, but - - - but - - -

3 JUDGE RIVERA: They may have more citizens
4 after today.

5 MR. MOORE: Excuse me?

6 JUDGE RIVERA: They may have more citizens
7 after today now that you've said that.

8 MR. MOORE: Yeah. But the state won't give
9 a credit for - - - for taxes paid, even in a
10 statutory resident situation. They will not give a
11 credit if - - - if you have to pay a tax in another
12 state because the property is sitused in that other
13 state.

14 CHIEF JUDGE LIPPMAN: Okay, counsel, you'll
15 have - - -

16 JUDGE RIVERA: So, I'm sorry. Could I just
17 - - -

18 CHIEF JUDGE LIPPMAN: I'm sorry, Judge
19 Rivera.

20 JUDGE RIVERA: - - - just to clarify this
21 last point. So you're saying that they did not have
22 to pay a sale - - - a state tax because Tennessee
23 does not tax this particular gain - - -

24 MR. MOORE: That's right.

25 JUDGE RIVERA: - - - and if we ruled

1 against your client and they had to pay or they can't
2 get the refund on the state taxes - - - they've
3 already paid it; excuse me - - -

4 MR. MOORE: Right.

5 JUDGE RIVERA: - - - they can't get - - -
6 they cannot then go back and get a credit - - -

7 MR. MOORE: No - - -

8 JUDGE RIVERA: - - - for having paid that
9 somewhere in Tennessee.

10 MR. MOORE: Because they didn't pay it. If
11 they were in any other state, they would - - -

12 JUDGE RIVERA: Isn't that a wash, because
13 then the credit would have been zero? I mean, then
14 you really wouldn't have paid.

15 MR. MOORE: Most states don't give credits
16 against intangibles. That's a - - - that's a problem
17 and - - -

18 JUDGE RIVERA: I understand, but then you
19 pay - - -

20 MR. MOORE: - - - that's why the - - -

21 JUDGE RIVERA: You paid once, because
22 Tennessee hasn't charged at all.

23 MR. MOORE: I'm sorry?

24 JUDGE RIVERA: But then it's a wash, isn't
25 it, because you've paid once, because Tennessee

1 hasn't - - - hasn't charged you at all - - -

2 MR. MOORE: Well - - -

3 JUDGE RIVERA: Why are you going to get
4 credit? You didn't pay any - - - anything anyway?

5 MR. MOORE: Right, so New York is actually
6 not collecting it from the taxpayer. It's collecting
7 it from the other state is what you're saying - - -
8 it's shifting the burden to the other state.

9 CHIEF JUDGE LIPPMAN: Okay, counsel,
10 thanks. You'll have your rebuttal. Let's hear from
11 your adversary.

12 MR. MOORE: Thank you.

13 CHIEF JUDGE LIPPMAN: Thank you.

14 MS. VALE: May it please the court, Judith
15 Vale for DTF. This is not a case of first
16 impression. This court and many other courts in New
17 York have already ruled that Section 3 is about
18 value- and location-based taxes. It's not about
19 income- or use-based taxes. And that's clear from
20 Section 3's plain wording, from the drafting history,
21 and from the way it's been applied by the courts for
22 nearly eighty years.

23 JUDGE STEIN: Well, it - - - the - - - the
24 - - - there are a couple of sort of contrary
25 pronouncements, I think, in the 1992 Technical

1 Services Bureau Memo and in 20 NYCRR 132.5(a), which
2 seemed to indicate to the contrary. What - - - what
3 do we make of that?

4 MS. VALE: Well, those - - - most of the
5 Technical Memos are talking about the statutes.
6 They're talking about the legislative policy that has
7 been put in place - - -

8 JUDGE STEIN: Right.

9 MS. VALE: - - - to generally not tax
10 income. There is one memo that mentions Section 3 as
11 background, but then goes on to describe several
12 different kinds of taxes, one of which is income tax,
13 and - - - and others - - - taxes that actually turn
14 on location.

