S 9114 KAVANAGH Same as A 11181 Rules (Dinowitz)

ON FILE: 12/24/20 Real Property

TITLE....Relates to eviction and foreclosure protections

Currently on Senate Committee Agenda

Senate Standing Committee on Housing, Construction and

Community Development

Senator Brian P. Kavanagh, Chair

11:30 AM, Monday, December 28, 2020

Virtual

12/24/20 REFERRED TO HOUSING,

CONSTRUCTION AND COMMUNITY

DEVELOPMENT

A11181 Rules (Dinowitz) Same as \$ 9114

KAVANAGH

Real Property

TITLE....Relates to eviction and foreclosure

protections

Currently on Assembly Committee Agenda

Judiciary (DINOWITZ)

12:00 Noon, Monday, December 28, 2020

The committee meeting will be broadcast on the NYS

Assembly website (click here to view).

12/24/20 referred to judiciary

KAVANAGH, MYRIE

Establishes the COVID-19 Emergency Eviction and Foreclosure Prevention Act; relates to eviction proceedings (Part A); relates to foreclosure proceedings (Subpart A); relates to tax sales (Subpart B); establishes hardship declarations for owners of residential real property (Subpart C); authorizes every governing body of an assessing unit and local assessor to extend to the 2021 assessment roll, the renewal of the exemptions received on the 2020 assessment roll (Subpart D) (Part B).

STATE OF NEW YORK

9114

IN SENATE

December 24, 2020

Introduced by Sens. KAVANAGH, MYRIE -- read twice and ordered printed, and when printed to be committed to the Committee on Housing, Construction and Community Development

AN ACT establishing the "COVID-19 Emergency Eviction and Foreclosure Prevention Act of 2020"; in relation to eviction proceedings; and to provide for the expiration of certain provisions upon the expiration thereof (Part A); in relation to foreclosure proceedings; and providing for the expiration of certain provisions upon the expiration thereof (Subpart A); in relation to tax sales; and providing for the expiration of certain provisions upon the expiration thereof (Subpart B); to establish hardship declarations for owners of residential real property; and providing for the expiration of such provisions upon the expiration thereof (Subpart C); and to authorize every governing body of an assessing unit and local assessor to extend to the 2021 assessment roll, the renewal of the exemptions received on the 2020 assessment roll; and to provide for the expiration of such provisions upon the expiration thereof (Subpart D) (Part B)

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Section 1. This act enacts into law components of legislation relating 2 to eviction and foreclosure protections. Each component is wholly contained within a Part identified as Parts A through B. The effective date for each particular provision contained within such Part is set forth in the last section of such Part. Any provision in any section contained within a Part, including the effective date of the Part, which makes reference to a section "of this act", when used in connection with 7 that particular component, shall be deemed to mean and refer to the 8 corresponding section of the Part in which it is found. Section four of 9 this act sets forth the general effective date of this act. 10

- § 2. Short title. This act shall be known and may be cited as the "COVID-19 Emergency Eviction and Foreclosure Prevention Act of 2020". 12
- 13 § 3. Legislative intent. The Legislature finds and declares all of the 14 following:

EXPLANATION -- Matter in italics (underscored) is new; matter in brackets [-] is old law to be omitted.

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On March 7, 2020, Governor Andrew Cuomo proclaimed a state of emergency in response to the Coronavirus disease (COVID-19) pandemic. Measures necessary to contain the spread of COVID-19 have brought about widespread economic and societal disruption, placing the state of New York in unprecedented circumstances.

COVID-19 presents a historic threat to public health. Hundreds of thousands of residents are facing eviction or foreclosure due to necessary disease control measures that closed businesses and schools, and triggered mass-unemployment across the state. The pandemic has further interrupted court operations, the availability of counsel, the ability for parties to pay for counsel, and the ability to safely commute enter a courtroom, settlement conference and the like.

Stabilizing the housing situation for tenants, landlords, and homeownis to the mutual benefit of all New Yorkers and will help the state address the pandemic, protect public health, and set the stage for recovery. It is, therefore, the intent of this legislation to avoid as many evictions and foreclosures as possible for people experiencing a financial hardship during the COVID-19 pandemic or who cannot move due to an increased risk of severe illness or death from COVID-19.

As such, it is necessary to temporarily allow people impacted by COVID-19 to remain in their homes. A limited, temporary stay is necessary to protect the public health, safety and morals of the people Legislature represents from the dangers of the COVID-19 emergency pandemic.

25 PART A

Section 1. Definitions. For the purposes of this act: 1. "Eviction 27 proceeding means a summary proceeding to recover possession of real 28 property under article seven of the real property actions 29 proceedings law relating to a residential dwelling unit or any other judicial or administrative proceeding to recover possession of real property relating to a residential dwelling unit.

- 2. "Landlord" includes a landlord, owner of a residential property and any other person with a legal right to pursue eviction, possessory action or a money judgment for rent, including arrears, owed or that becomes due during the COVID-19 covered period, as defined in section 1 of chapter 127 of the laws of 2020.
- 3. "Tenant" includes a residential tenant, lawful occupant of a dwelling unit, or any other person responsible for paying rent, use and occupancy, or any other financial obligation under a residential lease or tenancy agreement, but does not include a residential tenant or lawful occupant with a seasonal use lease where such tenant has a primary residence to which to return to.
- 4. "Hardship declaration" means the following statement, or a substantially equivalent statement in the tenant's primary language, 14-point type, published by the office of court administration, whether in physical or electronic written form:

"NOTICE TO TENANT: If you have lost income or had increased costs during the COVID-19 pandemic, or moving would pose a significant health risk for you or a member of your household due to an increased risk for severe illness or death from COVID-19 due to an underlying medical condition, and you sign and deliver this hardship declaration form to 52 your landlord, you cannot be evicted until at least May 1, 2021 for nonpayment of rent or for holding over after the expiration of your lease. You may still be evicted for violating your lease by persistently

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and unreasonably engaging in behavior that substantially infringes on the use and enjoyment of other tenants or occupants or causes a substantial safety hazard to others.

If your landlord has provided you with this form, your landlord must also provide you with a mailing address and e-mail address to which you can return this form. If your landlord has already started an eviction proceeding against you, you can return this form to either your landlord, the court, or both at any time. You should keep a copy or picture of the signed form for your records. You will still owe any unpaid rent to your landlord. You should also keep careful track of what you have paid and any amount you still owe.

For more information about legal resources that may be available to you, go to www.nycourts.gov/evictions/nyc/ or call 718-557-1379 if you live in New York City or go to www.nycourts.gov/evictions/outside-nyc/ or call a local bar association or legal services provider if you live outside of New York City. Rent relief may be available to you, and you should contact your local housing assistance office.

18 TENANT'S DECLARATION OF HARDSHIP DURING THE COVID-19 PANDEMIC

- 19 I am a tenant, lawful occupant, or other person responsible for paying
- 20 rent, use and occupancy, or any other financial obligation under a lease
- 21 or tenancy agreement at (address of dwelling unit).
- 22 YOU MUST INDICATE BELOW YOUR QUALIFICATION FOR EVICTION PROTECTION BY
- 23 SELECTING OPTION "A" OR "B", OR BOTH.
- 24 A. () I am experiencing financial hardship, and I am unable to pay my 25 rent or other financial obligations under the lease in full or obtain 26 alternative suitable permanent housing because of one or more of the 27 following:
- 28 1. Significant loss of household income during the COVID-19 pandemic.
- 29 2. Increase in necessary out-of-pocket expenses related to performing 30 essential work or related to health impacts during the COVID-19 pandem-31 ic.
- 32 3. Childcare responsibilities or responsibilities to care for an 33 elderly, disabled, or sick family member during the COVID-19 pandemic 34 have negatively affected my ability or the ability of someone in my 35 household to obtain meaningful employment or earn income or increased my 36 necessary out-of-pocket expenses.
- 4. Moving expenses and difficulty I have securing alternative housing make it a hardship for me to relocate to another residence during the COVID-19 pandemic.
- 5. Other circumstances related to the COVID-19 pandemic have negatively affected my ability to obtain meaningful employment or earn income or have significantly reduced my household income or significantly increased my expenses.
- 44 To the extent that I have lost household income or had increased 45 expenses, any public assistance, including unemployment insurance, 46 pandemic unemployment assistance, disability insurance, or paid family
- 47 leave, that I have received since the start of the COVID-19 pandemic
- 48 does not fully make up for my loss of household income or increased
- 49 expenses.
- 50 B. () Vacating the premises and moving into new permanent housing would
- 51 pose a significant health risk because I or one or more members of my
- 52 household have an increased risk for severe illness or death from

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COVID-19 due to being over the age of sixty-five, having a disability or

- ? having an underlying medical condition, which may include but is not
- 3 limited to being immunocompromised.
- 4 I understand that I must comply with all other lawful terms under my
- 5 tenancy, lease agreement or similar contract. I further understand that
- 6 lawful fees, penalties or interest for not having paid rent in full or
- 7 met other financial obligations as required by my tenancy, lease agree-
- 8 ment or similar contract may still be charged or collected and may
- 9 result in a monetary judgment against me. I further understand that my
- 10 landlord may be able to seek eviction after May 1, 2021, and that the
- 1 law may provide certain protections at that time that are separate from
- 12 those available through this declaration.
- 13 Signed:
- 14 Printed name:
- 15 Date signed:
- 16 NOTICE: You are signing and submitting this form under penalty of law.
- 17 That means it is against the law to make a statement on this form that 18 you know is false."
- 19 § 2. Pending eviction proceedings. Any eviction proceeding pending on 20 the effective date of this act, including eviction proceedings filed on or before March 7, 2020, or commenced within thirty days of the effec-21 tive date of this act shall be stayed for at least sixty days, or to such later date that the chief administrative judge shall determine is necessary to ensure that courts are prepared to conduct proceedings in compliance with this act and to give tenants an opportunity to submit 26 the hardship declaration pursuant to this act. The court in each case shall promptly issue an order directing such stay and promptly mail the 28 respondent a copy of the hardship declaration in English, and, to the 29 extent practicable, the tenant's primary language, if other than 30 English.
- § 3. Pre-eviction notices. A landlord shall include a "Hardship Decla-31 32 ration" in 14-point type, with every written demand for rent made pursuant to subdivision 2 of section 711 of the real property actions and proceedings law, with any other written notice required by the lease or 35 tenancy agreement, law or rule to be provided prior to the commencement 36 of an eviction proceeding, and with every notice of petition served on a If the translation of the hardship declaration in the tenant's 37 primary language is not available on the office of court administration's public website, as provided by section ten of this act, it shall be the landlord's responsibility to obtain a suitable translation 40 41 the hardship declaration in the tenant's primary language. notice shall also include:
- 1. a mailing address, telephone number and active email address the tenant can use to contact the landlord and return the hardship declaration; and
- 2. a list of all not-for-profit legal service providers actively handling housing matters in the county where the subject premises are located. Such lists shall be prepared and regularly updated, to the extent practicable, for such purpose and published on the website of the office of court administration.
- § 4. Prohibition on initiation of eviction proceeding. If there is no 52 pending eviction proceeding and a tenant provides a hardship declaration 53 to the landlord or an agent of the landlord, there shall be no initi-

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ation of an eviction proceeding against the tenant until at least May 1, 2021, and in such event any specific time limit for the commencement of an eviction proceeding shall be tolled until May 1, 2021.