15 And so I think the key here is that
16 although Section 3 sets the physical location of the
17 intangible as the domicile, that only matters if the
18 tax at issue turns on location. And income tax in
19 New York doesn't turn on location. It turns on the
20 nexus, the connection of either the person, the
21 income, the transaction to New York. It's been that
22 way since the income tax was first put in place
23 before Section 3.

24 JUDGE RIVERA: So what's the nexus here for
25 this transaction?

1 MS. VALE: The nexus here is that it was a
2 deemed sale of assets, corporate assets, that were
3 used to do substantial business in New York to make
4 profits from New York.

5 JUDGE RIVERA: The thirteen percent.

6 MS. VALE: Thirteen percent.

7 JUDGE RIVERA: You're going to tax them at
8 that thirteen percent that they had - - - so how do
9 you figure out the thirteen percent, by the way?

10 MS. VALE: There's a - - - well, there's a
11 formula for getting to the thirteen percent. It's
12 based on receipts from New York, payroll in New York,
13 and, I think, property in New York. And that
14 thirteen percent is applied to the corporation's
15 pass-through income for all different kinds of
16 income.

17 JUDGE RIVERA: So in the past, they had
18 paid this thirteen percent?

19 MS. VALE: I don't know if it was thirteen
20 percent in each year, but they had been paying
21 whatever their business allocation was for that year
22 - - -

23 JUDGE RIVERA: That New York source income.

24 MS. VALE: Correct, correct. And to be
25 clear on New York source income, source doesn't mean

1 physical location. Source is a statutory term of art
2 and there are different ways that the legislature has
3 decided that income from an intangible or other
4 property has a connection in order to be a New York -
5 - - New York source income.

6 And there are lots of examples when income
7 from an intangible of a nondomiciliary has enough
8 connection to New York to be taxed. That is the
9 Tamagni case. That's exactly the ruling of the case.
10 In that case, the plaintiffs made the exact same
11 argument as the plaintiffs are making here. They
12 said that the first sentence of Section 3 created an
13 automatic bar on any income tax, because their
14 intangibles were located outside of New York, because
15 they were nondomiciliaries.

16 And the court re - - - resoundingly
17 rejected that and correctly ruled that it just
18 doesn't logically follow from a location principle
19 about physical location that you could then not tax
20 income tax, because income tax doesn't turn on
21 location. And - - -

22 JUDGE RIVERA: Because the income is - - -
23 is generated in New York? That thirteen percent
24 you're talking about?

25 MS. VALE: Correct, it was - - -

1 JUDGE RIVERA: You didn't charge them on
2 the other eighty-seven percent.

3 MS. VALE: Correct, you - - -

4 JUDGE RIVERA: That's derived from business
5 or business associations, not - - - not New York-
6 based.

7 MS. VALE: Correct, they're on - - - New
8 York, it would only tax the thirteen percent. It's -
9 - - it's sort of fairly allocated among the states.

10 JUDGE RIVERA: Okay, so just to get that.
11 So that's that thirteen percent. So you're saying
12 once they - - - once they then sell the asset, not
13 the stock, you're only charging on that thirteen
14 percent?

15 MS. VALE: Correct. It's only on that
16 thirteen percent, and that thirteen percent is the
17 pass-through gain - - - it's going to be on the pass-
18 through gain from the deemed asset sale.

19 JUDGE RIVERA: If - - - if they had not
20 done a deemed asset sale and sold it as stock?

21 MS. VALE: If it had been a pure stock sale
22 - - -

23 JUDGE RIVERA: Yes.

24 MS. VALE: - - - New York wouldn't have
25 taxed it, but that's because of the tax law. That's

1 because of the statutory legislative policy decisions
2 that the legislature has made. But the legislative
3 policy - - -

4 JUDGE FAHEY: That's why a lot of times in
5 these transactions, they're adjusted, to deal with
6 the tax deficiency that might be created by whether
7 or not you choose a deemed asset sale or a stock
8 sale. Isn't that right?

9 MS. VALE: I think that's right.

10 JUDGE FAHEY: Yeah.

11 MS. VALE: And I think - - - and just - - -

12 JUDGE FAHEY: Well, it took my mind - - -
13 it took me a while to get my mind around it too, so
14 don't - - - don't worry. But that's my understanding
15 of it, and - - - and that's - - - that's why the - -
16 - the effect may be minimized.