- § 5. Required affidavit. 1. No court shall accept for filing any petition or other filing to commence an eviction proceeding unless the petitioner or an agent of the petitioner files an affidavit of service, under penalty of perjury, demonstrating the manner in which the petitioner or the petitioner's agent served a copy of the hardship declaration in English and the tenant's primary language, if other than English, with any rent demand and with any other written notice required by the lease or tenancy agreement, law or rule to be provided prior to the commencement of an eviction proceeding, and an affidavit under penalty of perjury:
- a. attesting that at the time of filing, neither the petitioner nor any agent of the petitioner has received a hardship declaration from the respondent or any other tenant or occupant of the dwelling unit that is the subject of the proceeding, or
- b. attesting that the respondent or another tenant or occupant of the dwelling unit that is the subject of the proceeding has returned a hard-ship declaration, but the respondent is persistently and unreasonably engaging in behavior that substantially infringes on the use and enjoyment of other tenants or occupants or causes a substantial safety hazard to others, with a specific description of the behavior alleged.
- 2. Upon accepting a petition pursuant to article 7 of the real property actions and proceedings law, the attorney, judge or clerk of as the case may be, shall determine whether a copy of the hardship declaration in English and the tenant's primary language, if other than English, is annexed to the served notice of petition and, if not, shall ensure that the hardship declaration is attached to such notice. Service of the notice of petition with the attached hardship declaration shall be made by personal delivery to the respondent, unless such service cannot be made with due diligence, in which case service may be made under section 735 of the real property actions and proceedings law. the earliest possible opportunity, the court shall seek confirmation on the record or in writing from the respondent that the respondent has received the hardship declaration and that the respondent has not submitted a hardship declaration to the petitioner, an agent of the petitioner, or the court. If the court determines a respondent has not received a hardship declaration, then the court shall stay the proceeding for a reasonable period of time, which shall be no less than ten business days or any longer period provided by law, and provide the respondent with a copy of the hardship declaration in English and the respondent's primary language, if other than English, to ensure the respondent received and fully considered whether to submit the hardship declaration.
- § 6. Pending proceedings. In any eviction proceeding in which an eviction warrant has not been issued, including eviction proceedings filed on or before March 7, 2020, if the tenant provides a hardship declaration to the petitioner, the court, or an agent of the petitioner or the court, the eviction proceeding shall be stayed until at least May 1, 2021. If such hardship declaration is provided to the petitioner or agent, such petitioner or agent shall promptly file it with the court, advising the court in writing the index number of all relevant cases.
- § 7. Default judgments. No court shall issue a judgment in any proceeding authorizing a warrant of eviction against a respondent who has defaulted, or authorize the enforcement of an eviction pursuant to a

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default judgment, prior to May 1, 2021, without first holding a hearing after the effective date of this act upon motion of the petitioner. The petitioner or an agent of the petitioner shall file an affidavit attesting that the petitioner or the petitioner's agent has served notice of the date, time, and place of such hearing on the respondent, including a copy of such notice. If a default judgment has been awarded prior to the effective date of this act, the default judgment shall be removed and the matter restored to the court calendar upon the respondent's written or oral request to the court either before or during such hearing and an order to show cause to vacate the default judgment shall not be required.

- § 8. Post warrant of eviction. a. (i) In any eviction proceeding in which an eviction warrant has been issued prior to the effective date of this act, but has not yet been executed as of the effective date of this act, including eviction proceedings filed on or before March 7, 2020, the court shall stay the execution of the warrant at least until the court has held a status conference with the parties. (ii) In any eviction proceeding, if the tenant provides a hardship declaration to the petitioner, the court, or an agent of the petitioner or the court, prior to the execution of the warrant, the execution shall be stayed until at least May 1, 2021. If such hardship declaration is provided to the petitioner or agent of the petitioner, such petitioner or agent shall promptly file it with the court, advising the court in writing the index number of all relevant cases.
- b. In any eviction proceeding in which a warrant has been issued, including eviction proceedings filed on or before March 7, 2020, any warrant issued shall not be effective as against the occupants, unless, in addition to the requirements under section 749 of the real property actions and proceedings law for warrants, such warrant states:
- (i) The tenant has not submitted the hardship declaration and the tenant was properly served with a copy of the hardship declaration pursuant to this section, listing dates the tenant was served with the hardship declaration by the petitioner and the court; or
- (ii) The tenant is ineligible for a stay under this act because the court has found that the tenant is persistently and unreasonably engaging in behavior that substantially infringes on the use and enjoyment of other tenants or occupants or causes a substantial safety hazard to others, with a specific description of the behavior.
- c. No court shall issue a warrant directed to the sheriff of the county or to any constable or marshal of the city in which the property, or a portion thereof, is situated, or, if it is not situated in a city, to any constable of any town in the county, that does not comply with the requirements of this section.
- d. No officer to whom the warrant is directed shall execute a warrant for eviction issued that does not comply with the requirements of this section.
 - e. Unless the warrant contains the information contained in paragraph
- (ii) of subdivision b of this section, if any tenant delivers the hardship declaration to the officer to whom the warrant is directed, the officer shall not execute the warrant and shall return the hardship form to the court indicating the appropriate index/case number the form is associated with.
- 53 § 9. Sections two, four, six and paragraph (ii) of subdivision a of 54 section eight of this act shall not apply if the tenant is persistently 55 and unreasonably engaging in behavior that substantially infringes on

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the use and enjoyment of other tenants or occupants or causes a substantial safety hazard to others, provided:

- 1. If an eviction proceeding is pending on the effective date of this act, but the petitioner has not previously alleged that the tenant persistently and unreasonably engaged in such behavior, the petitioner shall be required to submit a new petition with such allegations and comply with all notice and service requirements under article 7 of the real property actions and proceedings law and this act.
- 2. If the court has awarded a judgment against a respondent prior to the effective date of this act on the basis of objectionable or nuisance behavior, the court shall hold a hearing to determine whether the tenant is continuing to persist in engaging in unreasonable behavior that substantially infringes on the use and enjoyment of other tenants or occupants or causes a substantial safety hazard to others.
- 3. For the purposes of this act, a mere allegation of the behavior by the petitioner or an agent of the petitioner alleging such behavior shall not be sufficient evidence to establish that the tenant has engaged in such behavior.
- 4. If the petitioner fails to establish that the tenant persistently and unreasonably engaged in such behavior and the tenant provides or has provided a hardship declaration to the petitioner, petitioner's agent or the court, the court shall stay or continue to stay any further proceedings until at least May 1, 2021.
- 5. If the petitioner establishes that the tenant persistently and unreasonably engaged in such behavior or the tenant fails to provide a hardship declaration to the petitioner, petitioner's agent or the court, the proceeding may continue pursuant to article 7 of the real property actions and proceedings law and this act.
- § 10. Translation of hardship declaration. The office of court administration shall translate the hardship declaration, as defined in section one of this act, into Spanish and the six most common languages in the city of New York, after Spanish, and shall post and maintain such translations and an English language copy of the hardship declaration on the website of such office beginning within fifteen days of the effective date of this act. To the extent practicable, the office of court administration shall post and maintain on its website translations into such additional languages as the chief administrative judge shall deem appropriate to ensure that tenants have an opportunity to understand and submit hardship declarations pursuant to this act.
- § 11. Rebuttable presumption. A hardship declaration in which the tenant has selected the option indicating a financial hardship shall create a rebuttable presumption that the tenant is experiencing financial hardship, in any judicial or administrative proceeding that may be brought, for the purposes of establishing a defense under chapter 127 of the laws of 2020, an executive order of the governor or any other local or state law, order or regulation restricting the eviction of a tenant suffering from a financial hardship during or due to COVID-19 provided that the absence of a hardship declaration shall not create a presumption that a financial hardship is not present.
- \$ 12. If any clause, sentence, paragraph, section or part of this act shall be adjudged by any court of competent jurisdiction to be invalid and after exhaustion of all further judicial review, the judgment shall not affect, impair or invalidate the remainder thereof, but shall be confined in its operation to the clause, sentence, paragraph, section or part of this act directly involved in the controversy in which the judgment shall have been rendered.

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§ 13. This act shall take effect immediately and sections one, two, 1 three, four, five, six, seven, eight, nine, ten and twelve of this act shall expire May 1, 2021.

4 PART B

5 Section 1. This Part enacts into law components of legislation relating to mortgage foreclosure, tax foreclosure, credit discrimination and 6 7 tax renewal exemption protections. Each component is wholly contained within a Subpart identified as Subparts A through D. The effective date 9 for each particular provision contained within such Subpart is set forth 10 in the last section of such Subpart. Any provision in any section contained within a Subpart, including the effective date of the Subpart, 11 which makes reference to a section "of this act", when used in 13 connection with that particular component, shall be deemed to mean and refer to the corresponding section of the Subpart in which it is found. 15 Section three of this Part sets forth the general effective date of this 16 Part.

17 SUBPART A

Section 1. Application. This section shall apply to any action to foreclose a mortgage relating to residential real property, provided the owner or mortgagor of such property is a natural person, regardless of how title is held, and owns ten or fewer dwelling units whether directly or indirectly. The ten or fewer dwelling units may be in more than one property or building as long as the total aggregate number of ten units includes the primary residence of the natural person requesting such relief and the remaining units are currently occupied by a tenant or are available for rent.

- (a) For purposes of this act, real property shall include shares assigned to a unit in a residential cooperative.
- (b) For purposes of this act, real property shall not include property that is vacant and abandoned, as defined in subdivision 2 of section 1309 of the real property actions and proceedings law, which was listed on the statewide vacant and abandoned property electronic registry, as defined in section 1310 of the real property actions and proceedings law, prior to March 7, 2020 and that remains on such registry.

Notwithstanding anything to the contrary, this act shall not apply to, 36 and does not affect any mortgage loans made, insured, purchased or securitized by a corporate governmental agency of the state constituted as a political subdivision and public benefit corporation, or the rights and obligations of any lender, issuer, servicer or trustee of such obli-

§ 2. Definitions. For the purposes of this act, "Hardship Declaration" 42 means the following statement, or a substantially equivalent statement in the mortagor's primary language, in 14-point type, published by the office of court administration, whether in physical or electronic written form:

"NOTICE TO MORTGAGOR: If you have lost income or had increased costs during the COVID-19 pandemic, and you sign and deliver this hardship declaration form to your mortgage lender or other foreclosing party, you cannot be foreclosed on until at least May 1, 2021.

50 If your mortgage lender or other foreclosing party provided you with 51 this form, the mortgage lender or other foreclosing party must also provide you with a mailing address and e-mail address to which you can

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return this form. If you are already in foreclosure proceedings, you may return this form to the court. You should keep a copy or picture of the signed form for your records. You will still owe any unpaid mortgage payments and lawful fees to your lender. You should also keep careful track of what you have paid and any amount you still owe.

MORTGAGOR'S DECLARATION OF COVID-19-RELATED HARDSHIP

I am the mortgagor of the property at (address of dwelling unit). Including my primary residence, I own, whether directly or indirectly, ten or fewer residential dwelling units. I am experiencing financial hardship, and I am unable to pay my mortgage in full because of one or more of the following:

- 1. Significant loss of household income during the COVID-19 pandemic.
- 2. Increase in necessary out-of-pocket expenses related to performing essential work or related to health impacts during the COVID-19 pandemic.
- 3. Childcare responsibilities or responsibilities to care for an elderly, disabled, or sick family member during the COVID-19 pandemic have negatively affected my ability or the ability of someone in my household to obtain meaningful employment or earn income or increased my necessary out-of-pocket expenses.
- 4. Moving expenses and difficulty I have securing alternative housing make it a hardship for me to relocate to another residence during COVID-19 pandemic.
- 5. Other circumstances related to the COVID-19 pandemic have negatively affected my ability to obtain meaningful employment or earn income or significantly reduced my household income or significantly increased my expenses.
- 6. One or more of my tenants has defaulted on a significant amount of their rent payments since March 1, 2020.
- To the extent I have lost household income or had increased expenses, any public assistance, including unemployment insurance, pandemic unemployment assistance, disability insurance, or paid family leave, that I have received since the start of the COVID-19 pandemic does not fully make up for my loss of household income or increased expenses.
- I understand that I must comply with all other lawful terms under my 36 mortgage agreement. I further understand that lawful fees, penalties or interest for not having paid my mortgage in full as required by my mort-38 gage agreement may still be charged or collected and may result in a 39 monetary judgment against me. I also understand that my mortgage lender 40 or other foreclosing party may pursue a foreclosure action against me on 41 or after May 1, 2021, if I do not fully repay any missed or partial 42 payments and lawful fees.
- 43 Signed:
- 44 Printed Name:
- 45 Date Signed:
- NOTICE: You are signing and submitting this form under penalty of law. 46 47 That means it is against the law to make a statement on this form that you know is false." 48
- § 3. Any action to foreclose a mortgage pending on the effective date 49 50 of this act, including actions filed on or before March 7, 2020, or 51 commenced within thirty days of the effective date of this act shall be stayed for at least sixty days, or to such later date that the chief 53 administrative judge shall determine is necessary to ensure that courts 54 are prepared to conduct proceedings in compliance with this act and to give mortgagors an opportunity to submit the hardship declaration pursu-56 ant to this act. The court in each case shall promptly issue an order

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directing such stay and promptly mail the mortgagor a copy of the hardship declaration in English, and, to the extent practicable, the mortgagor's primary language, if other than English.

- § 4. The foreclosing party shall include a "Hardship Declaration" in 14-point type, with every notice provided to a mortgagor pursuant to sections 1303 and 1304 of the real property actions and proceedings law. If the translation of the hardship declaration in the mortgagor's primary language is not available on the office of court administration's public website, as provided by section nine of this act, it shall be the foreclosing party's responsibility to obtain a suitable translation of the hardship declaration in the mortgagor's primary language. Such notice shall also include a mailing address, telephone number and active email address the mortgagor can use to contact the foreclosing party and return the hardship declaration.
- § 5. If a mortgagor provides a hardship declaration to the foreclosing party or an agent of the foreclosing party, there shall be no initiation of an action to foreclose a mortgage against the mortgagor until at least May 1, 2021, and in such event any specific time limit for the commencement of an action to foreclose a mortgage shall be tolled until May 1, 2021.
- § 6. No court shall accept for filing any action to foreclose a mortgage unless the foreclosing party or an agent of the foreclosing party files an affidavit, under penalty of perjury:
- (i) of service demonstrating the manner in which the foreclosing party's agent served a copy of the hardship declaration in English and the mortgagor's primary language, if other than English, with the notice, if any, provided to the mortgagor pursuant to sections 1303 and 1304 of the real property actions and proceedings law, and
- (ii) attesting that at the time of filing, neither the foreclosing party nor any agent of the foreclosing party has received a hardship declaration from the mortgagor.
- At the earliest possible opportunity, the court shall seek confirmation on the record or in writing that the mortgagor has received a copy of the hardship declaration and that the mortgagor has not returned the hardship declaration to the foreclosing party or an agent of the foreclosing party. If the court determines a mortgagor has not received a hardship declaration, then the court shall stay the proceeding for a reasonable period of time, which shall be no less than ten business days or any longer period provided by law, to ensure the mortgagor received and fully considered whether to submit the hardship declaration.
- § 7. In any action to foreclose a mortgage in which a judgment of sale has not been issued, including actions filed on or before March 7, 2020, if the mortgagor provides a hardship declaration to the foreclosing party, the court, or an agent of the foreclosing party or the court, the proceeding shall be stayed until at least May 1, 2021. If such hardship declaration is provided to the foreclosing party or agent of the foreclosing party, such foreclosing party or agent shall promptly file it with the court, advising the court in writing the index number of all relevant cases.
- § 8. In any action to foreclose a mortgage in which a judgment of sale has been issued prior to the effective date of this act but has not yet been executed as of the effective date of this act, including actions filed on or before March 7, 2020, the court shall stay the execution of the judgment at least until the court has held a status conference with the parties. In any action to foreclose a mortgage, if the mortgagor provides a hardship declaration to the foreclosing party, the court, or

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an agent of the foreclosing party or the court, prior to the execution of the judgment, the execution shall be stayed until at least May 1, 2021. If such hardship declaration is provided to the foreclosing party or agent of the foreclosing party, such foreclosing party or agent shall promptly file it with the court, advising the court in writing the index number of all relevant cases.

- § 9. The office of court administration shall translate the hardship declaration, as defined in section one of this act, into Spanish and the six most common languages in the city of New York, after Spanish, and shall post and maintain such translations and an English language copy of the hardship declaration on the website of such office beginning within fifteen days of the effective date of this act.
- § 10. A hardship declaration shall create a rebuttable presumption that the mortgagor is suffering financial hardship, in any judicial or administrative proceeding that may be brought, for the purposes of establishing a defense under an executive order of the governor or any other local or state law, order or regulation restricting actions to foreclose a mortgage against a mortgagor suffering from a financial hardship during or due to the COVID-19 pandemic provided that the absence of a hardship declaration shall not create a presumption that a financial hardship is not present.
- § 11. If any clause, sentence, paragraph, section or part of this act shall be adjudged by any court of competent jurisdiction to be invalid and after exhaustion of all further judicial review, the judgment shall not affect, impair or invalidate the remainder thereof, but shall be confined in its operation to the clause, sentence, paragraph, section or part of this act directly involved in the controversy in which the judgment shall have been rendered.
- 29 § 12. This act shall take effect immediately and sections one, two, 30 three, four, five, six, seven, eight, nine and eleven of this act shall 31 expire May 1, 2021.