17 MS. VALE: Right. And they're taxing here
18 on the deemed assel sale - - - the deemed asset sale
19 gain. There's actually a calculation that's done to
20 figure out the corporation's gain on its assets. And
21 that's the income that's passing through.

22 And so it's - - - it's just not really a
23 stock sale anymore, and it's not - - - it's a tax
24 fiction, but it has very real consequences both in
25 the federal system and in the New York system. The

1 purchasers get the asset sale benefits. They get to
2 depreciate the asset sale - - - the assets that they
3 have bought over time. And with that benefit for the
4 transaction also comes the consequences.

5 JUDGE RIVERA: So other than the two cases
6 that result in you going to the legislature and - - -
7 and asking for the amendment to the statute in 2010,
8 had you previously treated a deemed asset as taxable
9 income of an S corporation shareholders?

10 MS. VALE: Yes, yes.

11 JUDGE RIVERA: Nonresident?

12 MS. VALE: Yes. I mean, and this goes a -
13 - - a little bit to the issues in - - - in the next
14 case, but there is a lot of evidence that's showing
15 that New York was treating the deemed asset sale gain
16 as New York source income that passed through, well
17 before Baum and Mintz.

18 But there's also lots of other examples
19 outside of the deemed asset sale context, where the
20 legislature has taxed income from intangibles of
21 nonresidents, because it's sufficiently connected to
22 New York, so besides the Tamagni case, which is one
23 example, there's also, if you sell - - - if you're a
24 nonresident that sells your intangible share in a co-
25 op, you technically have an intangible that's situated

1 outside of New York. But of course, that transaction
2 has enough connection to New York that New York can
3 tax the income from it.

4 JUDGE RIVERA: So if they literally had
5 their stock in - - - in New York, but had not, in any
6 way, derived income from it historically, zero
7 percent, on the deemed asset sale, you would have
8 nothing to tax, because there's nothing that's that
9 New York business connection you're talking about?

10 MS. VALE: Well, I think you have to - - -

11 JUDGE RIVERA: Is that correct or is that
12 impossible?

13 MS. VALE: I think that's not quite correct
14 because you have to separate out the corporation's
15 assets and the shareholder's stock. So if a
16 shareholder just has their stock sitting in a vault
17 in New York, Section 3 says that that value of that
18 stock that's just sitting there won't be taxed, okay?
19 But - - -

20 JUDGE RIVERA: Right, yeah. That's
21 obvious.

22 MS. VALE: But what we're talking about
23 here are the assets of the corporation, not really
24 the shareholder's stock, and it's that deemed sale of
25 the assets that were used to do business in New York

1 that would pass through. If a corporation did no
2 business in New York and didn't have any percentage
3 allocated to New York in the normal course, then
4 there would be no tax, but that's just because there
5 wouldn't be any New York connection anymore.

6 If the court doesn't have any - - -

7 JUDGE RIVERA: Well, can I just ask how
8 significant is this? What's the experience with
9 this? How many corporate entities really do this?

10 MS. VALE: There is - - - it's - - -

11 JUDGE RIVERA: Or shareholders or - - -

12 MS. VALE: It's fair - - - I don't know the
13 exact number. It's fairly significant in terms of -
14 - - in magnitudes of millions of dollars that are at
15 issue with just the 338 - - - the deemed asset sale.

16 But this issue is very significant for
17 other laws. There are other examples, like I said,
18 the - - - the whole nonresident statutory - - - the
19 whole scheme for statutory residents would fall, if
20 plaintiff's theory on Section 3 was correct, because
21 then all statutory residents who have a domicile
22 elsewhere would have intangibles that are technically
23 located outside of New York and - - - and under
24 plaintiff's theory, there's now an automatic bar on
25 any income tax on all of those intangibles.

1 JUDGE RIVERA: So you're saying it goes - -
2 -

3 MS. VALE: So it's very significant.

4 JUDGE RIVERA: So you're saying it goes
5 against that history of Section 3 which is always to
6 attract wealth to New York - - - retain wealth - - -
7 even for nonresidents, but you don't want the
8 residents also migrating out.