32 SUBPART B

- 33 Section 1. Application. This act shall apply to any action to fore34 close on delinquent taxes or sell a tax lien relating to residential
 35 real property, provided the owner or mortgagor of such property is a
 36 natural person, regardless of how title is held, and owns ten or fewer
 37 dwelling units whether directly or indirectly. The ten or fewer dwelling
 38 units may be in more than one property or building as long as the total
 39 aggregate number of ten units includes the primary residence of the
 40 natural person requesting such relief and the remaining units are
 41 currently occupied by a tenant or are available for rent.
 - (a) For purposes of this act, real property shall include shares in a residential cooperative.
 - (b) For purposes of this act, real property shall not include property that is vacant and abandoned, as defined in subdivision 2 of section 1309 of the real property actions and proceedings law, which was listed on the statewide vacant and abandoned property electronic registry, as defined in section 1310 of the real property actions and proceedings law, prior to March 7, 2020 and that remains on such registry.
- 50 § 2. Definitions. For purposes of this act: 1. "Tax lien" means an 151 unpaid tax, special ad valorem levy, special assessment or other charge 152 imposed upon real property by or on behalf of a municipal corporation or 153 special district or other public or private entity which is an encum-

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brance on real property, whether or not evidenced by a written instru-2 ment.

- 2. "Tax foreclosure and tax lien sale" shall mean any such tax lien sale or tax foreclosure pursuant to article 11 of the real property tax law, or any general, special or local law related to real property tax lien sales or real property tax foreclosures.
- 3. "Hardship Declaration" means the following statement, or a substantially equivalent statement in the owner's primary language, in 14-point type, whether in physical or electronic written form:

"OWNER DECLARATION OF COVID-19-RELATED HARDSHIP

- Including my primary I am the owner of the property at (address). residence, I own, whether directly or indirectly, ten or fewer residential dwelling units. I am experiencing financial hardship, and I am unable to pay my full tax bill because of one or more of the following:
 - 1. Significant loss of household income during the COVID-19 pandemic.
- 2. Increase in necessary out-of-pocket expenses related to performing essential work or related to health impacts during the COVID-19 pandem-
- 3. Childcare responsibilities or responsibilities to care for an elderly, disabled, or sick family member during the COVID-19 pandemic have negatively affected my ability or the ability of someone in my household to obtain meaningful employment or earn income or increased my necessary out-of-pocket expenses.
- 4. Moving expenses and difficulty I have securing alternative housing 25 make it a hardship for me to relocate to another residence during the COVID-19 pandemic.
 - 5. Other circumstances related to the COVID-19 pandemic have negatively affected my ability to obtain meaningful employment or earn income or have significantly reduced my household income or significantly increased my expenses.
 - 6. One or more of my tenants has defaulted on a significant amount of their rent payments since March 1, 2020.
 - To the extent that I have lost household income or had increased expenses, any public assistance, including unemployment insurance, pandemic unemployment assistance, disability insurance, or paid family leave, that I have received since the start of the COVID-19 pandemic does not fully make up for my loss of household income or increased expenses.
- I understand that lawful fees, penalties or interest for not having 39 paid my taxes in full may still be charged or collected and may result 40 in a foreclosure action against me on or after May 1, 2021, if I do not 42 fully repay any missed or partial payments and fees.
- 43 Signed:
- 44 Printed Name:
- 45 Date Signed:
- NOTICE: You are signing and submitting this form under penalty of law. 46 That means it is against the law to make a statement on this form that 47
- 48 you know is false."
- § 3. 1. A real property owner may submit a "Hardship Declaration" to 49 50 any village, town, city, school district, county, or other entity or 51 person which conducts tax foreclosures or tax lien sales.
- 2. At least thirty days prior to the date on which a sale of a tax 53 lien is scheduled to occur, or upon the filing of a petition of foreclo-54 sure of a tax lien, the enforcing officer or other person or entity 55 conducting such tax lien sale or tax foreclosure shall notify the owner 56 of the affected property of such owner's rights under this act and shall

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notify the owner that a copy of the hardship declaration can be accessed on the New York State Department of Tax and Finance's website and also provide a link to such declaration form. For the purposes of this act, "enforcing officer" shall have the same meaning as defined in subdivision 3 of section 1102 of the real property tax law. The New York State Department of Tax and Finance shall publish a copy of the hardship declaration on its website.

- 3. The submission of such a declaration, unless withdrawn by the owner, shall act as a temporary stay applicable to all entities and persons of all such tax lien sales and tax foreclosure actions and proceedings against such owner for such property that have been commenced or could have been commenced before May 1, 2021.
- 4. While such stay is in effect, no other action or proceeding shall be commenced to recover any part of such delinquent taxes.
- 5. Any applicable statutes of limitation for the commencement of any action or proceeding to sell a tax lien or foreclose a tax lien is tolled until such stay has expired. The obligation to pay the balance of such delinquent taxes is not rendered invalid, released or extinguished by such stay.
- 6. A hardship declaration shall create a rebuttable presumption that the owner is experiencing financial hardship, in any judicial or administrative proceeding that may be brought, for the purposes of establishing a defense under an executive order of the governor or any other local or state law, order or regulation restricting actions to sell a 25 tax lien or foreclose a tax lien against an owner suffering from a financial hardship during or due to the COVID-19 pandemic, provided that the absence of a hardship declaration shall not create a presumption that a financial hardship is not present.
- 29 § 4. This act shall take effect immediately and sections one and two and subdivisions one, two, three, four and five of section three shall 31 expire May 1, 2021.