9 MS. VALE: Yes, it - - - it would - - - all
10 of Section 3 was about this historical problem of
11 trying to stop a wealth flight, and trying to stop
12 the old system of location and - - - and value-based
13 taxes, but it's clear from the convention history
14 that the drafters wanted to open the door to the
15 newer systems of taxation, including income tax - - -

16 JUDGE FAHEY: Well, in - - - in Tamagni,
17 the - - - the resident, I - - - the resident was a
18 statutory resident here - - - the taxpayer was a
19 statutory resident.

20 MS. VALE: Correct.

21 JUDGE FAHEY: But here it's a nonresident.

22 MS. VALE: That's correct.

23 JUDGE FAHEY: Right.

24 MS. VALE: But the theory - - - plaintiff's
25 theory would - - - would still destroy the statutory

1 resident scheme, because that - - - the person in
2 Tamagni was a Florida - - - I believe, Florida
3 domicile.

4 JUDGE FAHEY: Right.

5 MS. VALE: And so what Section 3 says is
6 that, technically, that person's intangibles are
7 physically located at their domicile, irrespective of
8 the statutory resident. And under plaintiff's
9 theory, that location principle would somehow create
10 a total bar on all income tax, no matter how
11 connected the person, the transaction, is to New
12 York. And that just doesn't make any sense. It's
13 antithetical to the way that New York's income tax
14 system works and it's antithetical to the history and
15 the words of Section 3.

16 And I just want to stress again, that if
17 you look at the wording of Section 3, it just doesn't
18 say that there's any total bar on income tax. It
19 doesn't say that. When - - -

20 JUDGE ABDUS-SALAAM: All it - - - all it
21 says, I think, according to your position, would be
22 that the property would be sited in another state,
23 not that the tax - - - you couldn't tax that property
24 - - -

25 MS. VALE: Right, it's - - -

1 JUDGE ABDUS-SALAAM: - - - in some form or
2 another.

3 MS. VALE: Right. What it does is it - - -
4 it tells you where the physical location of the
5 intangible is, and if - - -

6 JUDGE FAHEY: Well, you can tax the income
7 generated from the intangible. Is that - - - is that
8 - - -

9 MS. VALE: Correct.

10 JUDGE FAHEY: - - - your argument?

11 MS. VALE: Under Section 3 - - - yes, under
12 Section 3 you can. And the location of the
13 intangible may still have relevance for taxes that
14 turn on location.

15 So an example would be New York's estate
16 tax, the death tax. When somebody dies, New York
17 taxes - - - the property that's actually physically
18 located in New York at the time of their death. So
19 if you needed to figure out where somebody's
20 intangibles were for that tax, you look - - - then
21 you do look to the situs principle in Section 3. It
22 still has relevance.

23 But - - - but it doesn't have any - - -
24 that same - - - it doesn't have any relevance to
25 income tax, because income tax has never turned

1 solely on the actual physical location of the
2 intangible itself.

3 JUDGE RIVERA: Well, the one - - - one
4 thing that's - - - I don't think they're even
5 disputing under Section 3 is, of course, the ad
6 valorem provision, and the - - - the particular
7 category of excise taxes, which otherwise excise
8 taxes that are stock transfer taxes clearly can be
9 imposed.

10 But even that first sentence, which is
11 about adopting the rule of situs, excludes the exact
12 thirteen percent you're talking about. Because
13 that's not treated as having a domicile outside of
14 New York.

15 MS. VALE: No, the first sentence - - -

16 JUDGE RIVERA: My - - - the - - - the part
17 of the intangible property that's actually got the
18 business connection to New York is not treated as
19 having the domicile of the share - - - the
20 nonresident, even under the first sentence of Section
21 3.

22 MS. VALE: That's right, but it's because
23 your - - - the property that you're talking about
24 here is the corporation's assets, so there's just - -
25 - the shareholders - - - nobody's stop - - - nobody's

1 taxing the shareholder's stock because it sits within
2 a New York vault. That's the kind of tax that
3 Section 3 was concerned of - - - concerned about.
4 What we're talking about here is a sale of the
5 corporate assets that were used to do business in New
6 York.