32 SUBPART C

- Section 1. Application. 1. This act shall apply to an owner of residential real property, provided the owner or mortgagor of such property a natural person, regardless of how title is held, and owns ten or 36 fewer dwelling units whether directly or indirectly. The ten or fewer dwelling units may be in more than one property or building as long as the total aggregate number of ten units includes the primary residence of the natural person requesting such relief and the remaining units are 40 currently occupied by a tenant or are available for rent.
- 41 (a) For purposes of this act, real property shall include shares in a 42 residential cooperative.
 - (b) For purposes of this act, real property shall not include property that is vacant and abandoned, as defined in subdivision 2 of section 1309 of the real property actions and proceedings law, which was listed on the statewide vacant and abandoned property electronic registry, defined in section 1310 of the real property actions and proceedings law, prior to March 7, 2020 and that remains on such registry.
- 49 2. Hardship declaration. For purposes of this act, "hardship declarashall mean the following statement, or a substantially equivalent statement in the owner or mortgagor's primary language, in 14-point 52 type, whether in physical or electronic written form, and the department 53 of financial services shall publish a copy of the hardship declaration 54 on its website:

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"NOTICE TO OWNER/MORTGAGOR: If you have lost income or had increased costs due to the COVID-19 pandemic, and you sign and deliver this hard-ship declaration form to your lending institution, you cannot be discriminated against in the determination of whether credit should be extended or reported negatively to a credit reporting agency until at least May 1, 2021.

If a lending institution provided you with this form, the lending institution must also provide you with a mailing address and e-mail address to which you can return this form. You should keep a copy or picture of the signed form for your records.

OWNER/MORTGAGOR DECLARATION OF COVID-19-RELATED HARDSHIP

- I am the OWNER/MORTGAGOR of the property at (address of dwelling unit). Including my primary residence, I own, whether directly or indirectly, ten or fewer residential dwelling units. I am experiencing financial hardship, and I am unable to pay my mortgage in full because of one or more of the following:
 - 1. Significant loss of household income during the COVID-19 pandemic.
- 2. Increase in necessary out-of-pocket expenses related to performing essential work or related to health impacts during the COVID-19 pandemic.
- 3. Childcare responsibilities or responsibilities to care for an elderly, disabled, or sick family member during the COVID-19 pandemic have negatively affected my ability or the ability of someone in my household to obtain meaningful employment or earn income or increased my necessary out-of-pocket expenses.
- 4. Moving expenses and difficulty I have securing alternative housing make it a hardship for me to relocate to another residence during the COVID-19 pandemic.
 - 5. Other circumstances related to the COVID-19 pandemic have negatively affected my ability to obtain meaningful employment or earn income or have significantly reduced my household income or significantly increased my expenses.
- 6. One or more of my tenants has defaulted on a significant amount of their rent payments since March 1, 2020.
- To the extent that I have lost household income or had increased expenses, any public assistance, including unemployment insurance, pandemic unemployment assistance, disability insurance, or paid family leave, that I have received since the start of the COVID-19 pandemic does not fully make up for my loss of household income or increased expenses.
- 41 Signed:
- 42 Printed Name:
- 43 Date Signed:
- 44 NOTICE: You are signing and submitting this form under penalty of law. 45 That means it is against the law to make a statement on this form that
- 46 you know is false."
- 3. Discrimination in credit decisions. Notwithstanding any law to the contrary, lending institutions shall not discriminate in the determination of whether credit should be extended to any owner of residential real property as defined in subdivision one of this section because, as provided for in this act, such owner has been granted a stay of mortgage foreclosure proceedings, tax foreclosure proceedings or of tax lien sales, or that an owner of residential real property as defined in subdivision one of this section is currently in arrears and has filed a
- 55 hardship declaration with such lender.

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4. Prohibition on negative credit reporting. Notwithstanding any law to the contrary, as provided for in this act, the granting of a stay of mortgage foreclosure proceedings, tax foreclosure proceedings or tax lien sales, or that an owner of residential real property as defined in subdivision one of this section is currently in arrears and has filed a hardship declaration with their lender shall not be negatively reported to any credit reporting agency.

§ 2. This act take effect immediately and shall expire May 1, 2021.

9 SUBPART D

10 Section 1. Notwithstanding any other provision of law, in the interest the health and safety of the public due to the novel coronavirus, 11 12 COVID-19 pandemic, every governing body of an assessing unit and local assessor shall extend to the 2021 assessment roll, the renewal of the 13 exemptions received on the 2020 assessment roll pursuant to sections 467 14 15 and 459-c of the real property tax law, relating to persons age sixtyfive and older and for certain persons with disabilities and limited 17 income, and no renewal application shall be required of any eligible recipient who received either exemption on the 2020 assessment roll in 18 19 order for such eligible recipient to continue receiving such exemption at the same amount received on the 2020 assessment roll, except as herein provided. Provided however, that the local assessor shall make available renewal applications through postal mail or electronic means in order for eligible recipients to file renewal applications in the event that such eligible recipient determines his or her income has changed in a manner that would grant him or her a greater exemption than what was present on the 2020 assessment roll; and provided further that such 27 governing body may adopt a local law or resolution which includes procedures by which the assessor may require a renewal application to be 29 filed when he or she has reason to believe that an owner who qualified for the exemption on the 2020 assessment roll may have since changed his 30 or her primary residence, added another owner to the deed, transferred 32 the property to a new owner, or died; and provided further that no governing body of an assessing unit or local assessor may require eligi-33 ble recipients to appear in person to file a renewal application for any 34 35 reason.

- This act shall take effect immediately and shall expire May 1, 2. 37 2021. This act shall be deemed to have been in full force and effect and after March 7, 2020.
- § 2. Severability clause. If any clause, sentence, paragraph, subdivi-40 sion, section, item, subpart or part of this act shall be adjudged by any court of competent jurisdiction to be invalid, such judgment shall 41 42 not affect, impair, or invalidate the remainder thereof, but shall be confined in its operation to the clause, sentence, paragraph, subdivision, section, item, subpart or part thereof directly involved in the controversy in which such judgment shall have been rendered. It is here-45 by declared to be the intent of the legislature that this act would have been enacted even if such invalid provisions had not been included herein.
 - § 3. This act shall take effect immediately provided, however, the applicable effective date of Subparts A through D of this act shall be as specifically set forth in the last section of such Subparts.
- 52 § 4. Severability clause. If any clause, sentence, paragraph, subdivision, section or part of this act shall be adjudged by any court of 53 competent jurisdiction to be invalid, such judgment shall not affect,

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1 impair, or invalidate the remainder thereof, but shall be confined in 2 its operation to the clause, sentence, paragraph, subdivision, section 3 or part thereof directly involved in the controversy in which such judg-4 ment shall have been rendered. It is hereby declared to be the intent of 5 the legislature that this act would have been enacted even if such 6 invalid provisions had not been included herein.