7 And so - - - so even the first sentence of
8 Section 3 just doesn't speak at all to what is going
9 here. The transaction here is just - - - it has
10 nothing to do with ad valorem tax. It has nothing to
11 do with location.

12 JUDGE RIVERA: All right, then I - - -
13 sorry. Then I do need you to clarify this. So it's
14 - - - just the section that's relevant here.
15 "Intangible personal property within the state, not
16 employed in carrying on any business, shall be deemed
17 to be located at the domicile of the owner". So that
18 means - - - so the part that - - - the thirteen
19 percent you're talking about is treated as domiciled
20 in New York, correct?

21 MS. VALE: It - - - no, that's not correct
22 - - -

23 JUDGE RIVERA: All right.

24 MS. VALE: - - - because the thirteen
25 percent that we're talking about is flowing from the

1 corporation's assets. The actual shares in - - -

2 JUDGE RIVERA: Yes.

3 MS. VALE: - - - JBS are domiciled - - -
4 are located in Tennessee, but that's not really
5 what's generating any of the income here.

6 JUDGE RIVERA: So what - - - what - - -
7 what - - -

8 MS. VALE: It's the corporate assets.

9 JUDGE RIVERA: - - - so what does that
10 mean? So I'm totally confused. Then what does
11 intangible personal property mean? I mean, an asset
12 is tangible, so that makes no sense. An asset's not
13 covered by this.

14 MS. VALE: That's - - - that's correct, and
15 that's why we think that Section 3 doesn't apply here
16 at all.

17 JUDGE RIVERA: I understand that, but then
18 - - - you know, I - - - I'm going back to first
19 question about the stocks, because then I'm not
20 understanding why it would say "Intangible personal
21 property within the state, not employed in carrying
22 on any business".

23 MS. VALE: Well, that - - - that is talking
24 about the actual stock. So if we were talking about
25 a stock sale - - - if we were talking about a true

1 stock sale, then Section 3 would still say that it's
2 physically located in Tennessee, except if that stock
3 was used in a business in New York.

4 So an example of that would be if somebody
5 is a - - - is a broker - - - is a stock broker, and
6 they're using stock to - - - to earn their income,
7 then that stock could - - - could create an actual
8 physical location in New York. That's an example of
9 when the location of the stock could actually change
10 under Section 3.

11 But the - - - the substance of the
12 transaction here isn't a stock sale. It's the sale
13 of the assets of the corporation. And those are - -
14 - don't - - - just don't have anything to do with
15 Section 3. They were used to do business in New
16 York, and they were used to do business in other
17 states.

18 CHIEF JUDGE LIPPMAN: Okay, counsel.

19 MS. VALE: Thank you.

20 CHIEF JUDGE LIPPMAN: Thanks, counsel.

21 Counsel, rebuttal.

22 MR. MOORE: Yes, thank you. I - - - I
23 believe counsel's confused about what is substance
24 and what is form. The substance here, as in the
25 transfer taxes which this court has upheld dealing

1 with nonresidents owning stock in a co-op or owning
2 stock in a corporation that owns real estate in New
3 York, the substance of the transaction is the real
4 estate. Whether they form a dummy corporation to
5 transfer the stock, to get an effective control of
6 the real estate, you said is meaningless; it's the
7 substance of the transaction. They're buying real
8 estate.

9 Here, what was sold and what was purchased
10 was stock. The fiction - - - the form - - - may - -
11 - for federal purposes was a sale of assets, and that
12 has nothing to do with taxing the corporation on
13 thirteen percent of its income. It was taxed on
14 thirteen percent of its allocated income as stated,
15 based on the formula dealing with property, payroll
16 and receipts.

17 JUDGE READ: So you - - - you're saying
18 what we should - - -

19 MR. MOORE: But business carried on in this
20 state.

21 CHIEF JUDGE LIPPMAN: Counsel, Judge Read.

22 JUDGE READ: - - - you're - - - well,
23 you're just saying we should - - - we should just
24 ignore the whole - - - we should ignore the whole
25 federal deemed asset. That's not relevant at all - -

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MR. MOORE: Yes.