7 § 5. This act shall take effect immediately provided, however, that 8 the applicable effective date of Parts A through B of this act shall be 9 as specifically set forth in the last section of such Parts.

NEW YORK STATE SENATE INTRODUCER'S MEMORANDUM IN SUPPORT submitted in accordance with Senate Rule VI. Sec 1

BILL NUMBER: S9114

SPONSOR: KAVANAGH

TITLE OF BILL:

An act establishing the "COVID-19 Emergency Eviction and Foreclosure Prevention Act of 2020"; in relation to eviction proceedings; and to provide for the expiration of certain provisions upon the expiration thereof (Part A); in relation to foreclosure proceedings; and providing for the expiration of certain provisions upon the expiration thereof (Subpart A); in relation to tax sales; and providing for the expiration of certain provisions upon the expiration thereof (Subpart B); to establish hardship declarations for owners of residential real property; and providing for the expiration of such provisions upon the expiration thereof (Subpart C); and to authorize every governing body of an assessing unit and local assessor to extend to the 2021 assessment roll, the renewal of the exemptions received on the 2020 assessment roll; and to provide for the expiration of such provisions upon the expiration thereof (Subpart D) (Part B)

PURPOSE:

To prevent the eviction of residential tenants with financial or health-related hardships until May 1, 2021, and to prevent foreclosure against homeowners and small landlords with financial hardships until May 1, 2021. To extend the Senior Citizens' Homeowner Exemption (SCHE) and Disabled Homeowner Exemption (DHE) without requiring recertification.

The legislature intends to revisit this issue by May, 2021.

SUMMARY OF PROVISIONS:

Part A: Eviction Protections

- * Stays residential eviction proceedings for sixty days for implementation purposes;
- * Allows residential tenants suffering a financial or health-related hardship to file a hardship declaration, under penalty of perjury, with their landlord or a court that will prevent the filing of any eviction or stay any eviction proceeding in progress at the time of filing until May 1, 2021; and
- * Allows landlords to evict objectionable tenants and tenants who do not submit a declaration of hardship.

Part B

Subpart A: Foreclosure Protections

* Stays residential foreclosure proceedings for sixty days for implementation purposes; and

- * Allows mortgagors who own ten or fewer residential dwellings, including their primary residence, and are suffering a financial hardship to file a hardship declaration with their mortgage lender, other foreclosing party, or the court that will prevent the filing of a foreclosure action or stay any foreclosure action in progress at the time of filing until May 1, 2021.
- Subpart B: Tax Lien Sale Protections
- * This proposal prevents all local governments from engaging in any tax lien sale or tax foreclosure for the duration of the COVID emergency period, for any property owner who files a hardship declaration until May 1, 2021.
- * The amounts due to the locality will still be due, and the owner will have to pay those amounts to avoid a sale/foreclosure after the emergency period.
- Subpart C: Prohibits Credit Discrimination and Negative Credit Reporting
- * Prohibits lending institutions from discriminating in the determination of whether credit should be extended to any owner of residential real property (ten or fewer units) because the owner has been granted a stay of mortgage foreclosure proceedings, tax foreclosure proceedings or tax lien sales, or the owner is currently in arrears and has filed a hardship declaration with the lender.
- * Prohibits negative reporting to any credit reporting agency due to the fact that an owner of residential real property (ten or fewer units) has been granted a stay of mortgage foreclosure proceedings, tax foreclosure proceedings or tax lien sales, or that the owner is currently in arrears and has filed a hardship declaration with their lender.
- Subpart D: Senior Citizens' Homeowner Exemption (SCHE) and Disabled Homeowner Exemption (DHE)
- * Requires local governments to carry over SCHE and DHE exemptions from the 2020 assessment roll to the 2021 assessment roll at the same levels.
- * Requires localities to provide renewal applications, via electronic or postal mail, for those individuals who may be eligible for a larger exemption in 2021.
- * Allows localities to specify procedures wherein local assessors may require renewal applications from recipients they believe may no longer be eligible for the exemption in 2021.
- * In no event may recipients be required to show up in person to file their renewal, if a renewal is required.

EXISTING LAW:

N/A

JUSTIFICATION:

On March 7, 2020, Governor Andrew Cuomo proclaimed a state of emergency in response to the Coronavirus disease (COVID-19) pandemic. Measures necessary to contain the spread of COVID-19 have brought about widespread economic and societal disruption, placing the state of New York in unprecedented circumstances.

COVID-19 presents a historic threat to public health. Hundreds of thou-

sands of residents are facing eviction or foreclosure due to necessary disease control measures that closed businesses and schools, and triggered mass-unemployment across the state. The pandemic has further interrupted court operations, the availability of counsel, the ability for parties to pay for counsel, and the ability to safely commute and enter a courtroom, settlement conference and the like. Stabilizing the housing situation for tenants, landlords, and homeowners is to the mutual benefit of all New Yorkers and will help the state address the pandemic, protect public health, and set the stage for recovery. It is, therefore, the intent of this legislation to avoid as many evictions and foreclosures as possible for people experiencing a financial hardship during COVID-19 or who cannot move due to an increased risk of severe illness or death from COVID-19.

The legislature will continue to monitor this issue for future action, and revisit this by May, 2021.

LEGISLATIVE HISTORY:

new bill

FISCAL IMPLICATIONS:

None.

LOCAL FISCAL IMPLICATIONS:

Minimal.

EFFECTIVE DATE:

Immediately.