JUDGE READ: - - - of the consideration of

- - -

MR. MOORE: In the State tax law, corporations, when filing the New York State corporation tax, have to file as if they were not S corporations. They have to file as if they were C corporations. That's in the statute - - -

JUDGE READ: So it's just irrelevant. It's just irrelevant that you decided - - -

MR. MOORE: - - - 208.9.

JUDGE READ: It's just irrelevant that you decided to make this a deemed asset sale - - -

MR. MOORE: Yes, because it's - - -

JUDGE READ: - - - for federal tax purposes.

MR. MOORE: If they're taxed as a C corporation, then there is no 338(h)(10). It doesn't exist. You're not qualified for it. Only S corporations and certain consolidated corporations can qualify for S and get this fictional deemed asset sale and deemed liquidation.

JUDGE ABDUS-SALAAM: So is it - - - is your - - - is it your position - - -

1 MR. MOORE: So under New York State law,
2 the corporation can't.

3 JUDGE ABDUS-SALAAM: Counsel, is it your
4 position that no matter how this - - - this sale or
5 transfer was characterized, it wouldn't be taxed at
6 all?

7 MR. MOORE: It - - - under - - - because of
8 the Constitution. That it's a sale of stock owned by
9 a nonresident that is not being used by that
10 nonresident in a trade or business. And therefore
11 the in - - - the stock cannot be taxed ad valorem,
12 nor can the income from that tax - - - be taxed to
13 the nonresident.

14 CHIEF JUDGE LIPPMAN: Who makes the fiction
15 that it's - - -

16 MR. MOORE: I'm sorry?

17 CHIEF JUDGE LIPPMAN: The fiction that you
18 say that it's - - - it's not really a sale of assets.
19 Whose decision is that?

20 MR. MOORE: That's in the Internal Revenue
21 Code.

22 CHIEF JUDGE LIPPMAN: So - - - so it must
23 be treated - - - you must have - - -

24 MR. MOORE: It says this will be treated as
25 a deemed asset sale.

1 JUDGE READ: Well, isn't it your choice?
2 You didn't have to do that, did - - -

3 MR. MOORE: Yes, you can make an election
4 to do that. Right.

5 JUDGE READ: Yeah, it's your choice. It's
6 the taxpayer's choice, right?

7 MR. MOORE: Yes.

8 JUDGE RIVERA: But your clients and Yahoo -
9 - - both parties, though - - - the seller and the
10 purchaser - - -

11 MR. MOORE: They both have to be.

12 JUDGE RIVERA: - - - you must agree to this
13 - - -

14 MR. MOORE: Yes, they do.

15 JUDGE RIVERA: - - - because the purchaser
16 gets a lot of benefits and - - -

17 MR. MOORE: The purchaser gets the
18 benefits.

19 JUDGE RIVERA: - - - your side maybe
20 doesn't. You got negotiate something to make sure
21 that's not the case.

22 MR. MOORE: Perhaps.

23 JUDGE READ: Maybe the sale price is
24 greater, right?

25 MR. MOORE: Could be. It may well be.

1 JUDGE FAHEY: Well - - -

2 JUDGE RIVERA: We won't ask you to - - -

3 JUDGE FAHEY: - - - it pretty much always
4 is.

5 JUDGE RIVERA: Just the hypothetical of it,
6 right?

7 MR. MOORE: Yes, it is hypothetical.

8 JUDGE RIVERA: One would enter this
9 situation and say, it - - - if it is not of value to
10 the seller - - - the seller of the stock or the asset
11 in the deemed asset, why would they do this, right?
12 If only the purchaser is getting some benefit off of
13 making it a deemed asset, so obviously the other side
14 has to see some kind of value to this.

15 MR. MOORE: Or maybe it's a distressed
16 sale. Maybe he has to sell, and the only way - - -

17 JUDGE RIVERA: Well, it doesn't sound like
18 it here.

19 MR. MOORE: - - - the purchaser will buy is
20 if you do it - - -

21 JUDGE RIVERA: You've got over eighty-eight
22 million.

23 MR. MOORE: Huh?

24 JUDGE RIVERA: You've got over eighty-eight
25 million. You've got over eighty-eight million to

1 Yahoo.

2 MR. MOORE: Well, it may have been worth a
3 hundred million; I don't - - -

4 CHIEF JUDGE LIPPMAN: Okay.

5 MR. MOORE: But - - -

6 CHIEF JUDGE LIPPMAN: Go ahead; finish your
7 thought.

8 MR. MOORE: The point is that the substance
9 of the transaction is the sale of stock and there are
10 decisions in other states that say that you can't tax
11 the sale of stock if you can't situs the stock.

12 CHIEF JUDGE LIPPMAN: But can it be - - - I
13 think we get it as to what it really is, let's say -
14 - -

15 MR. MOORE: Right.

16 CHIEF JUDGE LIPPMAN: - - - and what's a
17 fiction, but can it be for one - - - in one case,
18 it's for - - - it's denominated as - - - as one thing
19 and in another case, the same transaction is viewed
20 differently? Does - - -

21 MR. MOORE: The State does that. That
22 State does that with the corporation. You can't tax
23 - - - you can't report as if you were a C corporation
24 - - - S corporation. You have to report as if you
25 were a C corporation. And in one instance, the State

1 actually went after the corporation to try to get
2 them to pay the tax on the deemed asset sale and it -
3 - - it was - - - the - - - the attempt was rejected
4 in 2004. But as far - - -

5 JUDGE RIVERA: Did JBS - - -

6 MR. MOORE: Huh?

7 JUDGE RIVERA: - - - file? Did JBS file in
8 New York as a C corporation or whatever?

9 MR. MOORE: They had to file New York State
10 returns - - -

11 JUDGE RIVERA: They declared - - -

12 MR. MOORE: - - - and they reported it as -
13 - -

14 JUDGE RIVERA: They declared the eighty-
15 eight million - - - over eighty-eight million in
16 gains, or not?

17 MR. MOORE: They reported it as federal
18 income, and the federal return is attached as part of
19 the state return.

20 JUDGE RIVERA: They didn't pay any taxes on
21 it?

22 MR. MOORE: But they didn't - - - they
23 didn't pay tax because - - -

24 JUDGE RIVERA: They did not.

25 MR. MOORE: - - - they didn't report it as

1 New York Source income.

2 JUDGE RIVERA: So the corporation didn't
3 pay any State tax on it.

4 MR. MOORE: No, the corporation didn't - -
5 -

6 JUDGE RIVERA: The shareholder is the same.
7 They are not - - -

8 MR. MOORE: The corporation - - -

9 JUDGE RIVERA: - - - liable to pay taxes on
10 it.

11 MR. MOORE: The corporation did not pay tax
12 on the - - - on the eighty-eight million.

13 JUDGE RIVERA: That's what I'm saying.

14 MR. MOORE: It's not their - - -

15 JUDGE RIVERA: The corporation did not - -
16 - yeah, because it flows through the income - - -

17 MR. MOORE: Right.

18 JUDGE RIVERA: - - - as flowing through - -
19 - is distributed to the - - -

20 MR. MOORE: Just to distribute the share
21 from the operations of the business.

22 JUDGE RIVERA: By the way, just for clarity
23 on - - - on the - - - on the - - - are your clients
24 in this all of the shareholders in that S - - -

25 MR. MOORE: There's one - - -

1 JUDGE RIVERA: - - - or were there others?

2 MR. MOORE: There's one that didn't want to
3 join.

4 JUDGE RIVERA: That's not part of this.
5 Okay, thank you.

6 CHIEF JUDGE LIPPMAN: Okay, thank you both.

7 MR. MOORE: Thank you.

8 CHIEF JUDGE LIPPMAN: Appreciate it.

9 MR. MOORE: Thank you, Your Honor.

10 (Court is adjourned)

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C E R T I F I C A T I O N

I, Karen Schiffmiller, certify that the foregoing transcript of proceedings in the Court of Appeals Burton v. New York State Department of Taxation and Finance, No. 115 was prepared using the required transcription equipment and is a true and accurate record of the proceedings.



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